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1	Tracy S. Thorleifson (WA State Bar #16633)
2	Sophie H. Calderón (CA State Bar #278135)
3	Krista K. Bush (WA State Bar #30881) Connor Shively (WA State Bar #44043)
5	Attorneys
4	Federal Trade Commission
5	915 2nd Ave., Suite 2896
6	Seattle, WA 98174
0	Email: <u>tthorleifson@ftc.gov</u>
7	<u>scalderon@ftc.gov</u> kbush@ftc.gov
8	cshively@ftc.gov
9	Telephone: (206) 220-6350
	Attorneys for Plaintiff Federal Trade Commission
10	
11	Elizabeth K. Korsmo (NM State Bar #8989) Assistant Attorney General
12	Office of Attorney General Hector Balderas
12	408 Galisteo St.
13	Santa Fe, NM 87501
14	Email: <u>ekorsmo@nmag.gov</u>
15	Telephone: (505) 827-6000
10	Attorney for Plaintiff State of New Mexico
16	Kyle Beckman (AL State Bar #ASB-6046-E63B)
17	Assistant Attorney General
18	Office of Attorney General Luther Strange
	501 Washington Ave.
19	Montgomery, AL 36104-0152
20	Email: <u>kbeckman@ago.state.al.us</u> Telephone: (334) 353-2619
21	Attorney for Plaintiff State of Alabama
22	Cynthia C. Drinkwater (AK State Bar #8808159)
23	Assistant Attorney General
24	Office of Attorney General Craig W. Richards
	1031 W. 4th Ave., Suite 200
25	Anchorage, AK 99501 Email: <u>cynthia.drinkwater@alaska.gov</u>
26	Telephone: (907) 269-5200
27	Attorney for Plaintiff State of Alaska
28	
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1	Nancy Vottero Anger (AZ State Bar #006810) Matthew du Mee (AZ State Bar #028468)
2	Assistant Attorneys General
3	Office of Attorney General Mark Brnovich
4	1275 W. Washington
	Phoenix, AZ 85007 Email: <u>nancy.anger@azag.gov</u>
5	matthew.dumee@azag.gov
6	Telephone: (602) 542-7710 (Anger)
7	(602) 542-7731 (DuMee) Attorneys for Plaintiff State of Arizona
8	
9	Kevin Wells (AR State Bar #2007-213)
	Assistant Attorney General
10	Office of Attorney General Leslie Rutledge 323 Center St., Suite 500
11	Little Rock, AR 72201
12	Email: kevin.wells@arkansasag.gov
13	Telephone: (501) 682-8063 Attorney for Plaintiff State of Arkenses
14	Attorney for Plaintiff State of Arkansas
	Sonja K. Berndt (CA State Bar #131358)
15	Deputy Attorney General
16	Office of Attorney General Kamala D. Harris 300 S. Spring St., Suite 1702
17	Los Angeles, CA 90013
18	Email: sonja.berndt@doj.ca.gov
	Telephone: (213) 897-2179 Attorney for Plaintiff State of California
19	Attorney for Plaintiff State of California
20	Alissa Hecht Gardenswartz (CO State Bar #36126)
21	First Assistant Attorney General
22	John Feeney-Coyle (CO State Bar #44970) Assistant Attorney General
23	Office of Attorney General Cynthia H. Coffman
	Ralph L. Carr Colorado Judicial Center
24	1300 Broadway, 7 th Floor
25	Denver, CO 80203 Email: <u>alissa.gardenswartz@state.co.us</u>
26	john.feeney-coyle@state.co.us
27	Telephone: (720) 508-6204 (Gardenswartz)
28	(720) 508-6232 (Feeney-Coyle) Attorneys for Plaintiff State of Colorado
	FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al.
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1	LeeAnn Morrill (CO Bar #38742)
2	First Assistant Attorney General Public Officials Unit
3	Office of Attorney General Cynthia H. Coffman
	Ralph L. Carr Colorado Judicial Center
4	1300 Broadway, 6th Floor
5	Denver, Colorado 80203 Email: leeann.morrill@state.co.us
6	Telephone: (720) 508-6159
7	Attorney for Plaintiff Secretary of State Wayne Williams
8	Gary W. Hawes (CT State Bar #415091) Assistant Attorney General
9	Office of Attorney General George Jepsen
10	55 Elm St., P.O. Box 120
11	Hartford, CT 06141-0120
12	Email: <u>gary.hawes@ct.gov</u> Telephone: (860) 808-5020
	Attorney for Plaintiff State of Connecticut
13	
14	Gregory C. Strong (DE State Bar #4664) Director
15	Gillian L. Andrews (DE State Bar #5719)
16	Deputy Attorney General
	Office of the Attorney General Matthew P. Denn
17	Consumer Protection Unit
18	820 N. French Street, 5th Floor Wilmington, DE 19801
19	Email: gregory.strong@state.de.us
20	gillian.andrews@state.de.us
	Telephone: (302) 577-8504 (Strong) (302) 577-8844 (Andrews)
21	(302) 577-8844 (Andrews) Attorneys for Plaintiff State of Delaware
22	
23	Brian R. Caldwell (DC Bar #979680)
24	Assistant Attorney General Office of Attorney General Karl A. Racine
25	441 Fourth St., NW, Suite 600-N
	Washington, DC 20001
26	Email: Brian.Caldwell@dc.gov
27	Telephone: (202) 727-6211 Attorney for Plaintiff District of Columbia
28	
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1	Rebecca Sirkle (FL State Bar #42312)
2	Assistant Attorney General Office of Attorney General Pam Bondi
3	135 W. Central Blvd., Suite 670
5	Orlando, FL 32801
4	Email: <u>Rebecca.Sirkle@myfloridalegal.com</u>
5	Telephone: (407) 316-4840
6	Attorney for Plaintiff State of Florida
	Daniel Walsh (GA State Bar #735040)
7	Senior Assistant Attorney General
8	Office of Attorney General Sam Olens
9	Department of Law, State of Georgia
	40 Capitol Square, SW
10	Atlanta, GA 30334-1300 Email: <u>dwalsh@law.ga.gov</u>
11	Telephone: (478) 207-1391
12	Attorney for Plaintiff State of Georgia and Georgia Secretary of State
13	Hugh R. Jones (HI State Bar #4783)
14	Supervising Deputy Attorney General
1 5	Jodi L. K. Yi (HI State Bar #6625)
15	Deputy Attorney General
16	Office of Attorney General Douglas S. Chin 425 Queen St.
17	Honolulu, HI 96813
1.0	Email: <u>Hugh.R.Jones@Hawaii.gov</u>
18	Jodi.K.Yi@Hawaii.gov
19	Telephone: (808) 586-1470
20	Attorneys for Plaintiff State of Hawaii
21	Jane E. Hochberg (ID State Bar #5465)
	Deputy Attorney General
22	Office of Attorney General Lawrence G. Wasden
23	Consumer Protection Division
24	954 W. Jefferson St., 2nd Floor
	Boise, ID 83720
25	Email: jane.hochberg@ag.idaho.gov Telephone: (208) 334-2424
26	Attorney for Plaintiff State of Idaho
27	
28	
-	
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1	Therese M. Harris (IL State Bar #6190609)
2	Barry S. Goldberg (IL State Bar #6269821) Assistant Attorneys General
3	Office of Attorney General Lisa Madigan
4	100 West Randolph St., 11th Floor Chicago, IL 60601
5	Email: <u>tharris@atg.state.il.us</u>
6	bgoldbrg@atg.state.il.us
	Telephone: (312) 814-2595 Attorneys for Plaintiff State of Illinois
7	
8	Richard M. Bramer (IN State Bar #15989-77)
9	Deputy Attorney General and Director, Consumer Protection Division Office of Attorney General Gregory F. Zoeller
10	302 W. Washington St., 5th Floor
11	Indianapolis, IN 46204 Email: richard.bramer@atg.in.gov
12	Telephone: (317) 232-1008
13	Attorney for Plaintiff State of Indiana
	Steve St. Clair (IA State Bar # AT 0007441)
14	Assistant Attorney General
15	Office of Attorney General Tom Miller
16	1305 E. Walnut, 2nd Floor Des Meines, 14, 50210
17	Des Moines, IA 50319 Email: <u>steven.stclair@iowa.gov</u>
18	Telephone: (515) 281-3731
	Attorney for Plaintiff State of Iowa
19	Lynette R. Bakker (KS State Bar #22104)
20	Assistant Attorney General
21	Office of Attorney General Derek Schmidt
22	120 S.W. 10th Ave., 2nd Floor Topeka, KS 66612
23	Email: <u>lynette.bakker@ag.ks.gov</u>
	Telephone: (785) 296-3751
24	Attorney for Plaintiff State of Kansas
25	Leah Cooper Boggs (KY State Bar #83471)
26	John Ghaelian (KY State Bar #94987)
27	Assistant Attorneys General
28	Office of Attorney General Jack Conway 1024 Capital Center Drive
	FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al.
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1	Frankfort, KY 40601
	Email: <u>John.Ghaelian2@ky.gov</u>
2	Leah.Boggs@ky.gov Telephone: (502) 696-5389
3	Attorneys for Plaintiff Commonwealth of Kentucky
4	Cathryn E. Gits (LA State Bar #35144)
5	Assistant Attorney General
6	Office of Attorney General James D. "Buddy" Caldwell 1885 N. Third St.
7	Baton Rouge, LA 70802
8	Email: <u>gitsc@ag.state.la.us</u> Telephone: (225) 326-6400
9	Attorney for Plaintiff State of Louisiana
10	Carolyn A. Silsby (ME Bar # 3030)
11	Assistant Attorney General
12	Office of Attorney General Janet T. Mills Burton M. Cross Office Building, 111 Sewall St.
13	6 State House Station
14	Augusta, ME 04333 Email: <u>carolyn.silsby@maine.gov</u>
15	Telephone: (207) 626-8829
16	Attorney for Plaintiff State of Maine
17	C. Beatrice Nuñez-Bellamy
18	Assistant Attorney General Office of Attorney General Brian E. Frosh
19	200 St. Paul Place
20	Baltimore, MD 21202 Email: <u>bnunezbellamy@oag.state.md.us</u>
21	Telephone: (410) 576-6300
22	Attorney for Plaintiffs State of Maryland and Secretary of State John Wobensmith
23	Brett J. Blank (MA State Bar #686635)
24	Assistant Attorney General Non-Profit Organizations/Public Charities Division
25	Office of Attorney General Maura Healey
26	One Ashburton Place, 18th Floor Boston, MA 02108
27	Email: <u>brett.blank@state.ma.us</u>
28	Telephone: (617) 727-2200 Attorney for Plaintiff Commonwealth of Massachusetts
	FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. Complaint, Page 6 of 148

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1	William R. Bloomfield (MI State Bar #P68515) Assistant Attorney General
2	Department of Attorney General Bill Schuette
3	Corporate Oversight Division 525 W. Ottawa St., 6th Floor
4	Lansing, MI 48933
5	Email: bloomfieldw@michigan.gov
6	Telephone: (517) 373-1160 Attorney for Plaintiff State of Michigan
7	Automey for Francin State of Wheingan
	Elizabeth B. Kremenak (MN Bar #0390461)
8	Assistant Attorney General Office of Attorney General Lori Swanson
9	Bremer Tower, Suite 1200
10	445 Minnesota St. St. Paul, MN 55101-2130
11	Email: <u>elizabeth.kremenak@ag.state.mn.us</u>
12	Telephone: (651) 757-1423
13	Attorney for Plaintiff State of Minnesota
14	Tanya Webber (MS State Bar #99405)
15	Assistant Secretary of State – Charities Division Office of Secretary of State Delbert Hosemann
16	125 S. Congress St.
	Jackson, MS 39201
17	Email: <u>Tanya.webber@sos.ms.gov</u> Telephone: (601) 359-6742
18	Attorney for Plaintiff Secretary of State of Mississippi
19	Robert E. Carlson (MO State Bar #54602)
20	Senior Assistant Attorney General
21	Office of Attorney General Chris Koster
22	815 Olive St., Suite 200 St. Louis, MO 63101
23	Email: bob.carlson@ago.mo.gov
24	Telephone: (314) 340-6816 Attorney for Plaintiff State of Missouri
25	Attorney for Francin State of Wissouri
	E. Edwin Eck (MT State Bar #414)
26	Deputy Attorney General Kelley L. Hubbard (MT State Bar #9604)
27	Assistant Attorney General
28	Office of Attorney General Timothy C. Fox
	FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. Complaint, Page 7 of 148

