VIRGINIA:

IN THE CIRCUIT COURT FOR THE COUNTY OF CULPEPER

COMMONWEALTH OF VIRGINIA, EX REL. MARK R. HERRING, ATTORNEY GENERAL,		
Plaintiff,)	
v.) CIVIL ACTION NO. CL18001150-0	<u>)</u>
PAWN-MART, INC., a Virginia corporation,		
Defendant.		

ORDER APPROVING AND ADOPTING ASSURANCE OF VOLUNTARY COMPLIANCE

Upon review of the Complaint and Assurance of Voluntary Compliance (the "Assurance") entered into between Plaintiff Commonwealth of Virginia, ex rel. Mark R. Herring, Attorney General and Defendant Pawn-Mart, Inc., and with the consent of the parties, it is hereby ADJUDGED, ORDERED, and DECREED that:

- The attached Assurance is hereby approved and adopted as an Order of this Court;
- 2. The Clerk of this Court shall mail a certified copy of this Order to Mark S. Kubiak, Assistant Attorney General, Consumer Protection Section, 202 North 9th Street, Richmond, Virginia 23219, and to Christopher T. Whelan, Esquire, Morrison, Ross and Whelan, 31 Garrett Street, Warrenton, Virginia 20186.

Enter: 10 Ord, 2018

Atoma Brown

rcuit Court for the County of Culpeper

WE ASK FOR THIS:

COMMONWEALTH OF VIRGINIA, EX REL. MARK R. HERRING,

ATTORNEY GENERAL

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10/12/18

David B. Irvin (VSB No. 23927) Senior Assistant Attorney General Mark S. Kubiak (VSB No. 73119)

Assistant Attorney General Office of the Attorney General

202 North 9th Street Richmond, Virginia 23219 Phone: (804) 786-7364 Fax: (804) 786-0122

Counsel for Commonwealth of Virginia, ex rel. Mark R. Herring, Attorney General

PAWN-MART, INC.

By:

Christopher T. Whelan, Esquire (VSB No. 33811)

Morrison, Ross and Whelan

31 Garrett Street

Warrenton, Virginia 20186 Phone: (540) 347-1000

Fax: (540) 349-4422

Counsel for Pawn-Mart, Inc.

VIRGINIA:

IN THE CIRCUIT COURT FOR THE COUNTY OF CULPEPER

COMMONWEALTH OF VIRGINIA, EX REL. MARK R. HERRING, ATTORNEY GENERAL,	
Plaintiff,) CL18001150-00
v.) CIVIL ACTION THE CLERK'S OFFICE) CIVIL ACTION THE CIRCUIT COURT OF THE CULPEPER CIRCUIT COURT
PAWN-MART, INC., a Virginia corporation,) DATE: 09/26/2018 @13:18:07
Defendant.	TESTE: 640048000000000000000000000000000000000

ASSURANCE OF VOLUNTARY COMPLIANCE

I. PARTIES

- 1.0 This Assurance of Voluntary Compliance ("Assurance") is entered into by the Commonwealth of Virginia, by, through and at the relation of its Attorney General, Mark R. Herring (the "Attorney General" or the "Commonwealth"), and Pawn-Mart, Inc. ("Pawn Mart").
- 1.1 Pawn Mart is a Virginia corporation headquartered in Culpeper, Virginia. Pawn Mart operates as a pawnbroker, as defined in Virginia Code § 54.1-4000, making closed-end loans to consumers out of its sole business location at 641 James Madison Highway, Culpeper, Virginia 22701 (Culpeper County). Pawn Mart's loans (the "pawn loans") are secured by the consumers' personal property that is left with Pawn Mart.
- 1.2 Pawn Mart does not contest that it has advertised to and served Virginia consumers.

 Pawn Mart consents to and waives all objections to this Court's jurisdiction for all matters relating to this Assurance's entry, execution, monitoring and enforcement. Pawn Mart further

waives all objections it may have to venue in this Court for all matters relating to this Assurance's entry, execution, monitoring and enforcement.