1 P. O. Box 200151 Helena, MT 59601 2 Email: EdEck@mt.gov 3 khubbard@mt.gov 7 Rigail M. Stempson (NE State Bar #23329) 6 Daniel J. Russell (NE State Bar #25302) 7 Assistant Attorneys General 00ffice of Attorney General Douglas Peterson 2 2115 State Capitol 9 PO 80x 98920 10.incoln, NE 68509 11 Elephone: (402) 471-1279 12 Attorneys for Plaintiff State of Nebraska.gov 13 JoAnn Gibbs (NV State Bar #005324) 14 Chief Multistate Counsel 0ffice of Attorney General Adam Paul Laxalt 15 Bureau of Consumer Protection 16 10791 W. Twain Ave., Suite 100 1as Vegas, NV 89135 15 Email: jgibbs@ag.nv.gov 17 Telephone: (702) 486-3789 Attorney General Joseph A. Foster 33 Capitol St. 12 Concord, NH 03301 13 Email: jgibbs@ag.nv.gov 14 Telephone: (603) 271-1288 15 Attorney General 16 Office of A		Case 2:15-cv-00884-NVW Document 7 Filed 05/18/15 Page 8 of 148
Helena, MT 59601 Email: Edick@mt.gov Khubbard@mt.gov Telephone: (406) 444-2026 Attorneys for Plaintiff State of Montana Abigail M. Stempson (NE State Bar #25302) Assistant Attorneys General Office of Attorney General Douglas Peterson 2115 State Capitol PO Box 98920 Lincoln, NE 68509 Email: Abigail.stempson@nebraska.gov Daniel.russell@nebraska.gov Daniel.stempson@nebraska.gov Dinet.stempson@nebraska.gov Daniel.stempson@nebraska.gov Dinet.stempson@nebraska.gov Office of Attorney General Ad		
2 Email: EdEck@mt.gov khubbard@mt.gov 3 Khubbard@mt.gov 7 Telephone: (406) 444-2026 4 Attorneys for Plaintiff State of Montana 5 Abigail M. Stempson (NE State Bar #25302) 6 Daniel J. Russell (NE State Bar #25302) 7 Assistant Attorneys General Office of Attorney General Douglas Peterson 8 2115 State Capitol 9 PO Box 98920 1 Lincoln, NE 68509 9 Email: Abigail.stempson@nebraska.gov Daniel.russell@nebraska.gov 10 Email: Abigail.stempson@nebraska.gov 11 Attorneys for Plaintiff State of Nebraska 12 JoAnn Gibbs (NV State Bar # 005324) 13 JoAnn Gibbs (NV State Bar # 005324) 14 Chief Multistate Counsel 00ffice of Attorney General Adam Paul Laxalt 15 Bureau of Consumer Protection 16 10791 W. Twain Ave., Suite 100 12as Vegas, NV 89135 17 Email: igibbs@@a.nv.gov 18 Telephone: (702) 486-3789 19 Attorney for Plaintiff State of Nevada 19 Director of Charitable Trusts 0ffi	1	
3 khubbard@mt.gov 7 Telephome: (406) 444-2026 4 Attorneys for Plaintiff State of Montana 5 Abigail M. Stempson (NE State Bar #23329) 6 Daniel J. Russell (NE State Bar #25302) 7 Assistant Attorneys General 0 Office of Attorney General Douglas Peterson 2 2115 State Capitol 9 PO Box 98920 1 Lincoln, NE 68509 10 Email: Abigail.stempson@nebraska.gov 11 Telephone: (402) 471-1279 12 Attorneys for Plaintiff State of Nebraska 13 JoAnn Gibbs (NV State Bar # 005324) 14 Chief Multistate Counsel 0ffice of Attorney General Adam Paul Laxalt 18 Bureau of Consumer Protection 16 10791 W. Twain Ave., Suite 100 12.as Vegas, NV 89135 13 Email: <u>igibbs@ag.nv.gov</u> 14 Telephone: (702) 486-3789 15 Mattorney General Joseph A. Foster 16 Office of Attorney General Joseph A. Foster 17 Telephome: (603) 271-1288 4torney for Plaintiff State of New Hampshire <	2	
Telephone: (406) 444-2026 Attorneys for Plaintiff State of Montana Abigail M. Stempson (NE State Bar #23329) Daniel J. Russell (NE State Bar #25302) Assistant Attorneys General Office of Attorney General Douglas Peterson 2115 State Capitol PO Box 98920 Lincoln, NE 68509 Email: Abigail.stempson@nebraska.gov Daniel.russell@nebraska.gov Telephone: (402) 471-1279 Attorneys for Plaintiff State of Nebraska JoAnn Gibbs (NV State Bar # 005324) Chief Multistate Counsel Office of Attorney General Adam Paul Laxalt Bureau of Consumer Protection IO791 W. Twain Ave., Suite 100 Las Vegas, NV 89135 Email: jgibbs@ag.nv.gov Telephone: (702) 486-3789 Attorney General Joseph A. Foster 33 Capitol St. Concord, NH 03301 Email: jom.donovam@doj.nh.gov Telephone: (03) 271-1288 Attorney for Plaintiff State of New Hampshire Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General State of New Jersey Office of the Attorney General State of New Jersey	2	
4 Attorneys for Plaintiff State of Montana 5 Abigail M. Stempson (NE State Bar #23329) 6 Daniel J. Russell (NE State Bar #25302) 7 Assistant Attorneys General 0 Office of Attorney General Douglas Peterson 8 2115 State Capitol 9 PO Box 98920 Lincoln, NE 68509 8 Email: Abigail.stempson@nebraska.gov 10 Daniel.russell@nebraska.gov 11 Telephone: (402) 471-1279 12 Attorneys for Plaintiff State of Nebraska 13 JoAnn Gibbs (NV State Bar # 005324) 14 Chief Multistate Counsel 0ffice of Attorney General Adam Paul Laxalt 18 Bureau of Consumer Protection 16 10791 W. Twain Ave., Suite 100 17 Las Vegas, NV 89135 18 Email: jgibbs@ag.nv.gov 19 Thomas J. Donovan (NH State Bar #664) 10 Director of Charitable Trusts 0 Office of Attorney General Joseph A. Foster 33 Capitol St. Concord, NH 03301 28 Attorney for Plaintiff State of New Hampshire 29 Friephone: (603) 2	5	
 Abigail M. Stempson (NE State Bar #23329) Daniel J. Russell (NE State Bar #25302) Assistant Attorneys General Office of Attorney General Douglas Peterson 2115 State Capitol PO Box 9820 Lincoln, NE 68509 Email: <u>Abigail.stempson@nebraska.gov</u> Daniel.russell@nebraska.gov Telephone: (402) 471-1279 Attorneys for Plaintiff State of Nebraska JoAnn Gibbs (NV State Bar # 005324) Chief Multistate Counsel Office of Attorney General Adam Paul Laxalt Bureau of Consumer Protection IO791 W. Twain Ave., Suite 100 Las Vegas, NV 89135 Email: jgibbs@ag.nv.gov Telephone: (702) 486-3789 Attorney for Plaintiff State of Nevada Thomas J. Donovan (NH State Bar #664) Director of Charitable Trusts Office of Attorney General Joseph A. Foster 33 Capitol St. Concord, NH 03301 Email: tom.donova@doj.nh.gov Telephone: (603) 271-1288 Attorney for Plaintiff State of New Hampshire Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General State of New Jersey Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 	4	
6 Daniel J. Russell (NE State Bar #25302) 7 Assistant Attorneys General 0 Office of Attorney General Douglas Peterson 2 115 State Capitol 9 PO Box 98920 10 Email: Abigail.stempson@nebraska.gov 20 Daniel.russell@nebraska.gov 21 Telephone: (402) 471-1279 21 Attorneys for Plaintiff State of Nebraska 23 JoAnn Gibbs (NV State Bar # 005324) 14 Chief Multistate Counsel 0ffice of Attorney General Adam Paul Laxalt 19 Bureau of Consumer Protection 10 Las Vegas, NV 89135 17 Email: jgibbs@ag.nv.gov 18 Telephone: (702) 486-3789 Attorney for Plaintiff State of Nevada 19 Thomas J. Donovan (NH State Bar #664) 10 Director of Charitable Trusts 21 Concord, NH 03301 22 Email: iom.donovan@doj.nh.gov 7 Telephone: (603) 271-1288 24 Attorney General 23 State of New Jersey 0ffice of the Attorney General 24 Attorney General 25 <th>5</th> <th></th>	5	
 Daniel , Rossen (vie State Para #25362) Assistant Attorneys General Douglas Peterson 2115 State Capitol PO Box 9820 Lincoln, NE 68509 Email: <u>Abigail stempson@nebraska.gov</u> Daniel.russell@nebraska.gov Telephone: (402) 471-1279 Attorneys for Plaintiff State of Nebraska JoAnn Gibbs (NV State Bar # 005324) Chief Multistate Counsel Office of Attorney General Adam Paul Laxalt Bureau of Consumer Protection I0791 W. Twain Ave., Suite 100 Las Vegas, NV 89135 Email: jgibbs@ag.nv.gov Telephone: (702) 486-3789 Attorney for Plaintiff State of Nevada Thomas J. Donovan (NH State Bar #664) Director of Charitable Trusts Office of Attorney General Joseph A. Foster 33 Capitol St. Concord, NH 03301 Email: iom.donovan@doj.nh.gov Telephone: (603) 271-1288 Attorney for Plaintiff State of New Hampshire Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General State of New Jersey Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 		
Office of Attorney General Douglas Peterson 2115 State Capitol PO Box 98920 Lincoln, NE 68509 Email: Abigail.stempson@nebraska.gov Daniel.russell@nebraska.gov Telephone: (402) 471-1279 Attorneys for Plaintiff State of Nebraska JoAnn Gibbs (NV State Bar # 005324) Chief Multistate Counsel Office of Attorney General Adam Paul Laxalt Bureau of Consumer Protection 10791 W. Twain Ave., Suite 100 Las Vegas, NV 89135 Email: jgibbs@ag.nv.gov Telephone: (702) 486-3789 Attorney for Plaintiff State of Nevada Thomas J. Donovan (NH State Bar #664) Director of Charitable Trusts Office of Attorney General Joseph A. Foster 33 Capitol St. Concord, NH 03301 Email: tom.donovan@doj.nh.gov Telephone: (603) 271-1288 Attorney General State of New Jersey Office of the Attorney General State of New Jersey Office of the Attorney General Puty Attorney General Puty Attorney General Puty Attorney General Puty Attorney General	6	
 2115 State Capitol PO Box 98920 Lincoln, NE 68509 Email: <u>Abigail.stempson@nebraska.gov</u> <u>Daniel.russell@nebraska.gov</u> Telephone: (402) 471-1279 Attorneys for Plaintiff State of Nebraska JoAnn Gibbs (NV State Bar # 005324) Chief Multistate Counsel Office of Attorney General Adam Paul Laxalt Bureau of Consumer Protection I0791 W. Twain Ave., Suite 100 Las Vegas, NV 89135 Email: jejbbs@ag.nv.gov Telephone: (702) 486-3789 Attorney for Plaintiff State of Nevada Thomas J. Donovan (NH State Bar #664) Director of Charitable Trusts Office of Attorney General Joseph A. Foster 33 Capitol St. Concord, NH 03301 Email: tom.donovan@doj.nh.gov Telephone: (603) 271-1288 Attorney for Plaintiff State of New Hampshire Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General State of New Jersey Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 	7	· · ·
 PO Box 98920 Lincoln, NE 68509 Email: Abigail.stempson@nebraska.gov Daniel.russell@nebraska.gov Telephone: (402) 471-1279 Attorneys for Plaintiff State of Nebraska JoAnn Gibbs (NV State Bar # 005324) Chief Multistate Counsel Office of Attorney General Adam Paul Laxalt Bureau of Consumer Protection 10791 W. Twain Ave., Suite 100 Las Vegas, NV 89135 Email: jejibbs@ag.nv.gov Telephone: (702) 486-3789 Attorney for Plaintiff State of Nevada Thomas J. Donovan (NH State Bar #664) Director of Charitable Trusts Office of Attorney General Joseph A. Foster 33 Capitol St. Concord, NH 03301 Email: tom.donovan@doj.nh.gov Telephone: (603) 271-1288 Attorney for Plaintiff State of New Hampshire Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General State of New Jersey Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 	Q	
 Lincoln, NE 68509 Email: <u>Abigail.stempson@nebraska.gov</u> <u>Daniel.russell@nebraska.gov</u> Telephone: (402) 471-1279 Attorneys for Plaintiff State of Nebraska JoAnn Gibbs (NV State Bar # 005324) Chief Multistate Counsel Office of Attorney General Adam Paul Laxalt Bureau of Consumer Protection 10791 W. Twain Ave., Suite 100 Las Vegas, NV 89135 Email: jgibbs@ag.nv.gov Telephone: (702) 486-3789 Attorney for Plaintiff State of Nevada Thomas J. Donovan (NH State Bar #664) Director of Charitable Trusts Office of Attorney General Joseph A. Foster 33 Capitol St. Concord, NH 03301 Email: tom.donovan@doj.nh.gov Telephone: (603) 271-1288 Attorney for Plaintiff State of New Hampshire Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General State of New Jersey Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 	0	· ·
10Email: Abigail.stempson@nebraska.gov Daniel.russell@nebraska.gov11Telephone: (402) 471-127912Attorneys for Plaintiff State of Nebraska13JoAnn Gibbs (NV State Bar # 005324)14Chief Multistate Counsel Office of Attorney General Adam Paul Laxalt15Bureau of Consumer Protection1610791 W. Twain Ave., Suite 100 Las Vegas, NV 8913517Email: jgibbs@ag.nv.gov Telephone: (702) 486-3789 Attorney for Plaintiff State of Nevada19Thomas J. Donovan (NH State Bar #664) Director of Charitable Trusts20Office of Attorney General Joseph A. Foster 33 Capitol St.21Concord, NH 03301 Email: jim.donovan@doj.nh.gov Telephone: (603) 271-128824Attorney for Plaintiff State of New Hampshire25Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General26State of New Jersey Office of the Attorney General27State of New Jersey Office of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al.	9	
Daniel.russell@nebraska.gov11Telephone: (402) 471-127912Attorneys for Plaintiff State of Nebraska13JoAnn Gibbs (NV State Bar # 005324)14Chief Multistate Counsel Office of Attorney General Adam Paul Laxalt15Bureau of Consumer Protection1610791 W. Twain Ave., Suite 100 Las Vegas, NV 8913517Email: jgibbs@ag.nv.gov18Telephone: (702) 486-3789 Attorney for Plaintiff State of Nevada19Thomas J. Donovan (NH State Bar #664) Director of Charitable Trusts20Office of Attorney General Joseph A. Foster 33 Capitol St. Concord, NH 0330123Email: jm.donovan@doj.nh.gov Telephone: (603) 271-128824Attorney for Plaintiff State of New Hampshire25Erin M. Greene (NJ State Bar #0145102010)26Deputy Attorney General27State of New Jersey Office of the Attorney General28Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al.	10	
12Attorneys for Plaintiff State of Nebraska13JoAnn Gibbs (NV State Bar # 005324)14Chief Multistate Counsel Office of Attorney General Adam Paul Laxalt15Bureau of Consumer Protection 10791 W. Twain Ave., Suite 100 Las Vegas, NV 8913517Email: jgibbs@ag.nv.gov Telephone: (702) 486-3789 Attorney for Plaintiff State of Nevada19Thomas J. Donovan (NH State Bar #664) Director of Charitable Trusts20Office of Attorney General Joseph A. Foster 33 Capitol St.22Concord, NH 0330123Email: tom.donovan@doj.nh.gov Telephone: (603) 271-1288 Attorney for Plaintiff State of New Hampshire24Attorney General State of New Jersey Office of the Attorney General State of New Jersey23Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al.		
 JoAnn Gibbs (NV State Bar # 005324) Chief Multistate Counsel Office of Attorney General Adam Paul Laxalt Bureau of Consumer Protection 10791 W. Twain Ave., Suite 100 Las Vegas, NV 89135 Email: jgibb@ag.nv.gov Telephone: (702) 486-3789 Attorney for Plaintiff State of Nevada Thomas J. Donovan (NH State Bar #664) Director of Charitable Trusts Office of Attorney General Joseph A. Foster 33 Capitol St. Concord, NH 03301 Email: tom.donovan@doj.nh.gov Telephone: (603) 271-1288 Attorney for Plaintiff State of New Hampshire Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General State of New Jersey Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 		
 IdAmi Gibbs (NV State Bal # 003324) Chief Multistate Counsel Office of Attorney General Adam Paul Laxalt Bureau of Consumer Protection 10791 W. Twain Ave., Suite 100 Las Vegas, NV 89135 Email: jgibbs@ag.nv.gov Telephone: (702) 486-3789 Attorney for Plaintiff State of Nevada Thomas J. Donovan (NH State Bar #664) Director of Charitable Trusts Office of Attorney General Joseph A. Foster 33 Capitol St. Concord, NH 03301 Email: <u>tom.donovan@doj.nh.gov</u> Telephone: (603) 271-1288 Attorney for Plaintiff State of New Hampshire Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General State of New Jersey Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 	12	Attorneys for Plaintiff State of Nebraska
 Chief Multistate Counsel Office of Attorney General Adam Paul Laxalt Bureau of Consumer Protection 10791 W. Twain Ave., Suite 100 Las Vegas, NV 89135 Email: jgibbs@ag.nv.gov Telephone: (702) 486-3789 Attorney for Plaintiff State of Nevada Thomas J. Donovan (NH State Bar #664) Director of Charitable Trusts Office of Attorney General Joseph A. Foster Concord, NH 03301 Email: iom.donovan@doj.nh.gov Telephone: (603) 271-1288 Attorney for Plaintiff State of New Hampshire Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General State of New Jersey Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 	13	JoAnn Gibbs (NV State Bar # 005324)
 Office of Attorney General Adam Paul Laxalt Bureau of Consumer Protection 10791 W. Twain Ave., Suite 100 Las Vegas, NV 89135 Email: jgibbs@ag.nv.gov Telephone: (702) 486-3789 Attorney for Plaintiff State of Nevada Thomas J. Donovan (NH State Bar #664) Director of Charitable Trusts Office of Attorney General Joseph A. Foster Concord, NH 03301 Email: tom.donovan@doj.nh.gov Telephone: (603) 271-1288 Attorney for Plaintiff State of New Hampshire Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General State of New Jersey Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 	14	
 Ibrication Constitute Protection 10791 W. Twain Ave., Suite 100 Las Vegas, NV 89135 Email: jgibbs@ag.nv.gov Telephone: (702) 486-3789 Attorney for Plaintiff State of Nevada Thomas J. Donovan (NH State Bar #664) Director of Charitable Trusts Office of Attorney General Joseph A. Foster 33 Capitol St. Concord, NH 03301 Email: tom.donovan@doj.nh.gov Telephone: (603) 271-1288 Attorney for Plaintiff State of New Hampshire Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General State of New Jersey Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 		Office of Attorney General Adam Paul Laxalt
 Las Vegas, NV 89135 Email: jgibbs@ag.nv.gov Telephone: (702) 486-3789 Attorney for Plaintiff State of Nevada Thomas J. Donovan (NH State Bar #664) Director of Charitable Trusts Office of Attorney General Joseph A. Foster 33 Capitol St. Concord, NH 03301 Email: tom.donovan@doj.nh.gov Telephone: (603) 271-1288 Attorney for Plaintiff State of New Hampshire Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General State of New Jersey Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 	15	
 Email: jgibbs@ag.nv.gov Telephone: (702) 486-3789 Attorney for Plaintiff State of Nevada Thomas J. Donovan (NH State Bar #664) Director of Charitable Trusts Office of Attorney General Joseph A. Foster 33 Capitol St. Concord, NH 03301 Email: tom.donovan@doj.nh.gov Telephone: (603) 271-1288 Attorney for Plaintiff State of New Hampshire Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General State of New Jersey Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 	16	
 Telephone: (702) 486-3789 Attorney for Plaintiff State of Nevada Thomas J. Donovan (NH State Bar #664) Director of Charitable Trusts Office of Attorney General Joseph A. Foster 33 Capitol St. Concord, NH 03301 Email: tom.donovan@doj.nh.gov Telephone: (603) 271-1288 Attorney for Plaintiff State of New Hampshire Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General State of New Jersey Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 	1 🗆	
 Attorney for Plaintiff State of Nevada Thomas J. Donovan (NH State Bar #664) Director of Charitable Trusts Office of Attorney General Joseph A. Foster 33 Capitol St. Concord, NH 03301 Email: tom.donovan@doj.nh.gov Telephone: (603) 271-1288 Attorney for Plaintiff State of New Hampshire Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General State of New Jersey Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 	1/	
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 Thomas J. Donovan (NH State Bar #664) Director of Charitable Trusts Office of Attorney General Joseph A. Foster 33 Capitol St. Concord, NH 03301 Email: tom.donovan@doj.nh.gov Telephone: (603) 271-1288 Attorney for Plaintiff State of New Hampshire Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General State of New Jersey Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 	19	Attorney for Flamth State of Nevada
 Director of Charitable Trusts Office of Attorney General Joseph A. Foster 33 Capitol St. Concord, NH 03301 Email: tom.donovan@doj.nh.gov Telephone: (603) 271-1288 Attorney for Plaintiff State of New Hampshire Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General State of New Jersey Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 		Thomas J. Donovan (NH State Bar #664)
 33 Capitol St. Concord, NH 03301 Email: tom.donovan@doj.nh.gov Telephone: (603) 271-1288 Attorney for Plaintiff State of New Hampshire Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General State of New Jersey Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 	20	
 ²² Concord, NH 03301 ²³ Email: tom.donovan@doj.nh.gov Telephone: (603) 271-1288 ²⁴ Attorney for Plaintiff State of New Hampshire ²⁵ Erin M. Greene (NJ State Bar #0145102010) ²⁶ Deputy Attorney General ²⁷ State of New Jersey ²⁷ Office of the Attorney General ²⁸ Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 	21	Office of Attorney General Joseph A. Foster
 ²³ Email: tom.donovan@doj.nh.gov Telephone: (603) 271-1288 ²⁴ Attorney for Plaintiff State of New Hampshire ²⁵ Erin M. Greene (NJ State Bar #0145102010) ²⁶ Deputy Attorney General ²⁷ State of New Jersey ²⁷ Office of the Attorney General ²⁸ Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 	22	
 Telephone: (603) 271-1288 Attorney for Plaintiff State of New Hampshire Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General State of New Jersey Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 	22	
 Attorney for Plaintiff State of New Hampshire Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General State of New Jersey Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 	23	
 Erin M. Greene (NJ State Bar #0145102010) Deputy Attorney General State of New Jersey Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 	24	
 ²⁶ Deputy Attorney General ²⁷ State of New Jersey Office of the Attorney General ²⁸ Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 	25	
 State of New Jersey Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 	26	
 Office of the Attorney General Division of Law FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. 	27	
FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al.	27	Office of the Attorney General
	28	Division of Law

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1	124 Halsey St.
2	P.O. Box 45029
	Newark, NJ 07101 Email: <u>erin.greene@dol.lps.state.nj.us</u>
3	Telephone: (973) 648-4846
4	Attorney for Plaintiff State of New Jersey
5	
6	Sean Courtney (NY State Bar #2085363)
	Yael Fuchs (NY State Bar # 4542684) Assistant Attorneys General
7	Office of Attorney General Eric T. Schneiderman
8	120 Broadway
9	New York, NY 10271
	Email: <u>sean.courtney@ag.ny.gov</u>
10	<u>yael.fuchs@ag.ny.gov</u> Telephone: (212) 416-8402
11	Attorneys for Plaintiff State of New York
12	
13	Creecy Johnson (NC State Bar #32619)
	Special Deputy Attorney General
14	Office of Attorney General Roy Cooper 9001 Mail Service Center
15	Raleigh, NC 27699
16	Email: <u>ccjohnson@ncdoj.gov</u>
	Telephone: (919) 716-6000
17	Lareena J. Phillips (NC State Bar #36859)
18	Assistant Attorney General Counsel for North Carolina Secretary of State Elaine F. Marshall
19	9001 Mail Service Center
	Raleigh, NC 27699
20	Email: <u>lphillips@ncdoj.gov</u>
21	Telephone: (919) 716-6610
22	Attorneys for Plaintiff State of North Carolina
23	Michael C. Thompson (ND State Bar # 06550)
	Assistant Attorney General
24	Office of Attorney General Wayne Stenehjem
25	Gateway Professional Center
26	1050 E. Interstate Ave., Ste. 200 Bismarck, ND 58503
27	Email: <u>mcthompson@nd.gov</u>
27	Telephone: (701) 328-5570
28	Attorney for Plaintiff State of North Dakota
	FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. Complaint, Page 9 of 148

	Case 2:15-cv-00884-NVW Document 7 Filed 05/18/15 Page 10 of 148
1 2 3 4 5 6 7 8	Yvonne Tertel (OH State Bar #0019033) Principal Assistant Attorney General Office of Attorney General Mike DeWine 150 E. Gay St., 23 rd Floor Columbus, OH 43215 Email: <u>yvonne.tertel@ohioattorneygeneral.gov</u> Telephone: (614) 466-3181 Attorney for Plaintiff State of Ohio Malisa McPherson (OK State Bar #32070) Assistant Attorney General Public Protection Unit Office of Attorney General E. Scott Pruitt
9	313 N.E. 21st St.
10	Oklahoma City, OK 73105 Email: <u>Malisa.mcpherson@oag.ok.gov</u>
11	Telephone: (405) 521-6926
12	Attorney for Plaintiff State of Oklahoma
13	Heather L. Weigler (OR State Bar #03590)
14	Assistant Attorney General
15	Office of Attorney General Ellen Rosenblum 1515 SW 5th Ave., Suite 410
16	Portland, OR 97201
	Email: <u>heather.l.weigler@state.or.us</u>
17	Telephone: (971) 673-1880 Attorney for Plaintiff State of Oregon
18	
19	Michael T. Foerster (PA State Bar #78766)
20	Senior Deputy Attorney General Office of Attorney General Kathleen G. Kane
21	14 th Floor Strawberry Square
22	Harrisburg, PA 17120 Email: <u>mfoerster@attorneygeneral.gov</u>
23	Telephone: (717) 783-2853
24	Gene J. Herne (PA State Bar #82033)
	Senior Deputy Attorney General-in-Charge Charitable Trusts and Organizations Section
25	Office of Attorney General Kathleen G. Kane
26	564 Forbes Avenue, 6th Floor Manor Complex
27	Pittsburgh, PA 15219
28	
	ETC 50 States and D.C. v. Cancer Fund of America. Inc., et al.

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1	Email: <u>eherne@attorneygeneral.gov</u> Telephone: (412) 565-3581
2	Attorneys for Plaintiff Commonwealth of Pennsylvania
3	Genevieve M. Martin (RI State Bar #3918)
4	Assistant Attorney General
5	Department of Attorney General Peter F. Kilmartin 150 South Main St.
6	Providence, RI 02903
7	Email: <u>gmartin@riag.ri.gov</u> Talaphana: (401) 274, 4400 x2200
8	Telephone: (401) 274-4400 x2300 Attorney for Plaintiff State of Rhode Island
9	Shannon A. Wiley (SC State Bar #69806)
10	Deputy General Counsel
11	Office of Secretary of State Mark Hammond 1205 Pendleton St., Suite 525
12	Columbia, SC 29201
13	Email: <u>swiley@sos.sc.gov</u> Telephone: (803) 734-0246
14	Attorney for Plaintiff State of South Carolina
15	Philip D. Carlson (SD State Bar #3913)
16	Assistant Attorney General
17	Office of Attorney General Marty J. Jackley 1302 E. Highway 14, Suite 1
18	Pierre, SD 57301
19	Email: Phil.Carlson@state.sd.us Telephone: (605) 773-3215
20	Attorney for Plaintiff State of South Dakota
21	Janet M. Kleinfelter (TN State Bar # 13889)
22	Deputy Attorney General Office of the Attorney General
23	425 5th Ave., N.
24	P.O. Box 20207 Nashville, TN 37202
25	Email: Janet.Kleinfelter@ag.tn.gov
26	Telephone: (615) 741-7403 Attorney for Plaintiff Tennessee Secretary of State Tre Hargett
27	
28	
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	Case 2:15-cv-00884-NVW Document 7 Filed 05/18/15 Page 12 of 148
1 2 3 4 5 6 7 8 9 10	Corey D. Kintzer (TX State Bar #24046219) Jennifer M. Roscetti (TX State Bar #24066685) Assistant Attorneys General Office of Attorney General Ken Paxton 300 W. 15th St., 9th Floor Austin, TX 78701 Email: <u>Corey.Kintzer@texasattorneygeneral.gov</u> Jennifer.Roscetti@texasattorneygeneral.gov Telephone: (512) 936-0585 (Kintzer) (512) 475-4183 (Roscetti) Attorneys for Plaintiff State of Texas Jeffrey Buckner (UT State Bar #4546) Assistant Attorney General Office of Attorney General Sean D. Reyes 160 E. 300 South, Fifth Floor
11 12 13 14	P. O. Box 140872 Salt Lake City, UT 84114 Email: <u>Jbuckner@utah.gov</u> Telephone: (801) 366-0310 Attorney for Plaintiff State of Utah and Utah Division of Consumer Protection
14 15 16 17 18	Todd W. Daloz (VT State Bar #4734) Assistant Attorney General Office of Attorney General William H. Sorrell 109 State St. Montpelier, VT 05609 Email: <u>todd.daloz@state.vt.us</u>
19 20 21	Telephone: (802) 828-4605 Attorney for Plaintiff State of Vermont Richard S. Schweiker, Jr. (VA State Bar #34258)
21 22 23	Senior Assistant Attorney General Office of Attorney General Mark R. Herring 900 E. Main St. Richmond, VA 23219
24 25 26	Email: <u>rschweiker@oag.state.va.us</u> Telephone: (804) 786-5643 Attorney for Plaintiff Commonwealth of Virginia
27 28	Sarah A. Shifley (WA State Bar #39394) Assistant Attorney General Office of Attorney General Robert W. Ferguson
	FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. Complaint, Page 12 of 148

1 2	800 5th Ave., Suite 2000, TB-14 Seattle, WA 98104 Email: <u>sarah.shifley@atg.wa.gov</u> Telephone: (206) 389-3974				
2					
3					
4	Attorney for Plaintiff State of Washington				
5	Michael M. Morrison (WV State Bar #9822)				
6	Assistant Attorney General				
7	Office of Attorney General Patrick Morrisey P.O. Box 1789				
	Charleston, WV 25326				
8	Email: <u>Matt.M.Morrison@wvago.gov</u> Telephone: (304) 558-8986				
9	Laurel K. Lackey (WV State Bar #10267)				
10	Assistant Attorney General Counsel for Secretary of State Natalie E. Tennant				
11	269 Aikens Center				
12	Martinsburg, WV 25404 Email: Laurel.K.Lackey@wvago.gov				
13	Telephone: (304) 267-0239				
14	Attorneys for Plaintiff State of West Virginia				
15	Francis X. Sullivan (WI State Bar #1030932)				
16	Assistant Attorney General				
17	Office of Attorney General Brad D. Schimel 17 W. Main St., P.O. Box 7857				
18	Madison, WI 53707-7857				
19	Email: sullivanfx@doj.state.wi.us Telephone: (608) 267-2222				
20	Attorney for Plaintiff State of Wisconsin				
21	Clyde W. Hutchins (WY State bar #6-3549)				
22	Senior Assistant Attorney General				
23	Office of Attorney General Peter K. Michael 123 State Capitol				
24	Cheyenne, WY 82003				
	Email: <u>clyde.hutchins@wyo.gov</u> Telephone: (307) 777-7847				
25	Attorney for Plaintiff State of Wyoming				
26					
27					
28					
	FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. Complaint, Page 13 of 148				

1	Case 2:15-cv-00884-NVW Document 7 File IN THE UNITED STATES	S DISTRICT COURT
2	FOR THE DISTRIC	LI OF ARIZONA
3	Federal Trade Commission; and the States of	
4	Alabama; Alaska; Arizona; Arkansas;	
4	California; Colorado; Connecticut; Delaware;	
5	Florida; Georgia; Hawaii; Idaho; Illinois;	
6	Indiana; Iowa; Kansas; Kentucky; Louisiana; Maine; Maryland; Massachusetts; Michigan;	
_	Minnesota; Mississippi; Missouri; Montana;	
7	Nebraska; Nevada; New Hampshire; New	
8	Jersey; New Mexico; New York; North	
9	Carolina; North Dakota; Ohio; Oklahoma;	CASE NO.
-	Oregon; Pennsylvania; Rhode Island; South	
10	Carolina; South Dakota; Tennessee; Texas;	COMPLAINT
11	Utah; Vermont; Virginia; Washington; West Virginia; Wisconsin; and Wyoming; and the	
12	District of Columbia;	
12	Plaintiffs;	
13	vs.	
14		
1 5	Cancer Fund of America, Inc., also d/b/a	
15	Breast Cancer Financial Assistance Fund, a	
16	Delaware corporation; Cancer Support Services, Inc., a District of Columbia	
17	corporation; Children's Cancer Fund of	
1.0	America, Inc., an Arizona corporation; The	
18	Breast Cancer Society, Inc., also d/b/a The	
19	Breast Cancer Society of America, a	
20	Delaware corporation; James Reynolds, Sr.,	
	individually and in his capacity as an officer	
21	or director of Cancer Fund of America, Inc.; Kyle Effler, individually and in his capacities	
22	Kyle Effler, individually and in his capacities as an officer or director of Cancer Fund of	
23	America, Inc., and Cancer Support Services,	
	Inc.; Rose Perkins, individually and in her	
24	capacity as an officer or director of Children's	
25	Cancer Fund of America, Inc.; and James	
26	Reynolds, II, a/k/a James Reynolds, Jr.,	
20	individually and in his capacity as an officer	
27	or director of The Breast Cancer Society, Inc.; Defendants.	
28	Detendunts.	
	FTC, 50 States, and D.C. v. Cancer	Fund of America, Inc., et al.
	Complaint, Page	e 14 of 148

COMPLAINT

2 Plaintiffs, the Federal Trade Commission ("FTC") and the states of Alabama, 3 Alaska, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, Florida, 4 Georgia, Hawaii, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, 5 Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, 6 Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North 7 Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South 8 Carolina, South Dakota, Tennessee, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, and Wyoming, and the District of Columbia (collectively 9 10 "Plaintiffs"), for their complaint against Defendants Cancer Fund of America, Inc., also 11 d/b/a Breast Cancer Financial Assistance Fund ("CFA"); Cancer Support Services, Inc. ("CSS"); Children's Cancer Fund of America, Inc. ("CCFOA"); The Breast Cancer 12 Society, Inc., also d/b/a The Breast Cancer Society of America ("BCS"); James 13 Reynolds, Sr.; Kyle Effler; Rose Perkins; and James Reynolds, II, a/k/a James Reynolds, 14 Jr. (collectively "Defendants") allege: 15

SUMMARY OF THE CASE

 Defendants, four sham charities and the individuals who run them, have engaged in a massive, nationwide fraud, telling generous Americans that their contributions will help people suffering from cancer, but instead, spending the overwhelming majority of donated funds supporting the Individual Defendants, their families and friends, and their fundraisers. Collectively, between 2008 and 2012, Defendants raised more than \$187 million from donors in the United States. This case is about those sham charities, the individuals who ran them, and the false and deceptive claims they made while raising these enormous sums from an unsuspecting public.