II. COMMONWEALTH'S POSITION

- 2.0 The statements contained in this Section II represent the position of the Attorney General.
- 2.1 The Commonwealth alleges that Pawn Mart was at all relevant times mentioned herein, a "supplier" of "goods" or "services," and engaged in "consumer transactions," as those terms are defined in § 59.1-198 of the Virginia Consumer Protection Act ("VCPA"), Virginia Code §§ 59.1-196 through 59.1-207, by advertising, offering and providing pawn loans to individual consumers residing in Virginia.
- 2.2 During the period from at least July 22, 1994 to the present, Pawn Mart offered to make, and made, pawn loans to Virginia consumers.
- 2.3 The Commonwealth contends that, during the period from at least June 8, 2015 through June 7, 2016 (the "Relevant Period"), Pawn Mart operated in violation of the Virginia statutes governing pawnbrokers, Virginia Code §§ 54.1-4000 through 54.1-4014, by charging excessive interest rates and/or fees on all or many of its pawn loans. Specifically, the Commonwealth contends that Pawn Mart charged interest and/or fees in amounts beyond the "permissible fees," as defined in § 6.2, infra.
- 2.4. The Commonwealth contends that, by violating the statutes applicable to pawnbrokers, Pawn Mart also operated in violation of the VCPA. See Va. Code Ann. §§ 54.1-4014(B) and 59.1-200(A)(33).
- 2.5 Pawn Mart informs the Commonwealth, and the Commonwealth understands, that Pawn Mart altered its fee structure on or around June 7, 2016, to charge only such interest and fees as are specifically authorized under the pawnbroker statutes.

III. DEFENDANT'S POSITION

- 3.0 The statements contained in this Section III represent the position of Pawn Mart.
- 3.1 Pawn Mart does not contest the allegations contained in Sections 2.1 and 2.2 and denies the allegations contained in Sections 2.3 and 2.4 of this Assurance of Voluntary Compliance.
- 3.2 This Agreement is intended to affect a compromise and settlement of all claims, liabilities and responsibilities in an effort to reduce costs and avoid litigation between Pawn Mart and the Commonwealth, and nothing contained herein shall be construed as an admission by Pawn Mart of any liability of any kind to any of the customers or consumers of the services of Pawn Mart.
- 3.3 Pawn Mart denies that it has engaged in any acts and practices that violate any Virginia law, including, but not limited to, the Virginia pawnbroker statutes and the VCPA.

IV. GENERAL PROVISIONS

- 4.0 This Assurance does not constitute an admission or waiver by Pawn Mart for any purpose of any fact or of a violation of any state or federal law, rule or regulation. Pawn Mart enters into this Assurance without admitting any wrongdoing or liability and affirmatively states that its execution of this Assurance is for settlement purposes only. This Assurance is made without trial or adjudication of any issue of fact or law. This Assurance does not constitute evidence or admission of any issues of fact or law. Pawn Mart enters into this Assurance for the purpose of arriving at a complete, full settlement of any disagreement as to the matters addressed in this Assurance and preceding its execution, which may exist between Pawn Mart and the Attorney General, in the interest of resolving the Attorney General's claims.
- 4.1 This Assurance shall be governed by the laws of the Commonwealth of Virginia.
- 4.2 This Assurance does not constitute an approval by the Attorney General of any of Pawn Mart's services or practices and Pawn Mart shall not make any representation to the contrary.

- 4.3 Nothing in this Assurance shall be construed as a waiver of whatever, if any, private rights of action any affected person may have relating to the conduct at issue.
- 4.4 Nothing in this Assurance shall permit any person or entity not a signatory hereto to enforce any provision of this Assurance.
- 4.5 Nothing in this Assurance shall be construed to authorize or require any action by Pawn Mart in violation of applicable federal, state or other laws.
- 4.6 Pawn Mart agrees that this Assurance constitutes a legally-enforceable obligation of Pawn Mart in accordance with its terms.
- 4.7 The Commonwealth shall not institute any subsequent civil proceeding or take any civil action against Pawn Mart, its officers, directors, employees or agents under Virginia pawnbroker statutes or the VCPA for any conduct that occurred prior to the date this Assurance is signed by all parties and approved and adopted as an Order of the Court (the "Effective Date" of this Assurance) that is based on any service or practice addressed in this Assurance. The Parties agree that if Pawn Mart, or its employees, agents, officers, or directors provided any materially-false information to the Commonwealth during any settlement negotiations between the Parties, this provision shall be null and void.
- 4.8 The Parties agree that, if Pawn Mart files for bankruptcy within ninety (90) days of any required payment under this Assurance, the release appearing in Paragraph 4.7 shall be null and void.
- 4.9 This Assurance applies to Pawn Mart, together with its officers, directors, employees, assigns and agents.
- 4.10 This Assurance constitutes the entire agreement of the parties hereto and supersedes all prior agreements or understandings, whether written or oral, between the parties and/or their respective counsel with respect to the subject matter hereof. Any amendment or modification to

this Assurance must be in writing and signed by a duly authorized representative of all the parties hereto.