In telemarketing calls, direct mail solicitations, websites, regulatory filings,
 financial documents, and Combined Federal Campaign materials, Defendants have
 portrayed themselves as legitimate charities with substantial nationwide programs whose

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1 primary purposes were to provide direct support to cancer patients, children with cancer, 2 and breast cancer patients in the United States. They also have described specific 3 programs that donors' contributions supposedly would support, including, e.g., stating 4 that donations would be used to provide pain medication to children suffering from 5 cancer, transport cancer patients to chemotherapy appointments, or pay for hospice care б for cancer patients. These were lies. Not one of the Defendants has operated a program 7 that provides cancer patients with pain medication to alleviate their suffering, transports 8 cancer patients to chemotherapy appointments, or pays for hospice care. Moreover, the vast majority of donors' contributions have not directly assisted cancer patients in the 9 10 United States or otherwise benefitted any charitable purpose. Rather, donations have 11 enriched a small group of individuals related by familial and financial interests and the for-profit fundraisers they hired. This diversion of charitable funds has deceived donors 12 and wasted millions of dollars that could have been spent as donors intended, to help 13 Americans suffering from cancer. 14

3. Defendants have hidden their high fundraising and administrative costs
from donors by using an accounting scheme involving the shipment of pharmaceuticals
and other goods (known as gifts-in-kind or "GIK") to developing countries. Through this
scheme, collectively from 2008 through 2012, Defendants improperly reported over \$223
million in revenue and program spending in their financial statements. This had the
effect of making Defendants appear to be larger and more efficient with donors' dollars
than they actually were, deceiving the donating public.

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4. Defendants' deceptive conduct has violated Section 5 of the Federal Trade Commission Act ("FTC Act"), 15 U.S.C. § 45(a), and the Telemarketing Sales Rule ("TSR"), 16 C.F.R. Part 310, as well as state statutes regarding charitable solicitations and prohibiting deceptive and unfair trade practices.

5. The FTC brings this action under Sections 13(b) and 19 of the FTC Act, 15
U.S.C. §§ 53(b) and 57b, and the Telemarketing and Consumer Fraud and Abuse
Prevention Act ("Telemarketing Act"), 15 U.S.C. §§ 6101-6108, to obtain temporary,

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preliminary, and permanent injunctive relief, rescission or reformation of contracts, restitution, the refund of monies paid, disgorgement of ill-gotten monies, and other equitable relief for Defendants' violations of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a), and the TSR, 16 C.F.R. Part 310.

5 6. This action is also brought, in their representative and individual capacities 6 as provided by state law, by the attorneys general of Alabama, Alaska, Arizona, 7 Arkansas, California, Colorado, Connecticut, Delaware, Florida, Georgia, Hawaii, Idaho, 8 Illinois, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Missouri, Montana, Nebraska, Nevada, New Hampshire, New 9 Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, 10 Oregon, Pennsylvania, Rhode Island, South Dakota, Texas, Utah,¹ Vermont, Virginia, 11 Washington, West Virginia, Wisconsin, and Wyoming (collectively the "Attorneys 12 General") and the secretaries of state of Colorado, Georgia, Maryland, North Carolina, 13 South Carolina, Tennessee, Mississippi, and West Virginia (collectively the "Secretaries" 14 of State"). The plaintiffs identified in this paragraph are referred to collectively as the 15 "Plaintiff States." 16

7. The Plaintiff States bring this action pursuant to consumer protection, 17 business regulation, charitable solicitation, and/or charitable trust enforcement authority 18 conferred on their attorneys general, secretaries of state, and/or state agencies by state 19 law and/or pursuant to *parens patriae* and/or common law authority. These state laws 20 authorize the Plaintiff States to seek temporary, preliminary, and permanent injunctive 21 relief, rescission or reformation of contracts, restitution, the refund of monies paid, 22 disgorgement of ill-gotten monies, and other equitable relief, to prevent the waste, 23 dissipation, and loss of charitable assets, and/or to stop ongoing donor deception caused 24 by Defendants' violations of state law. These state laws also authorize the Plaintiff States 25 to obtain civil penalties, attorneys' fees, expenses, and costs. 26

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¹ As used here, the attorney general of Utah refers to the Utah Attorney General as counsel to the Division of Consumer Protection, and in his capacity to enforce the TSR pursuant to the Telemarketing Act.

1 8. This action is also brought by the Attorneys General of the Plaintiff States 2 and the Attorney General of the District of Columbia pursuant to Section 6103(a) of the 3 Telemarketing Act, which authorizes attorneys general to initiate federal district court 4 proceedings and seek to enjoin violations of, and enforce compliance with, the TSR, to 5 obtain damages, restitution, and other compensation, and to obtain such further and other б relief as the court may deem appropriate to stop Defendants' violations of the TSR. 15 U.S.C. § 6103(a). 7 8 JURISDICTION AND VENUE 9 9. This Court has jurisdiction over the federal law claims pursuant to 15 10 U.S.C. §§ 45(a), 53(b), 57b, 6102(c), 6103(a), and 6105(b), and 28 U.S.C. §§ 1331, 11 1337(a) and 1345. This Court has supplemental jurisdiction over the subject matter of 12 the state law claims pursuant to 28 U.S.C. § 1367. 13 10. Venue in this District is proper pursuant to 15 U.S.C. §§ 53(b) and 6103(e), 14 and 28 U.S.C. §§ 1391(b) and (c). 15 COMMERCE 16 17 11. At all times material to this complaint, Defendants have maintained a 18 substantial course of trade in or affecting commerce, as "commerce" is defined in Section 19 4 of the FTC Act, 15 U.S.C. § 44. 20 **PLAINTIFFS** 21 12. Plaintiff FTC is an independent agency of the United States Government 22 created by statute. 15 U.S.C. §§ 41-58. The FTC enforces Section 5(a) of the FTC Act, 23 15 U.S.C. § 45(a), which prohibits unfair or deceptive acts or practices in or affecting 24 commerce. The FTC also enforces the Telemarketing Act, 15 U.S.C. §§ 6101-6108. 25 Pursuant to the Telemarketing Act, the FTC promulgated and enforces the TSR, 16 26 C.F.R. Part 310, which prohibits deceptive and abusive telemarketing acts or practices. 27 The FTC is authorized to initiate federal district court proceedings, by its own attorneys, 28 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al.

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to enjoin violations of the FTC Act and the TSR and to secure such other equitable relief
 as may be appropriate in each case, including rescission or reformation of contracts,
 restitution, the refund of monies paid, and the disgorgement of ill-gotten monies. 15
 U.S.C. §§ 53(b), 56(a)(2)(A), 56(a)(2)(B), 57b, 6102(c), and 6105(b).

5	13. The	e Attorneys General are the chief legal officers for their respective states			
6	and commonwea	lths. The Secretaries of State are the chief regulators of charities and			
7	charitable solicitations for their respective states, and are authorized to enforce their				
8	states' laws regarding the solicitation of charitable donations. The Rhode Island				
9	Department of Business Regulation is the chief regulator of charities and charitable				
10	solicitations for the State of Rhode Island. The Utah Division of Consumer Protection is				
11	the chief regulator of charities and charitable solicitations for the State of Utah. The				
12	Plaintiff States bring this action pursuant to consumer protection, business regulation,				
13	charitable solicitation, and/or charitable trust enforcement authority conferred on them by				
14	the following statutes and/or pursuant to <i>parens patriae</i> and/or common law authority:				
15	Alabama:	ALA. CODE §§ 8-19-1 through -15; and §§ 13A-9-70 through 76.			
16	Alaska:	ALASKA STAT. §§ 45.50.471 through 45.50.561; and §§ 45.68.010 through 45.68.900.			
17	Arizona:	ARIZ. REV. STAT. ANN. §§ 44-1521 through 44-1534; and §§ 44-			
18	Arkansas:	6551 through 44-6561.			
19	Alkalisas.	ARK. CODE ANN. §§ 4-28-401 through 4-28-416; and §§ 4-88-101 through 4-88-115.			
20	California:	CAL. GOV. CODE §§ 12580 through 12599.6; CAL. BUS. & PROF. CODE §§ 17200 through 17206; and §§ 17510 through 17510.95.			
21	Colorado:	COLO. REV. STAT. §§ 6-1-101 through 115; and §§ 6-16-101 through 114.			
22 23	Connecticut:	CONN. GEN. STAT. §§ 21a-175 through 21a-1901; and §§ 42-110a through 42-110q.			
	Florida:	FLA. STAT. ch. 501, Part II; and ch. 496 (2013).			
24	Georgia:	GA. CODE ANN. §§ 43-17-1 through 43-17-23 (2011).			
25	Hawaii:	HAW. REV. STAT. § 28-5.2; §§ 467B-9.6, 467B-9.7(d), 467B-10.5; and § 480-15.			
26	Idaho:	IDAHO CODE ANN. §§ 48-601 through 619; and §§ 48-1201 through 1206.			
27	Illinois:				
28	Illinois: Indiana:	225 ILL. COMP. STAT. §§ 460/0.01 through 460/23. IND. CODE §§ 23-7-8-1 through -9; and §§ 24-5-0.5-1 through -12.			
		1 mb. Cobe 38 25-7-6-1 unough -9, and 88 24-5-0.5-1 unough -12.			
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Iowa:	IOWA CODE § 714.16.
Kansas:	KAN. STAT. ANN. §§ 17-1759 through 17-1776.
Kentucky:	KY. REV. STAT. ANN. §§ 367.110 through 367.300.
Louisiana:	LA. REV. STAT. ANN. §§ 51:1401 through 1427; and §§ 51:1901
	through 1909.1.
Maine:	ME. REV. STAT. ANN. tit. 5, §§ 205-A through 214.
Maryland:	MD. CODE ANN., BUS. REG. §§ 6-101 through 6-701 (2010 Repl.
	Vol.) (2014 Suppl.).
Massachusetts:	MASS. GEN. LAWS ch. 12 §§ 8 through 8M, 10; ch. 68 §§ 18 through
	35; and ch. 93A §§ 1 through 11.
Michigan:	MICH. COMP. LAWS §§ 400.271 through 400.294.
Minnesota:	MINN. STAT. ch. 309.
Mississippi:	MISS. CODE ANN. §§ 79-11-501 through 79-11-529.
Missouri:	MO. REV. STAT. ch. 407.
Montana:	MONT. CODE ANN. §§ 30-14-103 and 30-14-111.
Nebraska:	NEB. REV. STAT. §§ 21-1901 through 21-19,177; §§ 59-1601 through
	59-1622; and §§ 87-301 through 87-306.
Nevada:	NEV. REV. STAT. §§ 598.1305, 598.0915(15), 598.096, and 598.0963.
New	N.H. REV. STAT. ANN. §§ 7:19; 7:20; 7:21; 7:24; 7:28; 7:28-c; 7:28-f;
Hampshire:	and 641:8.
New Jersey:	N.J. STAT. ANN. §§ 45:17A-18 through 45:17A-32(c); §§ 56:8-1
	through 56:8-20; and N.J. ADMIN. CODE §§ 13:48-1.1 through 13:48-
	15.1.
New Mexico:	N.M. STAT. §§ 57-12-1 through 57-12-22; and §§ 57-22-1 through
	57-22-11 (1978).
New York:	N.Y. EXEC. LAW §§ 63(12) and 171-a through 175; N.Y. GEN. BUS.
	LAW § 349; and N.Y. NOT-FOR-PROFIT CORP. LAW § 112.
North Carolina:	N.C. GEN. STAT. §§ 75-1.1 and 131F-23 and -24.
North Dakota:	N.D. CENT. CODE §§ 50-22-01 through 50-22-07; and §§ 51-15-01
	through 51-15-11.
Ohio:	Ohio Rev. Code Ann. § 1716.
Oklahoma:	OKLA. STAT. ANN. tit. 18 §§ 552.1 through 552.22.
Oregon:	OR. REV. STAT. §§ 128.886; and §§ 646.605 through 646.636.
Pennsylvania:	10 PA. CONS. STAT. §§ 162.1 through 162.23 (1990).
Rhode Island:	R.I. GEN. LAWS §§ 5-53.1-1 through 5-53.1-18.
South Carolina:	S.C. CODE ANN. §§ 33-56-10 through 33-56-200.
South Dakota:	S.D. CODIFIED LAWS §§ 37-30-17 through 37-30-21; and §§ 21-34-1
	through 21-34-14.
Tennessee:	TENN. CODE ANN. §§ 48-101-501 through 48-101-522.
Texas:	TEX. BUS. & COM. CODE ANN. §§ 17.41 through 17.63.
Utah:	UTAH CODE ANN. §§13-22-1 through 13-22-23; 13-26-1 through 13-
	26-11; and 13-11 through 13-11-23.
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1	Vermont:	VT. STAT. ANN. tit. 9 §§ 2453 through 2461; and §§ 2471 through
		2479.
2	Virginia:	VA. CODE ANN. §§ 57-48 through 57-69.
3	Washington:	WASH. REV. CODE § 19.86 and §19.09.
	West Virginia:	W.VA. CODE §§ 29-19-1 -15b; and §§ 46A-1-101 through 46a-6-110.
4	Wisconsin:	WIS. STAT. §§ 202.11-202.18.
5	Wyoming:	WYO. STAT. ANN. §§ 40-12-101 through 114.

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14. Pursuant to authority found in 15 U.S.C. § 6103(a), the Attorneys General of the Plaintiff States and the District of Columbia are also authorized to initiate federal district court proceedings to enjoin telemarketing activities that violate the TSR, and in each such case, to obtain damages, restitution, and other compensation on behalf of their residents, or to obtain such further and other relief as the court may deem appropriate.

DEFENDANTS

15. Defendant Cancer Fund of America, Inc. ("CFA"), also d/b/a Breast Cancer 14 Financial Assistance Fund, is a Delaware corporation headquartered in Knoxville, 15 Tennessee. CFA also maintained administrative offices in Mesa, Arizona from 2002 16 through 2007, and had employees working in Arizona as recently as 2009. CFA's 17 articles of incorporation represent that it is organized and will operate as a nonprofit 18 corporation. CFA has received an exemption from federal income tax from the Internal 19 Revenue Service ("IRS") pursuant to Section 501(c)(3) of the Internal Revenue Code, 26 20 U.S.C § 501(c)(3). Notwithstanding this, CFA is organized to carry on business for its 21 own profit or the profit of its members within the meaning of Section 4 of the FTC Act. 22 In 2012, CFA began using the name "Breast Cancer Financial Assistance Fund" in some 23 of its charitable solicitations. In the past, several states have brought legal actions against 24 CFA for, among other things, inadequate board governance, improperly valuing gift-in-25 kind contributions, and making misrepresentations about its charitable programs. Such 26 actions include those brought by Connecticut (Connecticut by Riddle v. Cancer Fund of 27 America, Inc., CV-89-0361764 (Superior Ct.) (stipulated order entered in 1991)); 28 Pennsylvania (Com., by Preate v. Cancer Fund of America, Inc., 277 M.D. 1992

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1 (Commonwealth Ct.) (stipulated order entered in 1995)); New York (State by Vacco v. 2 Cancer Fund of America, Inc., No. 95 Civ. 402993 (N.Y. Sup. Ct.) (stipulated order 3 entered in 1996)); Vermont (State of Vermont v. Civic Dev. Group, et al., No. 863-98 4 (Superior Ct.) (stipulated order entered in 2001)); Massachusetts (Com. of Massachusetts 5 v. Chenevert, 99-0405 (Superior Ct.) (stipulated order entered in 2005)); and Georgia б (Doyle v. Cancer Fund of America, Inc., 2007 CV 131522 (Superior Ct.) (complaint filed) 7 in 2007 and resulting in settlement)). Defendant James Reynolds, Sr. heads CFA. Acting 8 alone or in concert with others, directly or indirectly, by telemarketing and other means, CFA has made misrepresentations to donors regarding its purported charitable programs. 9 10 CFA transacts or has transacted business in the District of Arizona and throughout the United States. 11

16. Defendant Cancer Support Services, Inc. ("CSS"), also d/b/a Cancer Fund 12 of America Support Services, is incorporated in the District of Columbia as a nonprofit 13 corporation whose purpose is to support the activities of CFA. CSS's articles of 14 incorporation represent that it is organized and will operate as a nonprofit corporation. 15 Notwithstanding this, CSS is organized to carry on business for its own profit or the 16 profit of its members within the meaning of Section 4 of the FTC Act. CSS sought and 17 received recognition of tax exemption from the IRS as a Type III Functionally Integrated 18 Section 509(a)(3) supporting organization, as defined by the Internal Revenue Code, 26 19 U.S.C § 509(a)(3). The IRS requires that substantially all of such a supporting 20 organization's activities be in direct furtherance of the supported organization's mission, 21 and specifically advises that fundraising is not a direct furtherance activity. CSS's sole 22 activity is to operate a fundraising call center in Dearborn, Michigan that solicits the 23 public for donations. After expenses, CSS gives virtually all funds it has raised to CFA 24 as "grants." CSS entered into an Assurance of Voluntary Compliance with the state of 25 Oregon in 2008 to resolve allegations that it had made misrepresentations in charitable 26 solicitations, In the Matter of Cancer Fund of America Support Services, No. 0808-27 11372 (Multnomah Cnty. Circuit Ct., Aug. 11, 2008). Acting alone or in concert with 28

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others, directly or indirectly, by telemarketing and other means, CSS has made misrepresentations to donors regarding its purported charitable programs. CSS transacts or has transacted business in the District of Arizona and throughout the United States.

4 17. CSS operates and has operated as a common enterprise with CFA. From 5 2008 through September 2013, Defendant Kyle Effler ("Effler") served as the president 6 and chief financial officer of CSS. Effler, who was also the chief financial officer of 7 CFA, operated CSS from his CFA office in Knoxville, Tennessee. CSS did not pay 8 Effler a salary; managing CSS was one of his job duties at CFA. Other CFA employees assisted Effler with operating CSS in the course of their employment with CFA. CFA 9 10 has maintained CSS's books and records on its computers and has issued CFA credit 11 cards to CSS employees for business use. In addition, auditors conducted only single reviews of the consolidated financial records of CFA and CSS. CFA and CSS have filed 12 such audits with state regulators. CFA employees have served as board members of CSS, 13 undertaking CSS-related functions during CFA work hours. CFA board members have 14 also served as CSS board members. CFA board meeting minutes explained that the 15 arrangement with CSS "allows CFA to receive funds in the form of grants, without the 16 accompanying costs of fundraising. This will greatly improve the efficiency of 17 operations of CFA, and present to the public an organization that manages its resources 18 with greater efficiency." Defendant James Reynolds, Sr. became interim president 19 following Effler's resignation. 20

18. Defendant Children's Cancer Fund of America, Inc. ("CCFOA") is an Arizona nonprofit corporation currently headquartered in Powell, Tennessee. CCFOA 22 was headquartered in Mesa, Arizona from its inception in 2004 to 2006, and it continues 23 to station one employee in Arizona. CCFOA's articles of incorporation represent that it is organized and will operate exclusively as a nonprofit corporation. CCFOA has received an exemption from federal income tax from the IRS pursuant to Section 501(c)(3) of the Internal Revenue Code, 26 U.S.C. § 501(c)(3). Notwithstanding this, CCFOA is organized to carry on business for its own profit or that of its members within

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the meaning of Section 4 of the FTC Act. Defendant Rose Perkins heads CCFOA. 2 Acting alone or in concert with others, directly or indirectly, by telemarketing and other 3 means, CCFOA has made misrepresentations to donors regarding its purported charitable 4 programs. CCFOA transacts or has transacted business in the District of Arizona and 5 throughout the United States.

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6 19. Defendant The Breast Cancer Society, Inc. ("BCS"), also d/b/a The Breast 7 Cancer Society of America, is a Delaware corporation headquartered in Mesa, Arizona. 8 BCS's articles of incorporation represent that it is organized and will operate as a nonprofit corporation. BCS has received an exemption from federal income tax from the 9 IRS pursuant to Section 501(c)(3) of the Internal Revenue Code, 26 U.S.C § 501(c)(3). 10 11 Notwithstanding this, BCS is organized to carry on business for its own profit or that of its members within the meaning of Section 4 of the FTC Act. Defendant James 12 Reynolds, II heads BCS. Acting alone or in concert with others, directly or indirectly, by 13 telemarketing and other means, BCS has made misrepresentations to donors regarding its 14 purported charitable programs. BCS transacts or has transacted business in the District of 15 Arizona and throughout the United States. 16

20. Defendant James Reynolds, Sr. ("Reynolds, Sr."), an individual, is the 17 executive director of CFA and president of its board of directors. He has held these 18 positions since 1987. He is also the interim president of CSS. Individually and in 19 concert with others, he has formulated, directed, controlled, or participated in the acts and 20 practices of CFA and CSS as set forth herein. Reynolds, Sr. has the authority to control 21 and has controlled the conduct of CFA. Among other things, he has hired employees, 22 signed contracts, hired fundraisers, approved telemarketing scripts and other solicitation 23 materials, recruited board members, and overseen the financial affairs of CFA. Reynolds, 24 Sr. also has the authority to control and has controlled the conduct of CSS. For example, 25 on behalf of CSS, Reynolds, Sr. has recruited board members, negotiated contracts, 26 approved telemarketing scripts and other solicitation materials, approved loans, 27 terminated existing business relationships, and initiated new business relationships. In 28

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addition, Effler routinely consulted with Reynolds, Sr. about the management of CSS. Reynolds, Sr. has personally profited from the deception alleged herein. He transacts or has transacted business in this District.

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21. Defendant Kyle Effler ("Effler"), an individual, was the president of CSS from mid-2008 through September 2013. He was also employed at CFA from 1990 to October 2014, first as an accountant and later as chief financial officer. Individually and in concert with others, he formulated, directed, controlled, or participated in the acts and practices of CFA and CSS as set forth herein. Among other things, Effler hired employees, signed contracts, approved telemarketing scripts and other fundraising materials, recruited board members, and oversaw the financial affairs of CSS and CFA. Effler has personally profited from the deception alleged herein. He transacts or has transacted business in this District.

22. Defendant Rose Perkins ("Perkins"), an individual, is the former wife of 13 Defendant Reynolds, Sr. She is the president of CCFOA's board of directors and also its 14 executive director. Perkins has held these positions since 2005. From 1987 to 2005, she 15 was employed as vice president of CFA. Individually and in concert with others, she has 16 formulated, directed, controlled, or participated in the acts and practices of CCFOA as set 17 forth herein. Among other things, she has hired employees, signed contracts, hired 18 fundraisers, approved telemarketing scripts and other solicitation materials, recruited 19 board members, and overseen the financial affairs of CCFOA. Perkins has personally 20 profited from the deception alleged herein. She transacts or has transacted business in 21 this District. 22

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23. Defendant James Reynolds, II, a/k/a James Reynolds, Jr. ("Reynolds, II"), an individual, is the son of Reynolds, Sr. He is the chief executive officer of BCS and, until September 2013, was also president of its board of directors. He has held these positions since BCS's inception in 2007. From 1992 through the end of 2008, he was employed by CFA in various positions, most recently as vice president of fundraising. Reynolds, II also was a founding board member of CSS and served as president of the

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1 CSS board of directors until October 2008. In addition, he incorporated CCFOA in 2004 2 and served as its president until turning the position over to his then-step-mother, Rose 3 Perkins. Individually and in concert with others, he has formulated, directed, controlled, 4 or participated in the acts and practices of BCS as set forth herein. Among other things, 5 he has signed contracts, hired fundraisers, approved telemarketing scripts and other 6 solicitation materials, recruited board members, overseen the financial affairs of BCS, 7 and hired employees, including his current wife, Kristina Reynolds. Reynolds, II has 8 personally profited from the deception alleged herein. He transacts or has transacted 9 business in this District.

24. Hereafter, CFA, CSS, CCFOA, and BCS are referred to collectively as the
"Corporate Defendants," and Reynolds, Sr., Effler, Perkins, and Reynolds, II are referred
to collectively as the "Individual Defendants." The Corporate Defendants and Individual
Defendants are referred to collectively as "Defendants."

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DEFENDANTS' BUSINESS PRACTICES

A Profitable Endeavor

16 25. The Corporate Defendants are sham charities created and controlled by 17 Defendant Reynolds, Sr. and his extended family and friends for their personal profit. 18 Since at least 2008, and continuing to the present, Defendants have collected tens of 19 millions of dollars in contributions from unwitting, generous, donors by claiming to help 20 people suffering from cancer. Defendants have deceived donors into believing that their 21 contributions support bona fide charities that use contributions primarily to provide cash 22 grants and material supplies directly to cancer patients, children with cancer, and 23 individuals with breast cancer in the United States.

24 26. In reality, the Corporate Defendants do not operate as bona fide charities.
25 Instead of operating for the benefit of cancer patients or otherwise serving legitimate,
26 mission-related purposes, Corporate Defendants primarily support private interests.
27 From 2008 through 2012, the Corporate Defendants collectively spent 87.9% of
28 contributions from individual donors paying for-profit fundraisers and other fundraising

FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. Complaint, Page 26 of 148 costs and compensating the Individual Defendants, related persons, and other employees. In contrast, Defendants collectively spent less than 3% of donors' contributions on the cash and goods sent to cancer patients in the United States.

- 4 27. In addition, charitable contributions have financed personal loans to 5 Individual Defendants, employees, and other insiders, and paid for trips for the Individual 6 Defendants, their families, and friends to Las Vegas, New York, Disney World, and other 7 locations. Funds donated to help cancer patients have also paid for goods and services 8 used primarily for the private benefit of Individual Defendants, employees, and other insiders. For example, donated funds were used to pay for vehicles, personal consumer 9 goods, college tuition, gym memberships, Jet Ski outings, dating website subscriptions, 10 11 luxury cruises, and tickets to concerts and professional sporting events.
- 28. Defendants' advertised charitable causes were simply the mechanisms 12 through which they created employment opportunities for themselves, their friends, and 13 their family members, and funded other private benefits. The Corporate Defendants 14 operated as personal fiefdoms characterized by rampant nepotism, flagrant conflicts of 15 interest, and excessive insider compensation, with none of the financial and governance 16 controls that any bona fide charity would have adopted. 17

A Shared History

29. Family members – Defendants Reynolds, Sr., Perkins, Reynolds, II – and long-time associate Effler control the Corporate Defendants. In addition to these 20 individuals, an inter-related group of their family members, friends, and fellow church 21 members have worked as employees and served as board members of the Corporate 22 Defendants. 23

30. Reynolds, Sr., who spawned the deceptive fundraising scheme in 1987, has been in control of CFA for more than two decades. He has described CSS and CCFOA as "spin-offs" of CFA, and explained that setting up CCFOA and BCS helped CFA because CFA was "really top heavy" with executives. Reynolds, Sr. started CSS in 2002 to help raise funds for CFA. He and Effler have directed the operations of CSS from

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CFA's headquarters. Reynolds, II and Eric Fransen ("Fransen"), the former BCS board chairman and current BCS vice president, have both served on the CSS board of directors.

31. CCFOA started as a special project of CFA. It split off from CFA in late
2004. Reynolds, II served as its initial president while also employed at CFA. Fransen
also served with Reynolds, II on the CCFOA Board. They turned CCFOA over to
Perkins, who left CFA to run CCFOA. Five other CFA employees joined Perkins at
CCFOA, and two individuals left the CFA board to serve on the CCFOA board. In 2010,
at Reynolds, Sr.'s direction, CFA gave CCFOA a grant of \$50,000.

32. Reynolds, II, who began working at CFA when he was 16, learned the
cancer business from his father. Before starting BCS, while at CFA, Reynolds, II tested
fundraising specifically for breast cancer patients, setting up a separate fundraising
campaign with CFA's main telemarketer, Associated Community Services. Donations
for this campaign were deposited into CFA accounts until Reynolds, II established BCS
and signed a separate fundraising contract with Associated Community Services. In
2008, at Reynolds, Sr.'s direction, CFA provided BCS a grant of \$50,000.

33. With the formation of each different corporate entity, the Individual
 Defendants created new opportunities to solicit charitable contributions and new sources
 of cash to fund their personal lifestyles. With each different corporate entity, the
 Individual Defendants also created new opportunities to employ or otherwise provide
 cash compensation to family members, friends, and fellow church members.

34. Consistent with their common roots, the Corporate Defendants have
 operated in a substantially similar manner. They have hired many of the same
 fundraisers, contracted with many of the same vendors, accountants, and attorneys, and
 used similar fundraising materials. The Corporate Defendants also have engaged in
 substantially similar international GIK transactions, and have used the same improper
 methods to claim, value, and classify those transactions. Because of these similarities,
 they have deceived the public in similar ways.

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Rampant Nepotism

2 35. From 2008 through at least 2012, the Corporate Defendants failed to 3 observe rudimentary corporate governance practices commonly followed by legitimate 4 charities. Among other things, CFA, CCFOA, and BCS have served as sources of 5 employment for the Individual Defendants' extended family and friends, without regard 6 for their qualifications. This has resulted in Defendants hiring and retaining unqualified 7 employees, creating and staffing unnecessary jobs, and authorizing unnecessary 8 employee expenses. It also has affected programming decisions. Collectively and individually, between 2008 and 2012, the Corporate Defendants spent more cash 9 10 compensating the Individual Defendants and their friends and family members than on 11 the cash and goods provided to cancer patients in the United States.

36. At CFA, Reynolds, Sr. employs or has employed: his two sons, Defendant 12 Reynolds, II and Michael Reynolds; his former stepson Lance Connatser ("Connatser"), 13 Connatser's wife, Julaporn Connatser, and Connatser's sister-in-law, Sakulrat "Ootz" 14 Perkins; his former stepdaughter, Michelle Morse, her husband, Brian Morse, and her 15 brother-in-law, Eugene Morse; two former sons-in-law, Josh Loveless and James Tyler 16 Smith; and daughters Dawn Reynolds and Lindsay Reynolds (now deceased). CFA also 17 employs Kyle Effler's son, Brandon Effler. Reynolds, Sr. has continued to employ 18 family members regardless of where in the country they live. When Michael Reynolds 19 and Josh Loveless moved to Montana, Reynolds, Sr. had CFA open a "chapter" in 20 Montana – the only such chapter in the country – to keep them on the payroll. The 21 chapter was not successful and has been closed. 22

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37. Between 2008 and 2012, CFA paid its employees substantially more than it spent on the cash and goods it provided to cancer patients in the United States. As the executive director of CFA, Reynolds, Sr. has hired employees, set their salaries, authorized employee benefits, determined bonuses and raises, authorized loans of charity funds to employees, and made promotion decisions – including for his relatives. Reynolds, Sr. has made these decisions on his own, with little or no input or supervision

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- from the CFA board of directors. As president of the CFA board, Reynolds, Sr. has voted 2 on annual employee bonuses awarded by the board – including his own.
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At CCFOA, Perkins has followed a similar path. She employs or has 38. employed: her sister, Claudette Sparks; her two daughters, Michelle Morse and Lindsay Reynolds; her son-in-law, Brian Morse; her former son-in-law James Tyler Smith; her daughter-in-law, Julaporn Connatser; her grandson, Hunter Morse; her long-time friend, Peggy Farvin; her stepdaughter's sister-in-law, Tara Loveless Howard; and her daughter's sister-in-law, Lynda Morse. CCFOA has also compensated Perkins's stepnephew, Darby Sparks, as an independent contractor.

39. Between 2008 and 2012, CCFOA paid these employees more than twice 10 11 the amount it provided in financial assistance to children with cancer in the United States – CCFOA's stated mission. As the executive director of CCFOA, Perkins has hired these 12 friends and family members, set their salaries, determined their benefits, approved 13 bonuses and raises, and made promotion decisions. Perkins has handed out across-the-14 board employee bonuses of up to 10% of salary twice yearly. She has set bonus amounts 15 based on the cash available in CCFOA's checking account, without regard for budget, 16 spending on program services or other expenses, or employee performance. As an 17 employee, Perkins has received the same perks and bonuses as other employees, so in 18 effect she has been determining her own benefits and bonuses. Perkins has made these 19 decisions on her own, with no input or supervision from the CCFOA board of directors 20 and despite the obvious conflicts of interest. 21

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40. At BCS, Reynolds, II has operated similarly. After becoming romantically involved with his now-current wife, Kristina Reynolds, he promoted her to be his "Operations and Public Relations Manager" – a newly created, second-in-command position at a significantly higher pay scale, and for which he neither advertised nor interviewed other candidates. He also hired (or authorized her to hire): Kristina Reynolds's two sisters, Liana Lopez and Tracy Wilson; Kristina Reynolds's son, Chester Cawood; her step-nephew, Jeffrey Westerman; and her mother, Diana Tenney. None of

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these employees was qualified for their respective positions. For example, Ms. Tenney, 2 who was previously a caterer, was hired to write grants. Reynolds, II also hired then-3 chairman of the BCS board, Eric Fransen, to operate a BCS satellite location – which 4 BCS decided to place in Edgemont, Pennsylvania, conveniently near Fransen's home. 5 (With Reynolds, II's approval, Fransen then hired his wife and mother-in-law to work 6 there.)

7 41. Between 2008 and 2012, BCS paid these employees considerably more 8 than the amount it provided in financial assistance to individuals with breast cancer in the United States – its stated primary purpose. As the chief executive officer of BCS, 9 10 Reynolds, II has hired employees, set their salaries, approved a full-time work week of 35 11 hours, authorized employee benefits (which he took advantage of as well), determined bonuses and raises, authorized loans to employees, and made promotion decisions – 12 including, in each case, for his relatives. Reynolds, II has made these decisions on his 13 own, with little or no input or supervision from the BCS board of directors and despite 14 the obvious conflicts of interest. When he was president of the BCS board, Reynolds, II 15 voted on annual employee bonuses awarded by the board. Although he did not vote on 16 his own bonus, he voted on Fransen's bonus and Fransen voted on Reynolds, II's bonus. 17

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42. In each instance, rather than hiring employees, setting salaries or approving employee benefits with the goal of promoting genuine charitable purposes, the Individual Defendants have furthered their own private interests – and the corporations' boards have done nothing to stop them. Bona fide charities do not engage in such conduct.

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Personal Use of Charitable Assets

43. In addition to providing the Individual Defendants, their friends, and their family members with steady, lucrative employment, each Corporate Defendant has spent significant amounts of money on goods, services, and travel purchased for the use and enjoyment of private individuals. These actions, too, demonstrate that the Corporate Defendants operated primarily for the profit of the individuals who ran them.

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1 44. At CFA, until recently the organization paid for cars for nine individuals 2 and still provides a car for Reynolds, Sr., despite no apparent need for business travel. In 3 the past, CFA has also made a short-term, interest free loan, approved by Reynolds, Sr., 4 to Michael Reynolds, and paid college tuition for Reynolds, II, Connatser, Josh Loveless, 5 and Effler. Until recently, CFA provided employees with company credit cards, but had 6 no written policies about personal use of such cards. Reimbursement for personal 7 charges on company cards was not required until the end of each year, so in effect CFA 8 was floating short-term, interest-free loans to its employees. Some personal charges were not repaid at all. Purchases of gas, car washes, meals at Hooters and other restaurants, 9 10 cell phone apps and games, and movie tickets were all bought with CFA credit cards and 11 ultimately paid for by donors. In addition, on one occasion, CFA paid for its board members and employees (and their spouses) to go on a Carnival cruise in the Caribbean, 12 ostensibly for board training purposes. CFA has funded other such "board training" trips 13 for board members, employees, and their families at other luxury destinations. 14

45. CCFOA has operated in a similar manner. It too provided cars to 15 employees in the past, and continues to provide a car to Perkins, despite no apparent need 16 for business travel. Likewise, it paid college tuition for Perkins's daughter-in-law, 17 Julaporn Connatser. CCFOA has also allowed employees to use company credit cards 18 for personal expenses. Employees were not required to repay CCFOA for these personal 19 expenditures until the end of each calendar year, and thus effectively received interest-20 free loans from CCFOA. Perkins has routinely used her CCFOA credit card for personal 21 expenditures, and no one at CCFOA has reviewed her card use to ensure that she has 22 identified and repaid all such personal expenses. Corporate credit cards have also been 23 used for personal expenses that have not been repaid, including numerous purchases of 24 gas and food, movie tickets, and online purchases from vendors like iTunes. CCFOA has 25 also paid for extravagant "training" trips for board members, employees, and their 26 families, including on two occasions, all-expense paid trips to Disney World. CCFOA 27 even paid a babysitter to accompany them.

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1 46. BCS also operated in a similar manner. It previously provided employees 2 with cars and continues to provide a car for Reynolds, II, despite no apparent need for 3 business travel. BCS employees, including Reynolds, II, have enjoyed such perks as gym 4 memberships and college tuition. BCS also allowed employees to use corporate credit 5 cards for personal expenses, and did not require repayment until the end of each year, 6 effectively providing them with interest-free loans. BCS credit cards were used to 7 purchase movie tickets, video games, food, gas, car washes, Jet Ski rentals, meals at 8 Hooters, and purchases at Victoria's Secret. BCS has also provided loans to employees, repaid student loans, and footed the bill for employees' significant others to attend out-of-9 10 town events.

47. 11 The cash used to buy these goods and services and to make these loans was contributed by donors, who were told that their contributions would be spent helping 12 cancer patients. While bona fide charitable organizations may provide perks or other 13 benefits as part of employee compensation, such benefits are not typically authorized by 14 family members, do not extend to purely personal items, and are governed by clear 15 written employee policies. Here, the employment opportunities and perks provided to 16 insiders by these sham charities have far exceeded the benefits that they purported to 17 provide to cancer victims. Bona fide charities do not engage in such conduct. 18

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Failed Board Oversight

48. The extravagant insider benefits that the Individual Defendants conferred 20 on their friends and family members have gone unchecked by each organization's board 21 of directors. This is by design: board members, hand-picked by the Individual 22 Defendants, have not been independent and have not acted independently. Instead, they 23 have rubber-stamped decisions by Reynolds, Sr., Effler, Perkins, and Reynolds, II. The 24 boards of each organization have been populated with relatives of the Individual 25 Defendants, relatives of employees, long-time family friends, employees of other 26 Corporate Defendants, and members of the Individual Defendants' church. In numerous 27 instances, individual board members have had little or no experience with the 28

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corporations' missions or in nonprofit management, and lack the qualifications required for oversight of these multimillion-dollar enterprises.

3 49. These boards have failed to observe even routine corporate governance 4 procedures practiced by legitimate charities. Board members (other than the Individual 5 Defendants) have not regularly reviewed financial expenditures by the organizations, and 6 not even the board treasurers have engaged in financial oversight or analysis. CFA and 7 CSS have not used board-approved budgets at all. At CCFOA and BCS, board members 8 have not participated in creating annual budgets and have approved them without question. After budgets were approved, the BCS and CCFOA boards did not engage in 9 10 any ongoing review of expenses or program accomplishments against the budgeted 11 numbers. Any such review would have revealed to each of the boards the disparity between cash expended on fulfilling the charitable mission and cash expended on 12 corporate insiders, along with other budget issues. For example, the CCFOA board 13 approved a salary increase for Perkins at a time when CCFOA was scaling back its sole 14 program due to lack of funds. At BCS, Reynolds, II's salary increased in 2010 from 15 \$257,642 to \$370,951, but that same year net donations decreased, as did the amount of 16 direct cash aid the organization provided to individuals with breast cancer, its much-17 touted primary program. The CFA board was equally oblivious. Having not reviewed 18 corporate expenses, it authorized increases to staff bonuses and salaries in 2012, at a time 19 when fundraising costs were up and CFA had suspended its main charitable program, 20 supposedly due to lack of funds. 21

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50. The boards have not set mission-related goals, and have not engaged in strategic or financial planning related to programming. The boards have not conducted 23 annual elections of officers or board members and have had no term limits for board 24 service. Nor have they held senior management accountable for hiring unqualified 25 personnel, maintaining inappropriate staff levels, improperly reviewing employee 26 performance, or failing to implement financial controls. They also failed to limit 27 extravagant and unnecessary employee benefits.

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1 51. The boards also have not regularly observed conflict of interest policies 2 prohibiting board members from acting on matters in which they were self-interested. 3 Nor have the boards required the corporations or the staff to observe conflict of interest 4 policies that prohibit self-dealing. For example, at CFA in 2008, at Reynolds, Sr.'s 5 suggestion, the board, including Reynolds, Sr., voted to hold open the job of his son, 6 Reynolds, II, for two years in case his venture with BCS did not succeed. (The CFA 7 board had provided Perkins the same safe harbor in 2005 when she left CFA for 8 CCFOA.) At CCFOA, each board member, including Perkins, signed a conflict of interest policy that prohibited compensating interested persons – yet the board knew that 9 Perkins had hired, set salaries, determined bonuses, and set benefits for her relatives. 10 11 And at BCS, even after then-board chairman Fransen learned that Reynolds, II was romantically involved with his now-current wife, Kristina Reynolds, the BCS board 12 continued to allow Reynolds, II to promote her and set her salary, bonuses, and benefits, 13 at least until their marriage, and to do the same for her sisters, mother, and children. 14

15 52. Again and again, the Corporate Defendants' boards have ratified decisions
 that furthered the private interests of the Reynolds clan, and ignored or failed to question
 policies and practices that benefitted those private interests at the expense of their
 charitable missions. Boards of bona fide charities do not engage in such conduct.

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Failed Executive Review

53. The boards of directors have exercised no meaningful management or control over the organizations they purport to govern. The boards have abdicated most responsibilities to the Individual Defendants, over whom they have exercised no meaningful control. The boards have not reviewed the job performance of Reynolds, Sr., Effler, Perkins, or Reynolds, II. At CFA and CCFOA, board-approved bonuses were not related to revenue, performance, or achievement of strategic goals, and were approved for multi-year periods, often with minimal board-level discussion. For example, the boards of CFA and CCFOA authorized twice-yearly staff bonuses of up to 10% of salary, and allowed Reynolds, Sr. and Perkins to determine their own bonuses within that range. At

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¹ CFA, Reynolds, Sr. recommended his own salary increases to the board for approval. At
 ² BCS, the board approved a salary range and annual increases for Reynolds, II, but
 ³ allowed him to set his own salary and annual increases within that range without review.
 ⁴ Also at BCS, when Fransen was simultaneously chairman of the board and an employee,
 ⁵ he was supervised nominally by Reynolds, II, while also ostensibly supervising
 ⁶ Reynolds, II.

7 54. The CFA, CCFOA, and BCS boards did not have established compensation 8 committees and approved CEO compensation without independently evaluating the appropriate salary ranges for similarly qualified CEOs or executive directors of 9 10 comparably sized organizations with similar programs. Instead, these boards have 11 routinely approved salaries in ranges suggested to them by Reynolds, Sr., Perkins, and Reynolds, II, based on information (also provided to them by these individuals) about 12 salaries at other, supposedly comparable organizations. These "comparable" 13 organizations were chosen based in part on annual gross revenues, which for CFA, 14 CCFOA, and BCS included tens of millions of dollars in GIK revenue, not cash income, 15 and did not accurately reflect the size or complexity of their business operations. Boards 16 of directors of bona fide charities do not operate in this manner. 17

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Telemarketing Contracts Confer Private Benefit on Third Party Fundraisers

In addition to benefits privately inuring to the Individual Defendants, their 55. 19 families, and their friends, CFA, CCFOA, and BCS have significantly benefitted the 20 private interests of for-profit fundraisers who have solicited in their names, including, for 21 example, Associated Community Services. Contracts with such fundraisers typically 22 have specified that the fundraisers would be paid 80% or more – sometimes as much as 23 95% – of each dollar raised. As a result, between 2008 and through 2012, CFA, CCFOA, 24 and BCS reported fundraising costs of more than \$120 million. (This does not include 25 amounts paid by CSS to its employee-fundraisers.) 26

56. Fundraisers have also benefitted from unrestricted access to the lead lists of CFA, CCFOA, and BCS. In numerous instances, fundraising contracts signed by

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Reynolds, Sr., Perkins, and Reynolds, II have provided for-profit fundraisers unrestricted
 use of the donor list developed by that fundraiser, and limited the current and future use
 of such lists by CFA, CCFOA, and BCS. Access to these lists has significantly benefited
 fundraisers, because donors who answer the phone and contribute to one cause are more
 likely to respond to solicitations for other causes. Access to names of donors who
 contributed to CFA, CCFOA, or BCS lowers the cost to fundraisers of acquiring lead lists
 and increases their response rate when soliciting for other organizations.

8 57. For some charities, high fundraising costs can be attributed to start-up 9 expenses or seeking support for unpopular causes. That is not the case here. CFA and 10 CCFOA have been in existence for years, and seeking support for cancer-related causes is 11 neither unpopular nor controversial. Moreover, because it is usually cheaper and easier to obtain contributions from past donors, typically fundraising expenses decline as 12 organizations develop a database of loyal donors. Yet, by allowing fundraisers unfettered 13 use of their donor lists, CFA, CCFOA, and BCS have never benefitted from the reduced 14 costs associated with soliciting past donors, and have continued to pay even long-term 15 fundraisers the same high rates. Indeed, in 2011, instead of decreasing the amount paid 16 for fundraising, the largest fundraiser for CFA and CCFOA, Associated Community 17 Services, *increased* its contractually required payment from 80% to 85% of all funds 18 raised for CFA and CCFOA. Reynolds, Sr., Perkins, and Reynolds, II have routinely 19 approved these fundraising contracts, and the boards of directors of CFA, CCFOA, and 20 BCS have remained silent, tacitly ratifying their use. 21

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58. CFA, CCFOA, and BCS have also failed to police the activities of their fundraisers. After providing fundraisers with approved scripts and other solicitation materials, CFA, CCFOA, and BCS have engaged in no further oversight. Defendants have done nothing even after a state takes legal action against a fundraiser for making misrepresentations, as, for example, did Michigan in 2013, against Associated Community Services. In the Matter of Associated Community Services, Inc., File No. 2013-0039412-A (Cease and Desist Order and Notice of Intended Action), available at

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http://www.michigan.gov/documents/ag/05.28.13_Notice_of_Intended_Action_with_exh 2 ibits_422463_7.pdf. Indeed, other than cashing the checks, Defendants have done little 3 more than sign the fundraising contracts.