V. ASSURANCES

- 5.0 Pawn Mart voluntarily agrees to this Assurance of Voluntary Compliance without trial or adjudication of any issue of fact or law.
- Pawn Mart agrees to refrain from and to be permanently enjoined from engaging in those acts and practices alleged to be violations of the Virginia pawnbroker statutes in Paragraph 2.3 of Section II of this Assurance, and Pawn Mart agrees that engaging in such acts or similar acts after the Effective Date of this Assurance may constitute, dependent upon the facts and circumstances to be later determined, a violation of the Order by which this Assurance is approved and adopted by this Court.
- 5.2 Pawn Mart agrees to refrain from and to be permanently enjoined from engaging in any and all practices in violation of the Virginia pawnbroker statutes, as they now exist, or as amended in the future.
- Pawn Mart agrees to refrain from and to be permanently enjoined from engaging in those acts and practices alleged to be violations of the VCPA in Paragraph 2.4 of Section II of this Assurance, and Pawn Mart agrees that engaging in such acts or similar acts after the Effective Date of this Assurance may constitute, dependent upon the facts and circumstances to be later determined, a violation of the Order by which this Assurance is approved and adopted by this Court.
- 5.4 Pawn Mart agrees to refrain from and to be permanently enjoined from engaging in any and all practices in violation of the VCPA, as it now exists, or as amended in the future.
- 5.5 Pawn Mart agrees to make available and to disclose the provisions of this Assurance to its officers, directors, employees, agents and representatives within five (5) days of the last

execution date of this Assurance, or the date this Assurance is filed with the Court, whichever is later.

- 5.6 Pawn Mart shall institute supervisory compliance procedures that are reasonably designed to ensure compliance with this Assurance, including, without limitation: (a) the training of relevant employees and (b) revisions to and/or development of appropriate training materials and internal procedures.
- Pawn Mart agrees to be permanently enjoined from entering into, forming, organizing or reorganizing into any partnership, corporation, limited liability company, sole proprietorship or any other legal structures, for the purpose of avoiding compliance with the terms of this Assurance, but is permitted to do any of the aforementioned for tax or legitimate corporate reasons.
- 5.8 Pawn Mart agrees that it shall not represent that the Attorney General approves of or endorses Pawn Mart's past or future business practices, or that the execution of this Assurance constitutes such approval or endorsement.

VI. RESTITUTION

- 6.0 "Restitution Period" means the period from June 8, 2015 through June 7, 2016.
- 6.1 "Restitution-Eligible Consumers" means all borrowers who received one or more pawn loans from Pawn Mart during the Restitution Period from whom Pawn Mart collected impermissible fees as described in Paragraph 6.3, *infra*.
- 6.2 "Permissible fees" means the fees specifically permitted by Virginia Code §§ 54.1-4008(A) (interest of ten percent per month on a loan of \$25 or less; seven percent per month on a loan of more than \$25 and less than \$100; and five percent per month on a loan of \$100 or more); 54.1-4009(C) (a five-percent service fee for making daily electronic reports to the

appropriate law-enforcement officers, not to exceed \$3); and 54.1-4013(B) (a five-percent monthly storage fee).