59. Bona fide charities protect important assets like donor lists. They also seek to protect their reputations by monitoring their fundraisers and the representations they make to the public. These Defendants did neither.

Donor Deception

8 Through telemarketing, direct mail, websites, social media and other online 60. 9 forums, and in publicly filed documents, Corporate Defendants have represented and 10 continue to represent that contributions to them go to support legitimate charities that 11 primarily focus on directly assisting individuals suffering from cancer in the United 12 States. In addition, in numerous instances, Corporate Defendants have represented that 13 donations funded programs that provided pain medication to cancer patients, 14 transportation to chemotherapy appointments, or paid for hospice care. As described 15 below, these representations were false. Relying on those claims, generous Americans 16 opened their pocketbooks and contributed tens of millions of dollars to aid cancer 17 patients. Defendants exploited this generosity. Had donors known how their 18 contributions actually would be spent, they would not have contributed.

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Misrepresentations that contributions will go to legitimate charities

20 61. Corporate Defendants raised more than \$187 million from donors across the country between 2008 and 2012. Central to the success of their solicitations was the 22 overarching claim, direct or implied, that contributed funds would support bona fide 23 charities whose primary purposes were charitable. Defendants have made this claim in 24 solicitation materials and telemarketing scripts, including, e.g., claims that:

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CFA is "a national nonprofit charity"; "a national health agency"; "on the • forefront of the fight against cancer" or "on the front lines for the fight against cancer";

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- CSS is "a nationwide charity just like the Red Cross and the Salvation Army";
- CCFOA "operates exclusively as a charitable organization"; is "a national nonprofit charity"; or "is on the forefront of actually helping needy children with cancer"; and

• BCS is a "national breast cancer charity."

⁷ Implicit in every request for a "contribution" and every claim to be a "nonprofit" or a
⁸ "charity" was the promise that the Corporate Defendants were legitimate charities serving
⁹ charitable purposes.

62. In fact, the Corporate Defendants operated primarily for the benefit of 10 11 private interests. Their priorities were reflected not just in how they operated, as described in Paragraphs 25 - 59, above, but also in how they spent donors' money. The 12 bulk of contributed funds went first to the for-profit fundraising companies who solicited 13 the contributions. The remaining funds were then used primarily for salaries and other 14 benefits enjoyed by the Individual Defendants and their friends and families. Thus, 15 between 2008 and 2012, CFA and CSS spent 86.4% of donors' contributions paying 16 compensation and fundraising costs. (CFA and CSS figures are reported together 17 because they operated as a common enterprise and contributions to CSS supported the 18 operations of CFA). In contrast, CFA and CSS spent 2.8% of donors' contributions on 19 cash and goods provided to cancer patients and nonprofits in the United States. In the 20 same time period, CCFOA spent 88.8%, of donors' contributions on compensation and 21 fundraising. In contrast, CCFOA spent 3.4% of donated funds on the cash and goods it 22 provided to families of children with cancer in the United States. Also between 2008 and 23 2012, BCS spent 89% of donors' contributions on compensation and fundraising costs. 24 In contrast, BCS spent 2.4% of donors' contributions on the cash, goods, and other 25 services it provided to breast cancer causes in the United States. 26

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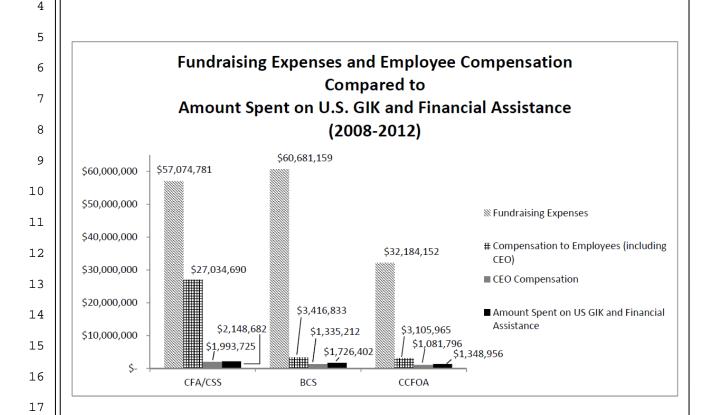
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63. Under these circumstances, it was deceptive to claim that Corporate Defendants were bona fide charities or that contributions would be used primarily for

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charitable purposes. Donors expected that their contributions would be spent primarily 2 on charitable purposes, and likely would have made different donating decisions if they 3 had known the truth.



64. In telemarketing calls, direct mail, websites, social media, and in publicly 18 filed documents, Corporate Defendants described to donors numerous worthwhile 19 programs that contributions would supposedly fund. These programs included, for 20 example, providing cash grants directly to indigent cancer patients and their families, 21 supplying needy cancer patients directly with medicine and medical supplies, including 22 pain medication, providing transportation to chemotherapy appointments, paying for 23 emergency groceries and utilities, offering treatment counseling, and providing needed 24 goods and supplies to hospices across the country. These programs supposedly all 25 focused on aiding indigent cancer patients in the United States. Donors relied on these 26 representations and contributed to support these causes. 27

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1	65. In fact, in numerous instances, the Corporate Defendants spent either	
2	nothing, or an infinitesimal amount, on the specific programs described. The purposes	
3	for which contributions would be used were central to donors' decisions to contribute	
4	funds to these organizations. If donors had known that most of their contributions would	
5	be spent in other ways and for unrelated purposes, and not been deceived, they would	
6	have made different donating decisions. Specific misrepresentations about program	
7	benefits by each of the Corporate Defendants are discussed below.	
8	Misrepresentations by CFA	
9	66. CFA, in numerous instances, has made misrepresentations about the	
10	purpose, size, and scope of its charitable programs. These misrepresentations have	
11	occurred in solicitation materials, such as direct mail pieces and telemarketing scripts that	
12	CFA approved for use by telemarketers, on the CFA website, and in other public	
13	statements,	
14	67. In response to these claims, in 2012 alone, generous Americans contributed	
15	more than \$5.2 million to fundraisers soliciting for CFA. In total, from 2008 through	
16	2012, donors gave CFA fundraisers \$29.7 million.	
17	68. CFA's misrepresentations have included, but were not limited to,	
18	statements like:	
19	• CFA is a "national health agency," "a nationwide patient assistance	
20	organization," and a "national cancer organization";	
21	• CFA is "making a difference in the lives of tens of thousands of	
22	Americans";	
23	• CFA's "number one priority is patient care," it "concentrates its efforts on	
24	patient care," is "devoted primarily to direct patient aid," and that	
25	"commitment for the care of the individual is still the primary focus of our	
26	mission";	
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CFA helps "by providing direct services and assistance to financially needy 2 cancer patients and their families, such as the loan of equipment and 3 various supplies, etc."; 4 CFA "works to provide aid to indigent patients of this devastating disease"; 5 CFA is "providing support, products, supplies and services to financially 6 indigent patients"; 7 CFA is "a Tennessee-based national non-profit organization whose mission 8 is to provide direct support and services to financially indigent patients...."; CFA "helps tens of thousands of cancer victims and hundreds of hospice 9 10 organizations on a yearly basis" In fact, CFA's "direct patient aid" program consisted of sending individuals 11 69. with cancer boxes of seemingly random items. Such noncash donations are referred to as 12 "gifts-in-kind" ("GIK"). These GIK packages typically included a small quantity of 13 Carnation Instant Breakfast drink, adult briefs and bed pads, and a large assortment of 14 what CFA euphemistically described as "comfort items." In the past, boxes have 15 included things like sample-size soaps, shampoos, and other toiletries, over-the-counter 16 medications, Little Debbie Snack Cakes, toys, disposable plates and plastic cutlery, 17 scarves, batteries, women's makeup, family-themed DVDs, adult-sized clothing, iPod 18 Nano covers, gift wrap, blank seasonal greeting cards, candy, and/or children's coloring 19 books. CFA employees and volunteers pre-packed boxes with an assortment of identical 20 items, until supplies of any given item ran out. Thus, every individual received the same 21 items, regardless of age, gender, clothing size, or personal preference. Individual 22 recipients could also request latex exam gloves, and, on some occasions, box fans and 23 blankets. 24

70. CFA did not consult with medical professionals about the relative need or usefulness to cancer patients of any of the items it provided to individuals. It had no health care professionals or cancer specialists on its staff. Reynolds' explanation for buying Little Debbie Snack Cakes for cancer patients was because "they make people

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happy." He justified a switch to purchasing Moon Pies because they "make you
 happier."

3 71. CFA did not require recipients to demonstrate financial hardship. To 4 receive "direct patient aid," individuals submitted an application to CFA, signed by a 5 medical professional verifying a cancer diagnosis. There were no other qualifications 6 and no means testing. Once an individual was accepted, CFA would ship boxes of 7 assorted items to that person every other month for up to two years (except for the 8 months when CFA suspended its shipping due to lack of funds). After receiving the first package, individuals were required to call CFA to request additional shipments. In 2012, 9 10 CFA shipped boxes to 4,378 individuals. In lieu of shipping boxes to Alaska and Hawaii, 11 CFA provided individuals in those states with cash assistance, sending them checks for \$50. Only 113 individuals received direct financial assistance from CFA from 2008 12 through 2012. 13

14 72. CFA made the same goods it shipped to individuals available to nonprofits
15 in the United States. Hospices, health care providers, and other nonprofits could order up
16 to four boxes of Carnation Instant Breakfast, and, when available, slightly larger
17 quantities of adult diapers, bed pads, and exam gloves. They could also receive boxes of
18 items like those provided to individuals, but in quantities sufficient for five to twenty
19 people.

73. On some occasions, due to a claimed lack of funds, CFA suspended its
 program and stopped shipping products to individuals and nonprofits. For example, it
 made no shipments from September 2012 to February 2013. On other occasions, CFA
 suspended or limited the number of new applicants to whom it would start sending
 packages.

74. CFA purchased some of the products it sent to individuals and nonprofits.
For example, it routinely bought Carnation Instant Breakfast or other liquid supplement drinks, adult diapers, bed pads, exam gloves, and Little Debbie Snack Cakes.
Occasionally it also purchased air freshener, blankets, box fans, and jewelry.

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1 75. CFA obtained most of the items it sent to individuals and nonprofits – the 2 program described to donors – from procurement agents. Such agents gather and make 3 available to nonprofits overstocked, out of season, or discontinued merchandise. To 4 acquire these goods, CFA paid procurement agents between 2% and 5% of the goods' 5 retail value. Despite paying this relatively small percentage of the goods' retail value, 6 CFA claimed the original retail value of its GIK distributions when reporting its program 7 expenses, rather than reporting the actual amount CFA paid to obtain the goods. For 8 example, in 2012, CFA reported program expenditures that included donations of GIK goods valued at \$2.65 million to individuals and nonprofits in the United States, but only 9 spent \$314,000 to acquire these goods. This actual expenditure amounts to less than 10 11 2.3% of donors' contributions to CFA and CSS in 2012. Almost none of donors' contributions were spent on the actual goods and financial assistance provided to patients, 12 CFA's stated "number one priority." 13

76. Moreover, even though CFA claimed that its primary purpose was to 14 provide direct aid to cancer patients or assistance to hospices and other health care 15 providers on a national basis, a significant portion of CFA's U.S. "program" has 16 consisted of donating goods to nonprofits with purposes wholly unrelated to assisting 17 cancer patients. Many of these organizations were located in and around Knoxville, 18 Tennessee. For example, CFA contributed merchandise it valued at \$688,476 to a 19 Knoxville food bank. Other contributions went to the Knoxville Toys for Tots drive, a 20 Knoxville Firefighters Association, a Knoxville-area youth soccer program, and a 21 Knoxville nonprofit dedicated to enriching the lives of the disabled through dance. 22 Senior centers, churches, and schools in the Knoxville area also benefitted. In 2012, CFA 23 contributed fewer goods to nonprofits with missions related to cancer and health care 24 than it contributed to other kinds of nonprofits. Donors choosing to support a "national" 25 program of direct aid to cancer patients, or assistance to hospices and other health care 26 providers, reasonably would have expected their contributions to be spent supporting 27

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1	such programs and not spent supporting food banks, senior centers, and churches in and
2	around Knoxville, Tennessee.
3	77. In light of its actual program expenditures, CFA was not, in fact, a
4	"national health agency" and its "number one priority" was not "patient care." It did not
5	directly help "tens of thousands of Americans," and its resources were not devoted
6	"primarily to direct patient aid." These claims were deceptive and misled donors to
7	believe that CFA was a large organization that assisted many individuals with cancer in a
8	profound way.
9	78. In addition, in numerous instances, CFA, directly or through its
10	telemarketing agents, made misrepresentations about specific programs, including, but
11	not limited to claims that:
12	• CFA helps supply emergency items such as oxygen, transportation to
13	chemotherapy treatment, and medications, and loans equipment to
14	individual cancer patients;
15	• CFA provides life-saving items to cancer patients;
16	• CFA provides medical equipment and supplies to cancer patients or "helps
17	provide medical support and services";
18	• CFA helps cancer patients financially; and
19	• CFA helps provide cancer patients with pain medications.
20	79. Most of these claims were simply false. CFA had no program that supplied
21	cancer patients with emergency items such as oxygen, provided transportation to
22	chemotherapy appointments, or loaned equipment to cancer patients. Nor did it provide
23	meaningful "life-saving items," "pain medication," or "medical support and services" to
24	cancer patients.
25	80. CFA's claim to provide cancer patients with "medical supplies" was also
26	deceptive. Even if adult diapers, bed pads, and vinyl gloves might be construed by
27	donors as "medical supplies," so little of CFA's program expenditures was devoted to
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purchasing such items that any claims that donations would be used for such purposes 2 were inherently misleading.

3 81. Similarly, claims that CFA helped cancer patients financially implied the 4 existence of a substantial charitable program to do so, and did not accurately represent the extraordinarily limited nature of the financial assistance actually provided by CFA to 5 6 individuals. In 2012, the amount of direct cash aid that CFA provided to individuals was 7 just 0.15% of donations to CFA and CSS. From 2008 through 2012, CFA provided 8 61,614 in direct cash aid to 113 individuals – 0.1% of the 75.8 million CFA and CSS received in donations. Under these circumstances, it was deceptive for CFA to claim to 9 engage in a program that provided direct financial aid to cancer patients. 10

11 82. Whether scripted or unscripted, telemarketers' descriptions about the services CFA provided were intended to tug at donors' heartstrings and open their 12 wallets, with little regard for accuracy. One telemarketing script approved by CFA in 13 2008 even directed telemarketers trying to convince reluctant donors to say: "I 14 understand [your hesitation to give]; however we never want to have to tell a family that 15 is stretching their finances to the breaking point that 'We're sorry but the CANCER 16 FUND has fallen short of its fundraising goal, so we won't be able to provide you with a 17 wig for your child to cover the hair loss due to chemotherapy!" In fact, at that time CFA 18 did not maintain a program to provide wigs for children in chemotherapy. 19

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Misrepresentations by CSS

83. CFA has made additional misrepresentations to donors through its so-called "supporting organization," CSS. As discussed above, CFA controls the conduct of CSS and together the two corporations have operated as a common enterprise. The sole mission of CSS is to raise funds for CFA. Like other professional fundraisers, CSS has spent a significant amount of funds paying for telemarketers, technology, and overhead – at least 73% of every dollar donated. Unlike other charities, CSS itself has not engaged in the charitable programs it describes to donors. Instead, it has told donors about charitable programs supposedly engaged in by CFA.

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1	84. In solicitation materials such as direct mail pieces and telemarketing	
2	scripts, on its website, and in other public statements, CSS has claimed that it directly	
3	provides aid to cancer patients, hospices, and nonprofit health care organizations. CSS	
4	does none of these things. In response to such claims, generous Americans gave \$8.2	
5	million to CSS in 2012. Between 2008 and 2012, donors gave CSS over \$41.15 million.	
6	85. CSS has made these misrepresentations in numerous instances, including,	
7	but not limited to, statements like:	
8	• "[W]e want to let you know that we are continuing our cancer aid program	
9	this year, we are the ones that provide the free supplies & dietary	
10	supplements directly to the families that are fighting cancer and also to over	
11	600 hospices and other health care providers";	
12	• "[W]e are NOT about research, we give direct aid to those that already have	
13	cancer and are in need";	
14	• "Cancer Support Services is hard at work helping struggling cancer patients	
15	get their daily items";	
16	• "Cancer Support Services is diligently working on helping cancer patients	
17	in need, we do this by providing cancer patients with the support they need,	
18	like dietary supplements, medical supplies, and other items";	
19	• "Cancer Support Services differs greatly from other cancer groups in that	
20	its number one priority is funding patient aid rather than research";	
21	• "We help cancer patients anywhere in the United States. Men, women,	
22	children, um, with over two hundred forty types of cancer";	
23	• "[T]ens of thousands of cancer patients contact us for help";	
24	86. In fact, CSS has never directly provided aid to cancer patients, hospices, or	
25	nonprofit health care organizations in the United States. Instead, it has provided cash	
26	grants to CFA. Claims that CSS engaged in any direct patient aid were false.	
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1	87. In numerous instances, CSS telemarketers have made additional
2	misrepresentations about programs CSS supposedly conducted. These have included, but
3	are not limited to, statements that CSS itself provides hospice care, as in the following:
4	• "We also do the hospice care for the terminally ill and we supply over 600
5	hospice offices with medical supplies all over the United States";
б	• "We just want you to know that your generous contribution went a long
7	way to help cancer patients out directly with their hospice care and their
8	medical supplies";
9	• "We also do the hospice care for the terminally ill";
10	• "We're the hospice care. We provide those medical supplies and items for
11	men, women, and children with, with a four-stage cancer";
12	• "So we're just trying to keep the doors [open for] hospice care, you know
13	that's kind of touch and go you never know";
14	• "We're the ones that do the hospice care for the cancer patients afflicted
15	with cancer from infants to adults"; and
16	• "One hundred percent of our proceeds go to hospice care."
17	88. In fact, CSS does not provide hospice care, does not fund hospices, and
18	100% of donations do not go to hospice care. CFA also has not provided hospice care to
19	cancer patients. Such representations were completely fabricated. Even assuming that
20	CSS telemarketers were describing CFA's programs, the number of hospices in the
21	United States to which CFA has provided any assistance was grossly inflated. CFA has
22	sent its care packages to some nonprofit health care organizations, including a handful of
23	hospices, but it has not supplied 600 hospices, much less provided them with meaningful
24	amounts of medical supplies. Donors who relied on these representations and contributed
25	money to CSS were deceived, and legitimate hospice providers deprived of support that
26	might otherwise have gone to them.
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1 Misrepresentations by CFA and CSS about fundraising costs 2 89. CSS also has used its nonprofit status to mislead donors about the cost of 3 fundraising and to vastly overstate its efficiency in using their contributions. For 4 example, in numerous instances, CSS has made statements in telemarketing calls 5 including, but not limited to: 6 "I'm not a telemarketer so I work directly for the charity..."; 7 "[T]he great thing about it, us, is that we, I'm not a telemarketer. We, 8 100% of the money that we raise goes directly to the charity. We do not 9 have a professional fundraising company that we have to share your contribution with. We are the charity calling you directly"; 10 11 "One hundred percent of your contribution goes directly to the charity. I'm not doing a fundraiser and I'm not calling with um, with a telemarketing 12 firm ... I'm calling you directly from the charity"; 13 "We're a nationwide charity just like the Red Cross and the Salvation 14 Army"; and 15 "One hundred percent of your contribution goes into the fund where we 16 purchase medical supplies for these cancer patients." 17 90. In fact, although CSS is organized as a nonprofit, it operates solely as a 18 telemarketer for CFA. Despite its (false) assertions, 100% of donors' contributions did 19 not go to support the charitable programs described to them. Instead, funds donated to 20 CSS first were used to pay CSS's significant fundraising costs and compensation – about 21 73% of each donation. After this first cut, most of the remaining funds were sent to CFA. 22 91. In its financial statements, CFA reported the revenue it received from CSS 23 but no concomitant costs. This made it appear that CFA spent donors' money more 24 efficiently than it actually did. CSS gave CFA \$7.96 million between 2008 and 2012, 25 which CFA reported as contributed revenue. This additional amount caused CFA's ratio 26 of fundraising cost to donations to diminish from 82.9% to 67.4%, making CFA appear 27 more efficient to donors. In fact, because CFA controlled CSS and CSS engaged in no 28

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1 programming itself, an accurate representation of the administrative and overhead costs 2 by CFA would have included both the revenue generated by CSS and its expenses. 3 CFA's practice of reporting only the revenue from CSS's operations deceived donors. 4 92. Donors have a right to know how their contributions are being spent – and 5 by whom. Interposing additional entities between the contribution and the charitable 6 program increases costs and dilutes the impact and efficiency of donors' contributions. If 7 donors had known the truth about CSS's "programs," and not been deceived, they likely 8 would have chosen to avoid such costs and contributed directly to an entity that truly engaged in charitable programs. 9 Misrepresentations by CCFOA 10 93. 11 CCFOA, in numerous instances, has represented that it engages in a substantial charitable program dedicated to providing financial assistance to the families 12 of children suffering from cancer. CCFOA has made these claims in solicitation 13 materials, such as direct mail pieces and telemarketing scripts that CCFOA approved for 14 use by its telemarketers, on its website, and in other public statements. 15 94. In response to such claims, generous Americans contributed \$6.36 million 16 to CCFOA in 2012. Between 2008 and 2012, donors gave CCFOA \$39.5 million. 17 95. CCFOA's misrepresentations about its programs have included, for 18 example: 19 "Finding tangible help when a child is stricken with cancer is both 20 frustrating and difficult to obtain. We alleviate much of that burden so the 21 family can get on with the business of loving and caring"; 22 "The Children's Cancer Fund of America is, with your help, assisting 23 children and their parents cope with the daily struggles of cancer by 24 providing direct financial aid to pay for expenses not covered by 25 insurance"; 26 27 28 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. Complaint, Page 50 of 148

1	• "The Children's Cancer Fund of America provides financial assistance to
2	medically indigent families having a child with cancer. Monthly checks
3	sent to family to help defray daily living cost";
4	• "The Children's Cancer Fund of America, Inc., operates exclusively as a
5	charitable organization dedicated to assistance and support of children
6	suffering from cancer and their families through financial aid";
7	• Donations to CCFOA will go to "many families facing financial
8	devastation in their children's struggle with cancer";
9	• "We have a combined work experience of nearly 50 years helping cancer
10	patients of all ages, arming us with the knowledge of how to target the most
11	pressing of financial needs, and then rallying to the cause with direct aid";
12	• "Children's Cancer Fund of America is in the forefront of actually helping
13	needy children with cancer by providing public education and financial
14	assistance to help pay for expenses"; and
15	• "CCFOA programs fight the ravages of childhood cancer in the following
16	ways: Financial Assistance: Immediate assistance cuts through the red tape
17	to help with immediate needs and expenses not covered by insurance."
18	96. Despite CCFOA's representations about its claimed largesse, and the
19	millions of dollars it collected, CCFOA has done almost nothing for children with cancer.
20	For example, in 2012 CCFOA provided \$45,026 in financial assistance to 723 recipients
21	-0.71% of donations. That same year CCFOA paid Perkins a salary of \$231,672.
22	97. To receive aid, a family needed to call CCFOA to request an application,
23	and then complete and return the original application form with the signature of a medical
24	professional confirming a child's cancer diagnosis. CCFOA imposed no financial
25	qualifications and families received the same monthly amount – between \$25 and \$100 –
26	for up to 24 months. The amount of the checks sent depended on funds available to
27	CCFOA after paying telemarketers, Perkins's and other staff salaries, and other expenses.
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For a time CCFOA issued such checks monthly, but by 2012 the program had been scaled back and checks were issued every other month to enrolled families.

3 98. CCFOA started a "Patient Perk Pack" program in August 2012. On months 4 when checks were not provided, it sent families pre-packaged boxes containing a random 5 assortment of items including, for example, backpacks, school supplies, children's 6 hygiene products, children's coats, religious-themed DVDs, and candy. Like CFA, 7 CCFOA obtained these items from procurement agents that gather and make available to 8 nonprofits overstocked, out of season, or discontinued merchandise in exchange for a handling fee that is a fraction of the retail value of the items. CCFOA reported that it 9 provided goods valued at \$139,373 to families of children with cancer in 2012, but paid 10 11 only a fraction of that amount to obtain these goods. Donors were not told that their contributions would support this program. 12

99. Including both its cash assistance and the reported value of the contributed 13 goods given away in "Patient Perk Packs," CCFOA provided aid to individuals in the 14 United States valued at just \$184,399 in 2012. This amounted to 2.9% of the \$6.36 15 million donors contributed, and just 1.2% of CCFOA's reported total contributions 16 (individual donors' contributions plus GIK). Under these circumstances, CCFOA did not 17 operate a substantial charitable program dedicated to providing financial support to the 18 families of children with cancer, and donors' money was not used for the purposes 19 described to them. 20

In addition to misrepresentations about its financial assistance program, in 100. 21 numerous instances, CCFOA, directly or through its fundraisers, has made 22 misrepresentations about specific programs including, but not limited, to claims that 23 CCFOA helps children with cancer with "hospice needs," "medical supplies," and "pain 24 medication." For example, one telemarketing script, authorized by Perkins and used by 25 CCFOA's largest commercial fundraiser, Associated Community Services, claimed that 26 "We [CCFOA] are working to provide pain medication, medical supplies and hospice 27 care when families cannot afford them to battle cancer with no financial worries." These 28

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claims evoked images of cancer-stricken children suffering untreated pain, waiting for
 medication that donations to CCFOA could help provide. While heart-wrenching, the
 claims were completely false. CCFOA has never provided pain medication, medical
 supplies, or hospice care to children with cancer.

Misrepresentations by BCS

101. BCS, in numerous instances, has made misrepresentations about the
purpose, size, and scope of its programs. BCS made these claims in solicitation
materials, such as direct mail pieces and telemarketing scripts approved by BCS for use
by its telemarketers, on the BCS website, in statements to the Combined Federal
Campaign, and in other public statements. In response to such claims, generous
Americans contributed \$15.1 million to BCS in 2012. From 2008 through 2012, donors
contributed \$71.7 million to BCS.

13 102. Misrepresentations by BCS have included, in numerous instances, claims
14 that providing breast cancer patients in the United States with direct financial assistance
15 is the primary purpose of BCS, and that it has helped thousands of individuals in this
16 way. Such representations have included, but were not limited to:

 "The Breast Cancer Society is one of the few national breast cancer charities in the United States with a primary focus on providing direct help and assistance to those suffering from breast cancer";

 "The Breast Cancer Society is one of the few national breast cancer charities in the U.S. providing direct help and financial aid to those suffering from breast cancer today! TBCS is able to assist families in need of assistance with direct financial assistance";

 "Your support provides necessary aid and funding for medical expenses, nutritional, personal care, transportation, utilities, groceries, and much more to breast cancer patients undergoing desperate financial circumstances due to breast cancer";

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1	• "Your pledge to The Breast Cancer Society ensures that individuals will be
2	helped and comforted through this challenging time of their lives; that those
3	we aid will be provided critical assistance to help pay for the necessary
4	supplies and personal care items insurance companies rarely pay for. The
5	Breast Cancer Society is providing direct HELP to individuals and
6	families";
7	• "It is the primary mission of TBCS to provide direct aid to those who are
8	suffering from the effects of breast cancer. We have extensive programs in
9	place that allow both financial and material items to be granted to those in
10	need. Your generous support makes a difference in thousands of women's
11	lives who are facing breast cancer";
12	• "Your donation(s) are appreciated, but more importantly they are
13	desperately needed. [BCS] provides direct support, services, [and] supplies
14	to patients in need and to their care providers. We seek out countless breast
15	cancer victims that could not otherwise afford proper care";
16	• "We're back to work [providing] direct financial assistance to women in
17	the U.S. battling breast cancer";
18	• "The Breast Cancer Society has been able to provide direct assistance to
19	many thousands of breast cancer patients and their families through our
20	partnership with Associated Community Services";
21	• "[T]hanks to you and so many other Partners of TBCS, thousands of
22	patients are able to receive financial, medical, and emotional aid"; and
23	• "A unique mission. Direct and immediate financial assistance to victims
24	battling breast cancer so they may meet the challenges of the illness and
25	become survivors."
26	103. Despite these claims, providing direct financial assistance to breast cancer
27	patients has not been the primary focus or mission of BCS. Indeed, BCS has not operated
28	a substantial bona fide program providing direct financial assistance to financially needy
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individuals with breast cancer at all. BCS has provided individuals enrolled in its
 program with \$100 each month, for up to six months. BCS has limited the number of
 patients to whom it would provide direct financial assistance to no more than 250
 individuals per month. It had no financial eligibility requirements for receiving aid,
 limiting the program only by requiring recipients to be in active treatment for breast
 cancer.

⁷ 104. In 2012, BCS provided 496 people with a total of \$279,432 in cash
⁸ assistance – 1.8% of individual donors' contributions. In contrast, in 2012, BCS paid
⁹ Reynolds, II a salary of \$286,901. Between 2008 and 2012, the amount BCS gave in
¹⁰ direct financial assistance to individuals with breast cancer was just 0.68% of its reported
¹¹ total contributions (individual donations plus GIK).

105. Under these circumstances, BCS has not existed primarily to provide
financial assistance directly to financially needy individuals with breast cancer, and it has
not helped "thousands" of women annually. It has provided a relatively small number of
individuals with some money. The level of "direct financial assistance" that BCS
provided was so small that it was false and misleading to describe this as BCS's
"primary" mission or otherwise represent that BCS engaged in a substantial program
financially aiding breast cancer patients.

19 106. In numerous instances, BCS, has also made representations about the
 20 geographic availability, size, and scope of its Hope Supply Program, including, but not
 21 limited to, statements like:

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• "The Hope Supply Program is now serving the east and west coasts. This program offers contributed items that cancer patients can 'shop' for at no cost to them"; and

• "Because of incredibly generous and committed friends like you we are: . . . providing thousands of people access to our local warehouses which are part of the Hope Supply Project."

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- 1 Through 2012, BCS's Hope Supply Program consisted of two "stores," one 107. 2 in Mesa, Arizona and another in Edgemont, Pennsylvania (near Philadelphia). BCS 3 opened a third "store" in Bentonville, Arkansas in 2014. BCS has stocked these "stores" 4 with random merchandise contributed by local retailers, including, e.g., Bed, Bath & 5 Beyond, Babies"R"Us, and The Disney Store. Like CFA and CCFOA, it has also 6 obtained goods from procurement agents that gather and make available to nonprofits 7 overstocked, out of season, or discontinued merchandise. Items available at these 8 locations in the past have included baby clothes, children's toys, gift wrap, office supplies, housewares, bedding, women's and children's apparel, shampoo, lotion and 9 10 other toiletries, over-the-counter medication, and vitamins. Also like CFA and CCFOA, 11 BCS has spent just a fraction of the goods' reported value to obtain them. From 2009, when the Mesa "store" opened, through 2012, BCS paid \$182,499 for goods that it 12 reported as having a value of \$3.6 million. 13
- BCS has made the Hope Supply Program available to anyone who has had 108. 14 breast cancer, whether in active treatment, remission, or cancer free, and imposed no 15 financial eligibility requirements. Program participants can visit the Hope Supply stores 16 monthly. There has been no cap on the total number of visits or duration of eligibility. 17 Participants "shopped" at the store for free, taking whatever they liked, without constraint 18 on quantities or value. Available "shopping" appointments have been restricted – the 19 "stores" typically have been open only for limited hours, each "shopping" visit lasts up to 20 an hour, and no more than one or two individuals have been allowed to "shop" at any 21 given time. In 2012, a total of 272 individuals "shopped" at the two BCS locations - 182 22 in Mesa and 90 in Edgemont. From 2009 through 2012, fewer than 500 individuals 23 "shopped" at these stores. 24

109. Claims that the Hope Supply Program has served "the east and west coasts" were exaggerated. Practicality limits program participants to those within driving distance of the two stores who have transportation available. In addition, representations that the program has helped thousands of women were simply not true.

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1	110. In numerous instances, BCS has also misrepresented that it directly
2	provides breast cancer victims throughout the United States with specific assistance such
3	as medical supplies, health supplies, and treatment including, but not limited to, in
4	statements such as:
5	• "Last thing we want to do is put you in a bind, but these breast cancer
6	patients rely on us every month for their basic medications";
7	• "[T]he Breast Cancer Society of America wants to be there to help women
8	in need with direct financial aid, health supplies and commodities,
9	treatment counseling; and countless other levels of support to help them
10	defeat this terrible disease. This special project of the Breast Cancer
11	Society helps thousands of women in need";
12	• "We're back to work [p]roviding emergency groceries and utilities for

- "We're back to work ... [p]roviding emergency groceries and utilities for women suffering from breast cancer";
 - "The organization's services are available to those in your community. Help is available both nationally and internationally"; and
- "We are working with the breast cancer aide program. We provide medical, nutritional, personal care supplies, as well as direct financial assistance to women who suffer from this horrible disease."

19 111. Additionally, in numerous instances, through its telemarketing agents, BCS
 20 has misrepresented that contributions will provide individual breast cancer patients with
 21 the following benefits:

- "medical supplies";
- "insurance";

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- "help the ladies with pain meds";
 - pay for "medical, nutritional, personal care supplies"; and

• "pay for treatment when patients are short on funds; pre-diagnosis exams, and prescriptions...."

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1 These claims were false. BCS has not engaged in a substantial program 112. 2 directly helping individuals with breast cancer throughout the United States to receive 3 medical supplies, commodities, or health or personal care supplies. It does not have a 4 national program that routinely provides breast cancer patients with emergency groceries 5 or pays for utilities, treatment, or pre-diagnosis exams. Nor does it supply individuals 6 with pain medication or pay for insurance. While some goods that might be described as 7 medical supplies, health supplies, or personal care items have been available at the two 8 Hope Supply locations, these goods were not available to breast cancer patients throughout the United States, and BCS has not maintained a substantial program making 9 such goods widely available. 10

Misrepresentations about Charitable Efficiency: Improperly Reported GIK Used to Disguise Low Charitable Program Expenditures and Minimize High Administrative and Fundraising Costs

113. The actual amount spent by CFA, CCFOA, and BCS on the cash and goods provided to cancer patients has been so small because of their high fundraising costs and their use of donated funds for salaries, perks, and other benefits to the extended Reynolds clan. To mask these high administrative and fundraising costs, which the donating public views unfavorably, Corporate Defendants embarked on an extensive scheme involving shipping GIK goods internationally. The vast majority of the goods shipped were prescription pharmaceuticals that, in numerous instances, could not be distributed or sold in the United States. Corporate Defendants' participation in this scheme was limited to paying shipping costs and broker's fees to ship containers of goods to organizations in developing countries – but they reported the full value of the shipments as if the prescription medicine and other goods had been donated to, and distributed by, them.

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114. Corporate Defendants used this scheme to create the bookkeeping illusion that they received millions of dollars in contributed revenue and spent millions of dollars on charitable programs ("program spending") with low administrative and fundraising costs. Through this scheme, between 2008 and 2012, Corporate Defendants collectively

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increased their total reported contributed revenue by over \$223 million. Simultaneously,
 in the same five-year period they also increased their reported program spending by over
 \$223 million. This more than doubled their apparent efficiency (the ratio of money spent
 on program expenses as compared to money spent on total expenses) from 20.7% to
 61.5%. In fact, Corporate Defendants should have reported neither this contributed
 revenue nor the program expenses associated with these international GIK transactions.

7 115. Reynolds, II introduced the international GIK shipping scheme to the CFA 8 board in 2008, while he was still CFA's vice-president. According to board meeting 9 minutes, "by agreeing to accept goods and cover the shipping costs, CFA can credit these shipments toward patient services with a substantial offset to our fundraising costs." A 10 11 PowerPoint presentation to the CFA board by Effler confirmed that effect, observing, "our international shipping component has become very beneficial to boost CFA's 12 program service percentages." CCFOA began its own shipments in 2009, after Reynolds, 13 Sr. referred the broker CFA used, a company named Charity Services International 14 ("CSI"), to Perkins. When BCS was formed by Reynolds, II in 2008, it immediately 15 embraced an international GIK shipping scheme. CSS also reported a handful of 16 shipments. 17

Corporate Defendants each used CSI, a for-profit entity, to facilitate their 116. 18 GIK transactions. CSI advertised that participants in its GIK program could help 19 "[r]educe fundraising percentages by booking large gift values." To accomplish this, CSI 20 provided Corporate Defendants with a turn-key operation that located donors ("upstream 21 donors") with GIK goods that those upstream donors wanted to give to downstream 22 recipients in foreign countries. These upstream donors – the same two or three 23 organizations were involved in almost all of the Corporate Defendants' international GIK 24 transactions – were nonprofits who had themselves received the goods from some other 25 party, often yet another nonprofit. CSI itself did not possess or hold title to any of the 26 goods reported as GIK revenue by the Corporate Defendants. 27

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1 CSI provided Corporate Defendants with information about "available" 117. 2 shipments that upstream donors wanted to ship to pre-selected foreign recipients. The 3 information CSI provided included shipping costs, the fees charged by CSI, the estimated 4 value of the shipment, the goods in the shipment, and the destination and recipient of the 5 shipment. If a Corporate Defendant agreed to accept the so-called "donation 6 opportunity," CSI would arrange to ship the goods and provide the Corporate Defendant 7 with paperwork supposedly documenting Defendant's receipt of the donated GIK goods 8 from the upstream donor, the value of the donated goods, and Defendant's distribution of the goods to the downstream foreign recipient. CSI created most of these documents, 9 which in numerous instances were virtually identical form letters, and were often back-10 11 dated. They included documents purporting to transfer title to the donated goods from the upstream donor to Corporate Defendants, documents purporting to provide values for 12 the goods, documents purporting to verify receipt of the goods by downstream recipients, 13 and documents discussing the downstream recipient's purported further distribution of 14 the goods. 15

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Defendants Improperly Reported Receipt and Distribution of GIK They Did Not Own

118. Under applicable accounting rules, in numerous instances Corporate Defendants did not have legal ownership of the GIK goods that they claimed to have received. As a result, they should not have reported the goods' value as contributed revenue or program expense. Among other things, Corporate Defendants could not permissibly claim ownership of the donated GIK because, in numerous instances, they had neither physical nor constructive possession of the goods, and did not assume the risks and rewards of ownership.

119. Other than paying CSI's fee, Corporate Defendants, in numerous instances,
 did nothing to solicit, locate, or facilitate the contributions they supposedly received from
 upstream donors, which were themselves nonprofits that had received the goods from yet
 other upstream donors. Corporate Defendants did not know the identity of the
 pharmaceuticals' manufacturers or the origin of the goods, and they had no direct contact

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with the upstream donor. They did nothing to verify that the supposed donor actually 2 possessed the right to transfer title of the goods, or to determine whether use of the goods 3 had been restricted in any way. For example, in numerous instances, Corporate 4 Defendants reported receiving donations from an upstream donor, World Help, when 5 World Help did not have title to the goods it supposedly donated to Corporate 6 Defendants. Corporate Defendants could not legitimately claim to own such goods.

7 120. Corporate Defendants also could not permissibly claim ownership of the 8 donated GIK because, in numerous instances, they had no discretion in choosing the beneficiary of the goods. Other than paying CSI's fee, in numerous instances, Corporate 9 10 Defendants did nothing to locate or research the foreign beneficiary or facilitate its 11 receipt of the donated goods. CSI's communications about "donation opportunities" routinely listed the planned destination and foreign recipient for available shipments. 12 Corporate Defendants could accept or reject the opportunity to participate in any given 13 transaction, but could not change the shipment's destination or beneficiary. In numerous 14 instances, prior to accepting CSI's advertised shipment opportunity, Corporate 15 Defendants had had no prior contact with the foreign recipients. Corporate Defendants 16 did not typically communicate directly with the foreign recipients at all. Instead, in 17 numerous instances, such communications were handled by the upstream donors or by 18 CSI. Corporate Defendants did not verify the recipients' needs for, or potential uses of, 19 the goods, did not restrict such uses, and received little documentation regarding the end 20 uses of the goods, which were often redistributed by the foreign recipients to other 21 organizations. 22

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121. Corporate Defendants also, in numerous instances, lacked documents related to these GIK transactions that owners of GIK goods are expected to maintain. Without such documentation, Corporate Defendants could not claim the GIK as contributed revenue. What documentation that Corporate Defendants did have had come from CSI and did not adequately substantiate Corporate Defendants' claimed receipt, possession, and subsequent distribution of the goods. Among other things, documents

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from CSI included thank you letters and distribution reports supposedly sent by foreign
 recipients to Corporate Defendants but that were instead manufactured by CSI using form
 letters, letterhead, and digital signatures on file in CSI's computers. In numerous
 instances, such documents were backdated. In other instances, documents described GIK
 transactions that were literally impossible. For example, in some instances, the upstream
 donors purported to transfer title of goods to Corporate Defendants <u>after</u> the shipment had
 been received by the foreign recipient.

8 122. Under these circumstances, Corporate Defendants did not own the GIK
9 goods; they were simply acting as "pass-through" agents between the upstream donors
10 and end recipients. Such intermediaries may not report the value of goods passing
11 through their hands as contributed revenue or as program service expense in their
12 financial statements.

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Corporate Defendants Improperly Reported the Value of GIK

¹⁴ 123. Even assuming, *arguendo*, that in some instances Corporate Defendants
 ¹⁵ could have properly claimed the GIK goods' value as contributed revenue or reported it
 ¹⁶ as program expense, in numerous instances, Corporate Defendants used improper
 ¹⁷ valuation methods to inflate the reported values of donated goods. Corporate Defendants
 ¹⁸ also failed to retain appropriate documentation of those valuations.

19 124. Corporate Defendants relied almost exclusively on CSI for valuation 20 information. In numerous instances, CSI valued pharmaceuticals using the average 21 wholesale price in the United States as listed in the "Red Book: Pharmacy's Fundamental 22 Reference." That valuation method failed to consider numerous factors including the relevant market for the goods (i.e., whether they could be sold in the United States), the 23 goods' physical condition (including the expiration dates of pharmaceuticals), current 24 market conditions, and the legally permissible uses for the donated goods. CSI's 25 methods, in numerous instances, resulted in inflated and unsubstantiated claims of value. 26 For example, in numerous instances, CSI valued particular drugs at U.S. wholesale prices 27 even when there was no U.S. market for the drugs because an upstream donor had 28

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restricted their use to a particular foreign country or because the drugs had expired. U.S. wholesale drug prices, in numerous instances, are much higher than prices in other markets, so assigning a value based on sale in a U.S. market results in a higher value than, for example, assigning a value based on a market in Africa or Central America.

5 125. Corporate Defendants were ultimately responsible for the valuations they 6 reported in financial documents. In numerous instances, however, they did nothing to 7 oversee, monitor, audit, or otherwise check CSI's processes and procedures for such 8 valuations. They did not ascertain that the contents of the shipments were as described in 9 the inventory lists they received from CSI. Nor did they make sure that donated 10 pharmaceuticals were not expired or were in otherwise useable condition. In numerous 11 instances, inventory lists provided by CSI to Corporate Defendants did not specify the drugs' expiration dates. In other instances, when expiration dates were provided, some of 12 the listed drugs had expired or were very close to expiring. (A drug's expiration date 13 affects its monetary value as well as its efficacy.) 14

15 126. Corporate Defendants also failed to maintain records supporting the
 valuations provided by CSI, including, for example, documents related to CSI's
 qualifications for conducting appraisals of value, documents detailing the specific
 valuation method(s) used by CSI, the assumptions made by CSI in determining appraised
 values, and records of CSI's conclusions of fair value.

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Deceptive Impact of Reporting GIK Transactions

21 The increased contributed revenue and program spending Corporate 127. Defendants reported – collectively over \$223 million – had the effect of diminishing the 22 reported percentage of revenue they spent on fundraising and administrative costs and 23 increasing the proportion of reported expenses they spent on program services, making 24 Corporate Defendants appear more efficient to donors than they actually were. Thus, the 25 reported international GIK revenue for the five years from 2008 through 2012 resulted in 26 CFA's reported fundraising expenses being 25.4% of total contributions. In reality, 27 67.4% of consumers' donations (including revenue from CSS), or 82.9% without 28

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1 counting CSS's "contributions" to CFA, were spent on fundraising. For the same period, 2 CCFOA used its international GIK revenue to report fundraising expenses of 47% of total 3 contributions. In reality, 81.5% of consumers' donations were spent on fundraising. 4 Similarly, BCS reported fundraising expenses of 29% of total contributions, while in 5 reality 84.6% of consumers' donations were spent on fundraising. Corporate Defendants 6 also used the inflated contributed revenue amounts when choosing purported 7 "comparable organizations" for setting their executives' pay, thus improperly increasing 8 the Individual Defendants' salaries.

9 128. Corporate Defendants obtained the paperwork they used to claim these 10 figures for just the cost of the payment to CSI (which included both CSI's fees and 11 shipping costs). For example, in connection with a 2011 shipment to Guatemala, CFA reported contributed revenue and corresponding program expense of over \$8 million, but 12 only paid CSI a fee of \$50,550. For one 2010 shipment to Ghana for which CCFOA 13 reported contributed revenue and program expense of over \$3.8 million, CCFOA paid 14 CSI just \$39,960. In addition, for a 2011 shipment to Honduras for which BCS reported 15 contributed revenue and program expense of at least \$3.8 million, BCS paid CSI just 16 \$28,120. Although Corporate Defendants used such transactions to add hundreds of 17 millions of dollars in program expenses to their financial reports, these "programs" 18 existed entirely on paper. Corporate Defendants did not possess the goods and played no 19 role in their overseas distribution. They hired no additional staff to manage these 20 multimillion-dollar international GIK programs and in most instances spent virtually no 21 staff time on them. In addition, the very high dollar values associated with these 22 transactions largely resulted from overvalued pharmaceuticals. 23

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129. Corporate Defendants claimed these illusory numbers in financial reporting documents like informational tax returns filed with the IRS, commonly known as Forms 990, and in documents filed with numerous state regulators. In connection with such filings, Corporate Defendants certified that the information contained therein was "true, accurate, and complete," sometimes under penalty of perjury. States often make such

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1 documents publicly available so that prospective donors may research charities before 2 making donation decisions. The public, together with state charities regulators, relied on 3 this information in evaluating the performance and effectiveness of the Corporate 4 Defendants. Charity watchdog groups that provide consumers with information about 5 charities also considered Corporate Defendants' reported contributed revenue, program 6 spending, and fundraising and administrative costs when evaluating them. Such financial 7 information was also reported to federal employee donors in Combined Federal 8 Campaign materials.