- "Impermissible fees" means any fee or fees charged by Pawn Mart in addition to the permissible fees specifically authorized by Virginia Code §§ 54.1-4008(A), 54.1-4009(C) or 54.1-4013(B). For purposes of calculating restitution in this Section, "impermissible fees" means the difference between the aggregate fees actually charged by Pawn Mart, and the aggregate permissible fees described in Paragraph 6.2.
- Attorney General's Office with a verified spreadsheet containing the first and last name, home address, and phone number for all Restitution-Eligible Consumers. Such spreadsheet also shall include for each Restitution-Eligible Consumer the loan date, the date the loan was fully repaid (if it was repaid), the initial principal amount loaned, the total amount paid on account of finance charges and other fees and charges, the total aggregate amount of permissible fees, and the total restitution due subject to the per-individual restitution floor described in Paragraph 7.0, *infra* [where such amount is equal to the total amount paid on account of finance charges and other fees and charges minus the total aggregate permissible fees allowable for that transaction]. The verified spreadsheet shall be accompanied by an affidavit in a form acceptable to the Attorney General.
- 6.5 Within thirty (30) days of the Effective Date, Pawn Mart shall set aside in an escrow account, to be opened and maintained by Pawn Mart, a sum total of Five Hundred Seventy-Five Dollars (\$575.00), which represents the total potentially due for restitution. Pawn Mart shall provide verification of deposit to the Attorney General, in the form of copies of a deposit slip and bank statement.

- After the Effective Date, Pawn Mart shall issue claim forms to the Restitution-Eligible Consumers with a letter explaining this settlement and stating that such consumers are entitled to a refund in the amount of the impermissible fees they paid. Pawn Mart also may require Restitution-Eligible Consumers to release claims relating to the allegations described in this Assurance. The form and substance of the letter and any required release shall be approved in advance by the Attorney General. Pawn Mart shall issue claim/release forms to all Restitution-Eligible Consumers within sixty (60) days of the Effective Date. Pawn Mart shall issue a single claim/release form (and, ultimately, a single refund check) to Restitution-Eligible Consumers who received multiple loans during the Restitution Period.
- 6.7 Pawn Mart shall manage and conduct the mailing of refund checks to Restitution-Eligible Consumers who return executed claim/release forms. Pawn Mart shall issue each refund check no later than sixty (60) days after receipt of an executed claim/release form from Restitution-Eligible Consumers, and shall issue refund checks to Restitution-Eligible Consumers who return completed claim/release forms that are postmarked within two hundred seventy (270) days of the Effective Date. With exception of the circumstances described in Paragraph 6.9 below, Pawn Mart will not be obligated to issue restitution checks to Restitution-Eligible Consumers who return completed claim/release forms that are postmarked later than two hundred seventy (270) days after the Effective Date.
- Pawn Mart shall track and compile the identity of those Restitution-Eligible Consumers:

 (a) whose claim/release forms are returned to Pawn Mart for incorrect or insufficient address or any other reason; (b) who return signed claim/release forms; (c) who deposit the refund checks; (d) who do not deposit the refund checks; and (e) whose refund checks are returned to Pawn Mart for incorrect or insufficient address or for any other reason. Pawn Mart agrees to cover all costs related to such mailing, tracking, and compiling.

Pawn Mart shall, between one hundred twenty (120) days of the Effective Date and one 6.9 hundred fifty (150) days from the Effective Date and at least once every sixty (60) days thereafter through four hundred twenty (420) days from the Effective Date, provide all information compiled pursuant to Paragraph 6.8 above to the Office of the Attorney General so that the Attorney General may engage in further efforts to locate the Restitution-Eligible Consumers whose claim/release forms are returned for incorrect or insufficient address, or for any other reason. Pawn Mart agrees that it also will use reasonable efforts to locate such Restitution-Eligible Consumers. The Attorney General may direct Pawn Mart to send claim/release forms at any time up to two hundred seventy (270) days after the Effective Date to any Restitution-Eligible Consumer for whom a more current address is found, and Pawn Mart shall issue refund checks to such Restitution-Eligible Consumers whose claim/release forms are postmarked within three hundred sixty (360) days of the Effective Date. Once all approved claims are paid, any remainder of the funds in the escrow account may be returned to Pawn Mart. In the event a Restitution-Eligible Consumer signs and returns a claim and release form to Pawn Mart and the consumer's refund check is returned to Pawn Mart for any reason after being mailed, Pawn Mart will forward the amount due to that consumer to the Office of the Attorney General. If the Office of the Attorney General is not successful in locating any such Restitution-Eligible Consumer, such amounts will be forwarded to the Unclaimed Property Division of the Department of the Treasury pursuant to, and for the purposes set forth in, §§ 55-210.9 and 55-210.2 of the Uniform Disposition of Unclaimed Property Act, Virginia Code §§ 55-210.1 to 55-210.30.