130. By reporting these GIK transactions as contributed revenue and program 9 10 expenses, at inflated values, Corporate Defendants represented themselves to be both 11 larger and more efficient than they actually were. They obscured the high percentage of donated funds spent on, among other things, for-profit fundraisers, executive salaries, and 12 employee perks, and concealed the very small amounts spent on the charitable purposes 13 described to donors. As a result, the Forms 990 and other documents filed by Corporate 14 Defendants with the IRS and state regulators, and made publicly available to consumers, 15 were false and misleading. 16

Misrepresentations Related to CFA's Inflated GIK Reporting

From 2008 through 2012, CFA improperly reported over \$58.5 million in 131. 19 international GIK contributed revenue and commensurate program expenditures 20 associated with its international GIK transactions. CFA used these numbers when 21 publicly touting its size and efficiency, including in newsletters and representations on 22 the Internet. In numerous instances, state regulators relied on CFA's reported numbers to inform their citizens about CFA's efficiency with donor dollars. These numbers were 23 also used by the Combined Federal Campaign to report CFA's alleged fundraising 24 expenses relative to total contributions to prospective donors. 25

132. As a result of its reporting of these international GIK transactions, CFA 26 deceived donors about its overall size, the resources it devoted to its programs, and how 27 efficiently it used donors' contributions. For example, it increased its apparent efficiency 28

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(the ratio of program expenses to total expenses) by almost 30 percentage points. CFA
 also disguised the high percentage of donated funds it spent on, among other things, for profit fundraisers, executive salaries, and employee perks instead of the charitable
 purposes described to donors. For example, in 2012, CFA reported fundraising costs
 relative to total contributions (including international GIK income) as 19%. In contrast,
 70% of donors' contributions were spent on fundraising.

⁷ 133. In addition, with these reported international GIK transactions, CFA
⁸ deceived donors about its primary charitable activities and the focus of its programs. As
⁹ described above, CFA has represented to donors that its mission is "direct patient aid" for
¹⁰ Americans with cancer. CFA has emphasized this purported mission in solicitation
¹¹ materials with claims that it is a "national" health agency, that "CFA is making a
¹² difference in the lives of tens of thousands of Americans," that CFA is helping people on
¹³ a "national basis," and by the very nature of its name, Cancer Fund *of America*.

- 134. In fact, using CFA's valuations, in 2012 the international GIK accounted 14 for 87.8% of the value of all aid CFA claimed to provide (international and domestic). 15 The international GIK did not assist people with cancer or health-related nonprofits in the 16 United States, and it did not provide direct aid to cancer patients anywhere. Moreover, in 17 numerous instances, the pharmaceuticals involved in these shipments had little to do with 18 treating cancer. For example, the prescription medication lamotrigine, which constituted 19 a significant percentage of the value of shipments claimed by CFA in 2010, 2011, and 20 2012, is commonly used to treat epilepsy and bipolar disorder, and not to treat cancer. 21 Other medications and medical supplies, like antibiotics and syringes, might have been 22 used in connection with treating cancer patients, but were just as likely to have been used 23 by hospitals and medical clinics to treat other medical conditions. 24
- 25 26 27

135. In numerous instances, CFA's claimed shipments went to foreign recipients who then re-distributed the goods to other organizations. CFA had no way of verifying how those organizations used the goods. Moreover, in numerous instances, distribution reports received by CFA explicitly documented that many contributed goods were widely

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distributed to the general populace and were not used specifically to assist cancer 2 patients. For example, one 2011 shipment to Liberia included medicine and medical 3 supplies contributed to clinics and hospitals for general use, as well as products that 4 "helped the Liberian people such as orphans, mothers, children and young adults." While 5 these were worthy causes, they were not causes that donors were told their contributions 6 would support.

7 136. Under these circumstances, CFA's representations to donors about the 8 focus of its programs were deceptive – most of the aid CFA claimed to provide had nothing to do with directly helping cancer patients in the United States and often had 10 nothing at all to do with helping people suffering from cancer.

11 Misrepresentations Related to CCFOA's Inflated GIK Reporting 12 137. From 2008 through 2012, CCFOA improperly reported over \$29 million in 13 GIK revenue and commensurate program expenditures associated with its international 14 GIK transactions. CCFOA used these numbers when publicly touting its size and 15 efficiency. For example, the Combined Federal Campaign used these numbers to inform 16 prospective donors about CCFOA's alleged fundraising expenses relative to total 17 contributions. Before CCFOA started its international GIK shipping program, the 2009 18 Combined Federal Campaign reported CCFOA's fundraising expenses relative to total 19 contributions as 84.8% (based on 2008 numbers). In the 2013 campaign, the Combined 20 Federal Campaign reported CCFOA's fundraising costs relative to total contributions as 21 38% (based on 2012 numbers). In reality, in 2012, CCFOA spent 85% of consumers' 22 donations on fundraising expenses. In numerous instances, state regulators relied on 23 CCFOA's claimed revenue and program expenses to inform their citizens about CCFOA's efficiency. 24

138. As a result of its reporting of the international GIK transactions, CCFOA 25 deceived donors about both its overall size and how efficiently it used their contributions. 26 For example, in 2012, its reported efficiency (the ratio of program expenses to total 27 expenses) more than quadrupled, increasing from 13% to 63%. CCFOA also obscured 28

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the high percentage of donated funds it spent on, among other things, for-profit 2 fundraisers, executive salaries, and employee perks instead of on the charitable purposes 3 it described to donors.

4 139. Through these reported international GIK transactions, CCFOA also 5 deceived donors about its primary charitable activities and the focus of its programs. In 6 solicitation materials and elsewhere, CCFOA has represented to donors that its mission is 7 to provide financial help to the families of American children with cancer. This has 8 included solicitation materials that focus on claims that CCFOA provides direct financial assistance to pediatric cancer patients and even by the very nature of its name, Children's 9 10 Cancer Fund of America.

11 140. Using CCFOA's valuations, in 2012, the international GIK it reported accounted for 98% of the value of all aid CCFOA claimed to provide (international and 12 domestic). The international GIK shipments, however, had nothing to do with providing 13 financial aid to families of children with cancer in the United States, and often had little 14 to do with cancer – or children – at all. For example, some shipments contained goods 15 such as deep fat fryers, bread machines, electronic equipment, and adult men's 16 undershirts. In many instances, the pharmaceuticals involved – which comprised the bulk 17 of the value of the shipments – were not related to treating cancer, much less pediatric 18 cancer. For example, some medications such as the antibiotic ciprofloxacin, which 19 constituted a large percentage of the value of a 2010 shipment to Guatemala, are 20 expressly contraindicated for use in treatment of children. In another shipment, the three 21 medications with the highest claimed value were Mirapex, Terbinafine HCL, and 22 Atrovent, which are used to treat Parkinson's disease, skin fungus (jock itch), and mild 23 cold symptoms, respectively. In numerous instances other medications, medical supplies, 24 and goods that were shipped might have been provided to children with cancer but were 25 just as likely to have been used to treat adults and other medical conditions. 26

141. In numerous instances, CCFOA's claimed shipments went to foreign recipients who then re-distributed the goods and pharmaceuticals to other organizations.

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1 CCFOA failed to verify how, or even if, those organizations used the goods. In some 2 instances, distribution reports received by CCFOA explicitly documented that many 3 contributed goods were widely distributed and their use unrestricted to pediatric cancer 4 patients. For example, the majority of one 2011 shipment to Guatemala consisted of 5 medicine and medical supplies that were distributed to rural clinics and hospitals 6 throughout the country for general use. While assisting health care providers in 7 Guatemala was a worthy cause, it was not the cause that donors were told their 8 contributions would support.

9 142. Under these circumstances, CCFOA's representations to donors about the
10 focus of its programs were deceptive – most of the aid CCFOA claimed to provide was
11 not financial assistance to families of children with cancer in the United States, and often
12 had nothing at all to do with children or cancer.

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Misrepresentations Related to BCS's Inflated GIK Reporting

14 143. From 2008 through 2012, BCS improperly reported over \$131.9 million in 15 GIK contributed revenue and commensurate program expenditures associated with 16 international GIK transactions. BCS used these international GIK numbers when 17 publicly touting its efficiency, including in statements to reporters and on its website. For 18 example, BCS made statements such as: "We are working hard to reduce our fundraising 19 costs and any additional overhead expenses to maximize what we can do with each and 20 every dollar entrusted to us. For example, we spend only 2% of our revenue on 21 administrative costs, an important step that few national charities with our reach can 22 boast of." BCS's inflated numbers were also used by the Combined Federal Campaign to inform prospective donors about BCS's alleged fundraising expenses relative to total 23 revenue. In addition, in numerous instances, state regulators relied on inflated numbers 24 to inform their citizens about BCS's efficiency. 25

144. As a result of its reporting of the international GIK transactions, BCS
 deceived donors about its overall size and how efficiently it used their contributions. For
 example, in 2012, its reported international GIK program expenses caused its apparent

FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. Complaint, Page 69 of 148 efficiency (the ratio of program expense to total expenses) to more than triple, increasing
 from 22% without the reported GIK expenses, to 75% with them. Also obscured was the
 high percentage of donated funds relative to total contributions that BCS spent on, among
 other things, for-profit fundraisers, executive salaries, and employee perks instead of the
 charitable purposes it described to donors. For example, in 2012, BCS reported
 fundraising costs relative to total contributions (including international GIK income) as
 24%. In contrast, 83% of donors' contributions were spent on fundraising.

8 145. Using these reported international GIK transactions, BCS also deceived 9 donors about its primary charitable activities and the focus of its programs. BCS has 10 represented to donors that its mission is to directly help Americans with breast cancer. Not only did it assume the d/b/a "The Breast Cancer Society of America" for use in some 11 telemarketing solicitations, its solicitation materials focus on claims about BCS's 12 program of "direct" aid to U.S. breast cancer patients, including specific descriptions of 13 financial assistance to women in the United States, and references to the U.S.-based Hope 14 Supply Program. 15

In fact, using BCS's valuations, between 2008 and 2012 the GIK BCS 146. 16 claimed to ship internationally accounted for 96.2% of the value of all aid reported by 17 BCS (international and domestic). The international GIK had nothing to do with 18 providing direct assistance to individuals with breast cancer in the United States. In 19 numerous instances, the pharmaceuticals, medical supplies, and other goods included in 20 BCS's claimed GIK shipments had little, if anything, to do with treating breast cancer. 21 For example, a 2012 shipment to the Dominican Republic included lamotrigine (used to 22 treat epilepsy and bipolar disorder), ropinirole hydrochloride (used to treat Parkinson's 23 disease and restless leg syndrome), alendronate sodium (used to treat osteoporosis), 24 levocetirizine (an antihistamine), quinine sulfate (an antimalarial drug), and PSE Brom 25 DM (cold medicine). These drugs are not typically used for the treatment of breast 26 cancer and, in some instances, are not recommended for use by persons who have had 27 cancer. Some have even been associated with an increased risk of cancer. In another 28

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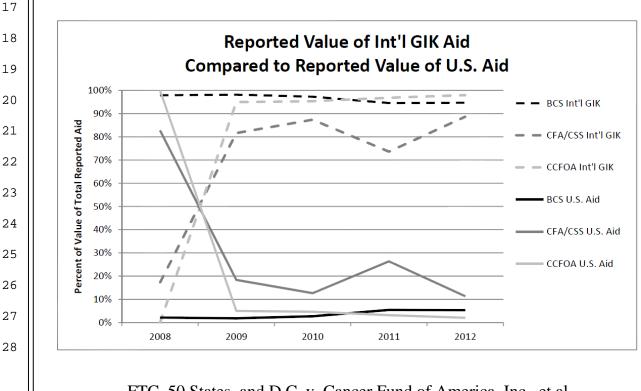
example, in 2010, BCS reported shipping over \$6 million worth of mebendazole (deworming pills) to Africa and Central America – again, not cancer-related.

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3 147. In numerous instances, BCS's claimed shipments went to foreign recipients 4 who then re-distributed the goods and pharmaceuticals to other organizations. BCS 5 failed to verify how, or even if, those organizations used the goods. Moreover, in 6 numerous instances, distribution reports received by BCS explicitly documented that 7 contributed goods were widely distributed and their use was not restricted to assisting 8 breast cancer patients. For example, a distribution report for a 2009 shipment to Guatemala made no mention of assisting breast cancer patients. Similarly, a distribution 9 report for a 2009 shipment to the Philippines that BCS valued at \$8.84 million made no 10 11 mention of assisting breast cancer patients, the cause that donors were told their contributions would support. 12

13 148. Under these circumstances, BCS's representations to donors about the
 14 focus of its programs were deceptive – most of the aid BCS claimed to provide was not in
 15 the form of financial assistance to individuals with breast cancer in the United States, and
 16 often it had nothing at all to do with cancer.



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<u>Defendants Ignored IRS Rules:</u> "Direct Aid" Distributions Fail to Meet Charitable Program Standards

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3 149. Defendants' administration of the scant charitable programs they did 4 provide failed to meet the IRS's bare minimum definition of program services. Most of 5 those purported charitable programs have involved aid to individuals with cancer. For 6 example, CCFOA has sent funds to some parents with children diagnosed with cancer, 7 CFA has sent some packages of goods to people diagnosed with cancer, and BCS has 8 provided some individuals in active treatment for breast cancer with cash assistance. To receive such benefits – when new patient applications were being accepted – CFA, 9 10 CCFOA, and BCS have required only the submission of a completed application with the 11 signature of any medical professional attesting to a cancer diagnosis. They did not restrict eligibility to those in financial need. Further, they did not verify the accuracy of 12 information reported on the applications. Each recipient was given roughly the same aid, 13 without regard to financial need, type of diagnosis, or other material criteria. 14

150. Under these circumstances, the distributions to individuals by CFA, 15 CCFOA, and BCS do not meet the definition of charitable contributions set forth in 26 16 U.S.C. § 170 and in IRS regulations. Charities operating programs that provide funds 17 and goods directly to individuals must satisfy four criteria to report that expenses 18 associated with such programs are charitable. First, the charity's program must serve a 19 general charitable class of individuals. This can include those suffering financial 20 hardship from an unexpected event, such as terrorism or a cancer diagnosis. Second, the 21 charity must establish criteria for determining which members of the charitable class will 22 receive aid. Third, the charity must have a standing committee to review applications, 23 apply the criteria, and decide who will receive funds or goods. Fourth, and most 24 importantly, the charity must verify financial need for the program. Membership in a 25 charitable class is not sufficient to establish the requisite financial need; there must be 26 documentation of an immediate and significant interruption to a person's finances. 27

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FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. Complaint, Page 72 of 148 Showing additional expenses or a change in lifestyle are insufficient bases to meet this
 standard.

3 151. CFA, CCFOA, and BCS did not follow these rules. While they purported 4 to serve persons with cancer, and required completion of basic applications to receive aid, 5 they had neither standing committees to review applications nor verification processes to 6 check applicants' financial need. BCS did not even require applicants to have an active 7 diagnosis of breast cancer to participate in its Hope Supply program. As a result, these 8 programs have provided an excessive amount of private benefit that outweighed their public benefit. Thus, none of these distributions to individuals met IRS requirements, 9 10 and related expenses should not have been reported as charitable program expenses. This 11 failure to follow IRS standards for program distributions, like so many other actions, demonstrates that the Corporate Defendants did not operate as bona fide charities. 12

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Knowing and Willful Misrepresentations

152. Defendants knowingly and willfully misrepresented to donors that CFA, CSS, CCFOA, and BCS were legitimate charities and that donations to their organizations would benefit cancer victims. In reality, and as Defendants knew, most of the cash collected on behalf of the Corporate Defendants was used to benefit private interests; the so-called "charitable" programs provided little or no assistance to people with cancer.

153. Defendants also knowingly and willfully made specific false claims to donors. The Individual Defendants authorized telemarketing scripts and solicitation materials that contained false claims, and tolerated unscripted misrepresentations by telemarketers that they learned about from consumer complaints and law enforcement actions. In connection with international GIK transactions, Corporate Defendants also knowingly and willfully falsely reported contributed revenue, expenses, and values of GIK goods knowing that such reporting misrepresented the size and the efficiency of their charitable programs and the costs to operate them. The Individual Defendants knew

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that the GIK program expenses associated with these international transactions did not 2 represent actual charitable programs engaged in by the Corporate Defendants. In 3 addition, the Individual Defendants knew that the validity of reporting GIK transactions 4 as they were doing had been increasingly questioned by the media, the public, regulators, and accounting experts.

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154. Such misrepresentations have persisted throughout CFA's existence. In the 7 past, it has settled state lawsuits alleging, among other things, that CFA had improperly 8 valued gifts-in-kind and made misrepresentations about its charitable programs – and 9 promised not to repeat such conduct. Both Reynolds, II and Perkins worked at CFA 10 when such lawsuits were filed, and thus were on notice of the allegations. Despite these 11 state actions, the deceptive practices have continued – often without modification. For example, Vermont's 1998 action alleged that CFA misrepresented that donations would 12 be used to provide pain medication to cancer-stricken individuals. CFA telemarketers 13 have continued to make that claim, as have telemarketers for CCFOA and BCS, even 14 though none of the Corporate Defendants has engaged in any such program. Similarly, 15 CSS has continued to make the same misrepresentations to donors that triggered a 2008 16 action by Oregon. 17

155. Under these circumstances, Defendants knowingly and willfully engaged in 18 deceptive solicitation and reporting practices and used charitable contributions contrary 19 to the intent of donors.

Harm to Donors

22 156. Generous donors contributed more than \$187 million to Defendants from 23 2008 through 2012, believing that their money was going to support legitimate charitable organizations that provided direct aid to cancer patients in the United States. In fact, the 24 vast majority of contributed funds supported the private interests of for-profit 25 telemarketers or inured to the personal benefit of the Individual Defendants and their 26 family and friends. Only an insignificant amount of money was actually spent on aid 27 provided to U.S. cancer patients. Under these circumstances, individual donors were 28