6.11 Pawn Mart agrees to use its current telephone number and staff it to handle consumer inquiries relating to the settlement. Pawn Mart agrees to staff the telephone number during its normal business hours for at least one year after the Effective Date. For purposes of complying

with this requirement, Pawn Mart agrees to accept collect telephone calls from consumers who are calling from outside of its local calling area. The individuals designated to handle such consumer inquiries shall be knowledgeable of the terms of the Assurance and have ready access to the spreadsheet required in Paragraph 6.4, and be prepared to inform consumers of the relief they are eligible to receive pursuant to this Assurance, if any.

VII. RESTITUTION FLOOR

7.0 Pawn Mart shall not mail a claim/release form or a restitution check to a Restitution-Eligible Consumer if the total aggregate restitution due to that particular consumer is less than Four Dollars (\$4) (the "Non-Restitution Consumers"). Based on information provided by Pawn Mart to the Commonwealth, there are no Non-Restitution Consumers.

VIII. MISCELLANEOUS

- 8.0 Pawn Mart agrees not to destroy any loan records, whether maintained in electronic or hard copy form, relating to any Restitution-Eligible Consumer. This prohibition shall lapse after a period of three (3) years from the Effective Date, provided that Pawn Mart satisfies the requirements in Section VI, *supra*.
- 8.1 To the extent that Pawn Mart has provided any negative information to any credit reporting agency concerning any Restitution-Eligible Consumer, Pawn Mart agrees to contact the credit reporting agency to request removal of the adverse information upon the request of such Restitution-Eligible Consumer.

IX. ATTORNEYS' FEES

9.0 The Commonwealth shall recover from Pawn Mart, and Pawn Mart agrees to pay the Commonwealth, the sum of One Thousand Dollars (\$1,000.00) for reimbursement of the Commonwealth's reasonable expenses, costs and attorneys' fees in investigating and preparing this action. The Attorney General maintains that said reasonable expenses, costs and attorneys'

fees are recoverable by the Commonwealth pursuant to § 59.1-206(C) of the VCPA and any amounts paid and collected shall be deposited to the Attorney General's Regulatory, Consumer Advocacy, Litigation and Enforcement Revolving Trust Fund.

X. PAYMENT TO THE COMMONWEALTH

10.0 Simultaneously with the execution of this Assurance, Pawn Mart agrees to make payment of the One Thousand Dollars (\$1,000.00) required by Section IX, *supra*, by delivering to the Commonwealth a certified or cashier's check, in the amount of One Thousand Dollars (\$1,000.00), made payable to "Treasurer of Virginia," and remitted to: Mark S. Kubiak, Assistant Attorney General, Consumer Protection Section, 202 North Ninth Street, Richmond, Virginia 23219.

XI. SIGNATURES

11.0 Each undersigned individual represents that he or she is fully authorized by the Party he or she represents to enter into this Assurance and to legally bind such Party to the terms and conditions herein.

Signed this 13' day of SEPT	, 2018.			
COMMONWEALTH OF VIRGINIA, EX REL. MARK R. HERRING, ATTORNEY GENERAL				
By: David B. Irvin (VSB No. 23927) Senior Assistant Attorney General				
Mark S. Kubiak (VSB No. 73119) Assistant Attorney General Office of the Attorney General 202 North Ninth Street				
Richmond, Virginia 23219 Phone: (804) 786-7364 Fax: (804) 786-0122				
Counsel for Commonwealth of Virginia, ex re	l. Mark R. Hei	ring, Attorney Gen	eral .	27
By: Christopher T. Whelan, Esquire (VSE)	3 No. 33811)			
Morrison, Ross and Whelan 31 Garrett Street Warrenton, Virginia 20186 Phone: (540) 347-1000 Fax: (540) 349-4422				
Counsel for Pawn-Mart, Inc.				
PAWN-MART, INC.		4,		ı u
By: Steven L. Cox, Jr.	-			
Its: President	- CIR	VIRGINIA: IN CULPEPE I CERTIFY THAT THE DO S AFFIXED IS A TRUE COP CUIT COURT, THAT I HAVE	CUMENT TO WHICH Y OF A RECORD IN T CUSTODY OF SAID R	THIS AUTHENTICATION HE CULPEPER COUNTY
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