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deceived, and their charitable contributions largely wasted. In addition, donors had less			
money available to support the many legitimate charitable organizations operating real			
programs that help individuals with cancer.			
	DEFENDANTS' LAW VIOLATIONS		
	Count I		
Misrepr	resentations that Contributions Were for Charitable Purposes (By the FTC and the Plaintiff States)		
157. Pla	aintiffs incorporate by reference all the foregoing paragraphs.		
158. In	numerous instances, in connection with soliciting charitable		
contributions fro	m donors, Defendants, directly or indirectly, expressly or by implication,		
have represented that donors' contributions would go to legitimate charitable			
•			
•	d be used primarily for charitable programs.		
159. In	truth and in fact, donors' contributions have not gone to legitimate		
charitable organizations and were not used primarily for charitable purposes. Instead, the			
contributions have gone to corporate entities controlled by private persons for their			
individual pecuniary gain and to the for-profit telemarketers they hired, and contributions			
were not used primarily for charitable programs.			
160. Th	erefore, the representations described in Paragraph 158 were false and		
misleading and constituted deceptive practices in violation of Section 5 of the FTC Act,			
15 U.S.C. § 45(a).			
	e foregoing practices also violate the laws of each Plaintiff State as		
follows:			
Alabama:	ALA. CODE §§ 13A-9-76(a)(1), (3) and 8-19-5(27).		
Alaska: Arizona:	ALASKA STAT. §§ 45.68.050(1) and 45.50.471. ARIZ. REV. STAT. ANN. §§ 44-1522(A) and 44-6561(A)(3).		
Arkansas:	ARE. Rev. STAT. ANN. $\$\$ 44-1522(A)$ and $44-0501(A)(5)$. ARK. CODE ANN. $\$\$ 4-28-412(1)$ and $4-88-107(a)(7)$.		
California:	CAL. BUS. & PROF. CODE §§ 17200 through 17206; § 17510.2; §		
Camonna.	17510.8; CAL. GOV. CODE §§ 17200 through 17200, § 17510.2, §		
Colorado:	COLO. REV. STAT. § 6-1-105(1)(hh); and §§ 6-16-111(1)(g) and (i).		
Connecticut:	CONN. GEN. STAT. § 21a-190h and 42-110b(a).		
connecticut.	Contr. OEA. DIAI. 33 214 1901 and 72 1100(a).		
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DEL. CODE ANN. tit. 6, §§ 2513(a), 2532(a)(12), and 2595(a), (b)(4) and (6). FLA. STAT. §§ 496.415(7), 496.415(16), 496.416, and 501.204(1) (2013). GA. CODE ANN. § 43-17-12(d) (2011). HAW. REV. STAT. §§ 467B-2.1, 467B-9, and 467B-10.5. IDAHO CODE ANN. § 48-1203(1). 225 ILL. COMP. STAT. §§ 460/15(a); 460/15(b)(6); 460/18(b); and 460/9(c). IND. CODE §§ 23-7-8-7(a)(4); and §§ 24-5-0.5-3(b)(1) and (7). IOWA CODE § 714.16. KAN. STAT. ANN. §§ 17-1769(b), (h), and (i). KY. REV. STAT. ANN. §§ 51:1405 and 51:1905. ME. REV. STAT. ANN. §§ 51:1405 and 51:1905. ME. REV. STAT. ANN. tit. 5 § 207. MD. CODE ANN., BUS. REG. §§ 6-608, 6-610 (2010 Repl. Vol.) (2014 Suppl.). MASS. GEN. LAWS. ch. 68 § 32 and ch. 93A § 2. MICH. COMP. LAWS § 400.288(f). MINN. STAT. § 309.55, subd. 5. MISS. CODE ANN. § 79-11-519(3)(a) and (h). MO. REV. STAT. § 407.020. MONT. CODE ANN. § 30-14-103. NEB. REV. STAT. §§ 598.1305 and 598.0915(15).
 (2013). GA. CODE ANN. § 43-17-12(d) (2011). HAW. REV. STAT. §§ 467B-2.1, 467B-9, and 467B-10.5. IDAHO CODE ANN. § 48-1203(1). (225 ILL. COMP. STAT. §§ 460/15(a); 460/15(b)(6); 460/18(b); and 460/9(c). IND. CODE §§ 23-7-8-7(a)(4); and §§ 24-5-0.5-3(b)(1) and (7). IOWA CODE § 714.16. KAN. STAT. ANN. §§ 17-1769(b), (h), and (i). KY. REV. STAT. ANN. §§ 51:1405 and 51:1905. ME. REV. STAT. ANN. §§ 51:1405 and 51:1905. ME. REV. STAT. ANN. it. 5 § 207. MD. CODE ANN., BUS. REG. §§ 6-608, 6-610 (2010 Repl. Vol.) (2014 Suppl.). MASS. GEN. LAWS. ch. 68 § 32 and ch. 93A § 2. MICH. COMP. LAWS § 400.288(f). MINN. STAT. § 309.55, subd. 5. MISS. CODE ANN. § 79-11-519(3)(a) and (h). MONT. CODE ANN. § 30-14-103. NEB. REV. STAT. § 59-1602, 87-302(15), and 87-303.01.
GA. CODE ANN. § 43-17-12(d) (2011). HAW. REV. STAT. §§ 467B-2.1, 467B-9, and 467B-10.5. IDAHO CODE ANN. § 48-1203(1). 225 ILL. COMP. STAT. §§ 460/15(a); 460/15(b)(6); 460/18(b); and 460/9(c). IND. CODE §§ 23-7-8-7(a)(4); and §§ 24-5-0.5-3(b)(1) and (7). IOWA CODE § 714.16. KAN. STAT. ANN. §§ 17-1769(b), (h), and (i). KY. REV. STAT. ANN. §§ 17-1769(b), (h), and (i). KY. REV. STAT. ANN. §§ 51:1405 and 51:1905. ME. REV. STAT. ANN. §§ 51:1405 and 51:1905. ME. REV. STAT. ANN. tit. 5 § 207. MD. CODE ANN., BUS. REG. §§ 6-608, 6-610 (2010 Repl. Vol.) (2014 Suppl.). MASS. GEN. LAWS. ch. 68 § 32 and ch. 93A § 2. MICH. COMP. LAWS § 400.288(f). MINN. STAT. § 309.55, subd. 5. MISS. CODE ANN. § 79-11-519(3)(a) and (h). MO. REV. STAT. § 407.020. MONT. CODE ANN. § 30-14-103. NEB. REV. STAT. § 59-1602, 87-302(15), and 87-303.01.
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 IDAHO CODE ANN. § 48-1203(1). 225 ILL. COMP. STAT. §§ 460/15(a); 460/15(b)(6); 460/18(b); and 460/9(c). IND. CODE §§ 23-7-8-7(a)(4); and §§ 24-5-0.5-3(b)(1) and (7). IOWA CODE § 714.16. KAN. STAT. ANN. §§ 17-1769(b), (h), and (i). KY. REV. STAT. ANN. § 367.170(1). LA. REV. STAT. ANN. § 367.170(1). LA. REV. STAT. ANN. §§ 51:1405 and 51:1905. ME. REV. STAT. ANN. tit. 5 § 207. MD. CODE ANN., BUS. REG. §§ 6-608, 6-610 (2010 Repl. Vol.) (2014 Suppl.). MASS. GEN. LAWS. ch. 68 § 32 and ch. 93A § 2. MICH. COMP. LAWS § 400.288(f). MINN. STAT. § 309.55, subd. 5. MISS. CODE ANN. § 79-11-519(3)(a) and (h). MO. REV. STAT. § 407.020. MONT. CODE ANN. § 30-14-103. NEB. REV. STAT. § 59-1602, 87-302(15), and 87-303.01.
225 ILL. COMP. STAT. §§ 460/15(a); 460/15(b)(6); 460/18(b); and 460/9(c). IND. CODE §§ 23-7-8-7(a)(4); and §§ 24-5-0.5-3(b)(1) and (7). IOWA CODE § 714.16. KAN. STAT. ANN. §§ 17-1769(b), (h), and (i). KY. REV. STAT. ANN. §§ 17-1769(b), (h), and (i). KY. REV. STAT. ANN. §§ 51:1405 and 51:1905. ME. REV. STAT. ANN. §§ 51:1405 and 51:1905. ME. REV. STAT. ANN. tit. 5 § 207. MD. CODE ANN., BUS. REG. §§ 6-608, 6-610 (2010 Repl. Vol.) (2014 Suppl.). MASS. GEN. LAWS. ch. 68 § 32 and ch. 93A § 2. MICH. COMP. LAWS § 400.288(f). MINN. STAT. § 309.55, subd. 5. MISS. CODE ANN. § 79-11-519(3)(a) and (h). MO. REV. STAT. § 407.020. MONT. CODE ANN. § 30-14-103. NEB. REV. STAT. §§ 59-1602, 87-302(15), and 87-303.01.
460/9(c). IND. CODE §§ 23-7-8-7(a)(4); and §§ 24-5-0.5-3(b)(1) and (7). IOWA CODE § 714.16. KAN. STAT. ANN. §§ 17-1769(b), (h), and (i). KY. REV. STAT. ANN. §§ 367.170(1). LA. REV. STAT. ANN. §§ 51:1405 and 51:1905. ME. REV. STAT. ANN. §§ 51:1405 and 51:1905. ME. REV. STAT. ANN. tit. 5 § 207. MD. CODE ANN., BUS. REG. §§ 6-608, 6-610 (2010 Repl. Vol.) (2014 Suppl.). MASS. GEN. LAWS. ch. 68 § 32 and ch. 93A § 2. MICH. COMP. LAWS § 400.288(f). MINN. STAT. § 309.55, subd. 5. MISS. CODE ANN. § 79-11-519(3)(a) and (h). MO. REV. STAT. § 407.020. MONT. CODE ANN. § 30-14-103. NEB. REV. STAT. §§ 59-1602, 87-302(15), and 87-303.01.
IOWA CODE § 714.16. KAN. STAT. ANN. §§ 17-1769(b), (h), and (i). KY. REV. STAT. ANN. § 367.170(1). LA. REV. STAT. ANN. §§ 51:1405 and 51:1905. ME. REV. STAT. ANN. tit. 5 § 207. MD. CODE ANN., BUS. REG. §§ 6-608, 6-610 (2010 Repl. Vol.) (2014 Suppl.). MASS. GEN. LAWS. ch. 68 § 32 and ch. 93A § 2. MICH. COMP. LAWS § 400.288(f). MINN. STAT. § 309.55, subd. 5. MISS. CODE ANN. § 79-11-519(3)(a) and (h). MO. REV. STAT. § 407.020. MONT. CODE ANN. § 30-14-103. NEB. REV. STAT. §§ 59-1602, 87-302(15), and 87-303.01.
KAN. STAT. ANN. §§ 17-1769(b), (h), and (i). KY. REV. STAT. ANN. § 367.170(1). LA. REV. STAT. ANN. § 51:1405 and 51:1905. ME. REV. STAT. ANN. tit. 5 § 207. MD. CODE ANN., BUS. REG. §§ 6-608, 6-610 (2010 Repl. Vol.) (2014 Suppl.). MASS. GEN. LAWS. ch. 68 § 32 and ch. 93A § 2. MICH. COMP. LAWS § 400.288(f). MINN. STAT. § 309.55, subd. 5. MISS. CODE ANN. § 79-11-519(3)(a) and (h). MO. REV. STAT. § 407.020. MONT. CODE ANN. § 30-14-103. NEB. REV. STAT. §§ 59-1602, 87-302(15), and 87-303.01.
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ME. REV. STAT. ANN. tit. 5 § 207. MD. CODE ANN., BUS. REG. §§ 6-608, 6-610 (2010 Repl. Vol.) (2014 Suppl.). MASS. GEN. LAWS. ch. 68 § 32 and ch. 93A § 2. MICH. COMP. LAWS § 400.288(f). MINN. STAT. § 309.55, subd. 5. MISS. CODE ANN. § 79-11-519(3)(a) and (h). MO. REV. STAT. § 407.020. MONT. CODE ANN. § 30-14-103. NEB. REV. STAT. §§ 59-1602, 87-302(15), and 87-303.01.
MD. CODE ANN., BUS. REG. §§ 6-608, 6-610 (2010 Repl. Vol.) (2014 Suppl.). MASS. GEN. LAWS. ch. 68 § 32 and ch. 93A § 2. MICH. COMP. LAWS § 400.288(f). MINN. STAT. § 309.55, subd. 5. MISS. CODE ANN. § 79-11-519(3)(a) and (h). MO. REV. STAT. § 407.020. MONT. CODE ANN. § 30-14-103. NEB. REV. STAT. §§ 59-1602, 87-302(15), and 87-303.01.
Suppl.). MASS. GEN. LAWS. ch. 68 § 32 and ch. 93A § 2. MICH. COMP. LAWS § 400.288(f). MINN. STAT. § 309.55, subd. 5. MISS. CODE ANN. § 79-11-519(3)(a) and (h). MO. REV. STAT. § 407.020. MONT. CODE ANN. § 30-14-103. NEB. REV. STAT. §§ 59-1602, 87-302(15), and 87-303.01.
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MICH. COMP. LAWS § 400.288(f). MINN. STAT. § 309.55, subd. 5. MISS. CODE ANN. § 79-11-519(3)(a) and (h). MO. REV. STAT. § 407.020. MONT. CODE ANN. § 30-14-103. NEB. REV. STAT. §§ 59-1602, 87-302(15), and 87-303.01.
MINN. STAT. § 309.55, subd. 5. MISS. CODE ANN. § 79-11-519(3)(a) and (h). MO. REV. STAT. § 407.020. MONT. CODE ANN. § 30-14-103. NEB. REV. STAT. §§ 59-1602, 87-302(15), and 87-303.01.
MISS. CODE ANN. § 79-11-519(3)(a) and (h). MO. REV. STAT. § 407.020. MONT. CODE ANN. § 30-14-103. NEB. REV. STAT. §§ 59-1602, 87-302(15), and 87-303.01.
MO. REV. STAT. § 407.020. MONT. CODE ANN. § 30-14-103. NEB. REV. STAT. §§ 59-1602, 87-302(15), and 87-303.01.
NEB. REV. STAT. §§ 59-1602, 87-302(15), and 87-303.01.
NEB. REV. STAT. §§ 59-1602, 87-302(15), and 87-303.01.
AEV. REV. 51A1. 33 570.1505 and 570.0715(15).
N.H. REV. STAT. ANN. §§ 7:28-f, I(a), (b), (e).
N.J. STAT. ANN. §§ 45:17A-32(a) and (c); § 56:8-2.7; and N.J.
ADMIN. CODE § 13:48-13.2(a).
N.M. STAT. §§ 57-22-6.3(A)(1), (3) and 57-12-3 (1978).
N.Y. EXEC. LAW §§ 63(12) and 172-d.2-4; N.Y. GEN. BUS. LAW
§ 349; and N.Y. NOT-FOR-PROFIT CORP. LAW § 719.
N.C. GEN. STAT. § 75-1.1; §§ 131F-20(9), (15), and (18); and § 131F
21.
N.D. CENT. CODE §§ 50-22-04.3 and 51-15-02.
Ohio Rev. Code Ann. § 1716.14(A).
OKLA. STAT. ANN. tit. 18 § 552.14a(A)(5).
OR. REV. STAT. §§ 128.886 and 646.608(1)(dd).
10 PA. CONS. STAT. § 162.15(a)(2).
R.I. GEN. LAWS § 5-53.1-7(2).
S.C. CODE ANN. §§ 33-56-120(A) and 33-56-140(C).

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1	South Dakota:	S.D. CODIFIED LAWS §§ 37-30-17 through 37-30-21.
2	Tennessee:	TENN. CODE ANN. §§ 48-101-513(a), (b), and (d).
2	Texas:	TEX. BUS. & COM. CODE ANN. §§ 17.46(a), (b)(5), and (b)(24) (West
3		2014).
4	Utah:	UTAH CODE ANN. §§ 13-11-1 through 13-11-23; §§ 13-22-1 through
4		13-22-23; and §§ 13-26-1 through 13-26-11.
5	Vermont:	VT. STAT. ANN. tit. 9 §§ 2453 and 2475.
~	Virginia:	VA. CODE ANN. §§ 57-48 and 57-57(L).
6	Washington:	WASH. REV. CODE §§ 19.86.020, 19.09.100(15), and 19.09.340.
7	West Virginia:	W.VA. CODE § 46A-6-101 <i>et seq.</i> ; W.VA. CODE §§ 29-19-8, -13.
	Wisconsin:	WIS. STAT. § 202.16(1)(a), formerly § 440.46(1)(a).
8	Wyoming:	WYO. STAT. ANN. §§ 40-12-105(a)(i), (ii), (iii), and (xv).
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Count II Misrepresentations about Program Benefits (By the FTC and the Plaintiff States)

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12 162. Plaintiffs incorporate by reference all the foregoing paragraphs.
 13 163. In connection with soliciting charitable contributions from donors, directly
 14 or indirectly, expressly or by implication, Defendants have represented that donors'
 15 contributions would be used to fund particular charitable programs. Such representations
 16 have included, but are not limited to, claims that contributed funds would be used to:

17 Help CFA operate a specific substantial charitable program run by a a. "national health agency," "on the forefront of the fight against cancer," whose 18 resources are devoted "primarily to direct patient aid" that (1) provides direct 19 20 assistance to individuals with cancer in the United States and through which it has 21 helped tens of thousands of individuals; and (2) routinely provides pain medications, medical support and services, medical supplies, financial assistance, 22 life-saving items, oxygen, transportation to chemotherapy treatments, medications, 23 and loaned equipment to individuals suffering from cancer and to hospices and 24 other health care nonprofit organizations serving cancer patients; 25

b. Help CSS operate a specific substantial charitable program in the
United States through which it directly provides aid to cancer patients, hospices,
and nonprofit health care organizations, provides hospice care for cancer patients,

FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. Complaint, Page 77 of 148 and that donations to CSS will be used more efficiently because CSS is a charity and does not use for-profit fundraisers;

c. Help CCFOA operate a specific substantial charitable program in the
 United States through which it provides financial assistance to the families of
 children with cancer, helps children suffering from cancer with hospice needs, and
 provides them with medical supplies and pain medication; and

d. Help BCS operate specific substantial charitable programs in the United States that (1) provide financial assistance and other direct aid to thousands of individuals suffering from breast cancer; (2) provide individuals suffering from breast cancer with medical supplies, insurance, pain medication, and pay for other specific items; and (3) provide individuals suffering from breast cancer with widely available access to "shopping" experiences through which they can obtain free goods.

14 164. In truth and in fact, little or none of the donors' contributions have funded
15 the particular charitable aid described to them, and in numerous instances the donors'
16 contributions were not meaningfully used to:

a. Help CFA operate specific substantial charitable programs run by a "national health agency," "on the forefront of the fight against cancer," whose resources were devoted "primarily to direct patient aid" that (1) provided direct assistance to individuals suffering from cancer in the United States and through which it has directly assisted tens of thousands of individuals; and (2) routinely provide pain medications, medical support and services, medical supplies, financial assistance, life-saving items, oxygen, transportation to chemotherapy treatments, medications, and loaned equipment to individuals suffering from cancer and to hospices and other health care nonprofit organizations serving cancer patients;

b. Help CSS operate a specific substantial charitable program in the United States through which it has directly provided aid to cancer patients,

FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. Complaint, Page 78 of 148

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1	hospices, a	nd nonprofit health care organizations, provided hospice care for cancer
2	patients, or used donors' contributions more efficiently because it is a charity;	
3	c. Help CCFOA operate a specific substantial charitable program in t	
4	United Stat	tes through which it has provided financial assistance to the families of
5		
J	children su	ffering from cancer, helped children suffering from cancer with hospice
6	needs, and	provided them with medical supplies and pain medication;
7	d.	Help BCS operate specific substantial charitable programs in the
8	United Sta	tes that (1) provided financial assistance and other direct aid to
9	thousands	of individuals suffering from breast cancer; (2) provided individuals
10	suffering fr	rom breast cancer with medical supplies, insurance, pain medication,
11	and paid fo	or other specific items; and (3) provided individuals suffering from
12	breast cancer with widely available access to "shopping" experiences through	
13	which they obtained free goods.	
14	165. Therefore, the representations described in Paragraph 163 are false and	
15	misleading and constitute deceptive practices in violation of Section 5 of the FTC Act, 15	
16	U.S.C. § 45(a).	
17	166. The	foregoing practices also violate the laws of each Plaintiff State as
18	follows:	
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	Alabama:	ALA. CODE §§ 13A-9-76(a)(1), (3) and 8-19-5(27).
20	Alaska:	ALASKA STAT. §§ 45.68.050(1) and 45.50.471.
21	Arizona:	ARIZ. REV. STAT. ANN. § 44-1522(A) and 44-6561(A)(3).
0.0	Arkansas:	ARK. CODE ANN. §§ 4-28-412(1) and 4-88-107(a)(7).
22	California:	CAL. BUS. & PROF. CODE §§ 17200 through 17206; §§ 17510.2 and
23	<u> </u>	17510.8; CAL. GOV. CODE §§ 12581 through 12582.1; § 12599.6.
24	Colorado: Connecticut:	COLO. REV. STAT. § 6-1-105(1)(hh); and §§ 6-16-111(1)(g) and (i). CONN. GEN. STAT. §§ 21a-190h and 42-110b(a).
25	Delaware:	DEL. CODE ANN. tit. 6, \S 2513(a), 2532(a)(12), and 2595(a), (b)(4)
25		and (6).
26 27	Florida:	FLA. STAT. §§ 496.415(7), 496.415(16), 496.416, and 501.204(1) (2013).
27	Georgia:	GA. CODE ANN. § 43-17-12(d) (2011).
28	Hawaii:	HAW. REV. STAT. §§ 467B-2.1, 467B-6.5, 467B-9, and 467B-10.5.
	FTC	, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. Complaint, Page 79 of 148

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T 1 1	
Idaho:	IDAHO CODE ANN. § 48-1203(1).
Illinois:	225 ILL. COMP. STAT. §§ 460/15(a); 460/15(b)(6); 460/18(b); and 460/9(c).
Indiana:	IND. CODE §§ 23-7-8-7(a)(4); and §§ 24-5-0.5-3(b)(1) and (7).
Iowa:	IOWA CODE § 714.16.
Kansas:	KAN. STAT. ANN. §§ 17-1769(b), (h), and (i).
Kentucky:	Ky. Rev. Stat. Ann. § 367.170(1).
Louisiana:	LA. REV. STAT. ANN. §§ 51:1405 and 51:1905.
Maine:	ME. REV. STAT. ANN. tit. 5 § 207.
Maryland:	MD. CODE ANN., BUS. REG. §§ 6-608, 6-610 (2010 Repl. Vol.) (201
5	Suppl.).
Massachusetts:	MASS. GEN. LAWS ch. 68 § 32 and ch. 93A § 2.
Michigan:	MICH. COMP. LAWS §§ 400.288(j) and (o).
Minnesota:	MINN. STAT. § 309.55, subd. 5.
Mississippi:	MISS. CODE ANN. §§ 79-11-519(3)(a) and (h).
Missouri:	Mo. REV. STAT. § 407.020.
Montana:	MONT. CODE ANN. § 30-14-103.
Nebraska:	NEB. REV. STAT. §§ 59-1602, 87-302(15), and 87-303.01.
Nevada:	NEV. REV. STAT. §§ 598.1305 and 598.0915(15).
New	N.H. REV. STAT. ANN. §§ 7:28-f, I(a), (b), (e).
Hampshire:	
New Jersey:	N.J. STAT. ANN. §§ 45:17A-32(a), 45:17A-32 (c), 56:8-2.7; and N.J
_ · · · · · · · · · · · · · · · · · · ·	ADMIN. CODE § 13:48-13.2(a).
New Mexico:	N.M. STAT. §§ 57-22-6.3(A)(1), (3) and 57-12-3 (1978).
New York:	N.Y. EXEC. L. § 63(12); § 172-d.2-4; and N.Y. GEN. BUS. L. § 349.
North Carolina:	N.C. GEN. STAT. §§ 75-1.1; 131F-20(9), (15), and (18); and § 131F
	21.
North Dakota:	N.D. CENT. CODE §§ 50-22-04.3 and 51-15-02.
Ohio:	Ohio Rev. Code Ann. § 1716.14(A).
Oklahoma:	OKLA. STAT. ANN. tit. 18 § 552.14a(A)(5).
Oregon:	OR. REV. STAT. §§128.886 and 646.608(1)(dd).
Pennsylvania:	10 PA. CONS. STAT. § 162.15(a)(2).
Rhode Island:	R.I. GEN. LAWS § 5-53.1-7(2).
South Carolina:	S.C. CODE ANN. §§ 33-56-120(A) and 33-56-140(C).
South Dakota:	S.D. CODIFIED LAWS §§ 37-30-17 through 37-30-21.
Tennessee:	TENN. CODE ANN. §§ 48-101-513(a), (b) and (d).
Texas:	TEX. BUS. & COM. CODE ANN. $\$$ 17.46(a), (b)(5), and (b)(24) (We
TCAd5.	2014).
Utah:	UTAH CODE ANN. §§ 13-22-1 through 13-22-23; 13-26-1 through 1
Otall.	26-11; and 13-11-1 through 13-11-23.
Vermont:	VT. STAT. ANN. tit. 9 §§ 2453 and 2475.
Virginia:	VA. CODE ANN. $\$$ 57-48 and 57-57(L).
v iigiilla.	$\mathbf{Y} \mathbf{A}, \mathbf{CODE} \mathbf{ANIN}, \mathbf{y} \mathbf{y} \mathbf{y}^{-4} 0 \text{ and } \mathbf{y}^{-3} \mathbf{I}(\mathbf{L}).$
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	Complaint, Page 80 of 148

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Washington:

West Virginia:

 Wisconsin:
 WIS. STAT. § 202.16(1)(a), formerly § 440.46(1)(a).

 Wyoming:
 WYO. STAT. ANN. § 40-12-105(a)(xv).

WASH. REV. CODE §§ 19.86.020, 19.09.100(15), and 19.09.340.

W.VA. CODE § 46A-6-101 et seq.; W.VA. CODE §§ 29-19-8, -13.

Count III Misrepresentations about Revenue and Program Expenses Related to International GIK Shipments (By the FTC and the Plaintiff States)

8 167. Plaintiffs incorporate by reference all the foregoing paragraphs. In public statements, documents submitted to the Combined Federal 9 168. Campaign, and financial documents and Forms 990 filed with state regulators and the 10 IRS, Defendants have made representations regarding their total revenues and program 11 expenses, including revenues and program expenses associated with shipments of GIK 12 goods to developing countries. In connection with such international GIK transactions, in 13 numerous instances, Defendants have represented that: 14

a. their reported contributed revenues included the value of GIK goods that Defendants received as donations and subsequently owned;

b. their reported program expenses included the value of GIK goods
 that Defendants distributed to organizations in developing countries; and

c. the values of the GIK goods reported as contributed revenue and
 program expenses accurately reflected the fair value of the GIK goods measured
 under appropriate applicable accounting standards.

169. In truth and in fact, in numerous instances in connection with such
 international GIK transactions:

a. Defendants neither received nor took ownership of the GIK goods and therefore should not have reported their value as contributed revenue;

b. because Defendants did not own the GIK goods they claimed to
distribute to organizations in developing countries, they should not have reported
the value of such GIK goods as program expenses; and

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-	c.	the reported values of the GIK goods did not accurately reflect the
2	fair value of the goods measured under appropriate applicable accounting	
3	standards.	
ł		have micromercontations to appear larger mare shortship and more
		hese misrepresentations to appear larger, more charitable, and more
	efficient with done	ors' contributions than the Defendants actually were, misleading
	donors, regulators	, and others.
	170. The	refore, the acts and practices described in Paragraph 168 constitute
	deceptive practice	s in violation of Section 5 of the FTC Act, 15 U.S.C. § 45(a).
	171. The	foregoing practices also violate the laws of each Plaintiff State as
	follows:	
	Alabama:	ALA. CODE §§ 13A-9-76(a)(3-4).
	Alaska:	ALASKA STAT. § 45.68.010(g).
	Arizona:	ARIZ. REV. STAT. ANN. § 44-1522(A).
	Arkansas:	ARK. CODE ANN. §§ 4-28-412(1), 4-28-412(2), 4-28-412(8), and 4
		88-107(a)(7).
	California:	CAL. BUS. & PROF. CODE §§ 17200 through 17206; CAL. GOV.
		CODE §§ 12581 through 12582.1; § 12599.6.
	Colorado:	COLO. REV. STAT. § 6-1-105(1)(hh); §§ 6-16-111(1)(f) and(g).
	Connecticut:	CONN. GEN. STAT. §§ 21a-190h and 42-110b(a).
	Delaware:	DEL. CODE ANN. tit. 6, §§ 2513(a) and 2532(a)(12).
	Florida:	FLA. STAT. §§ 496.415(2), 496.416, and 501.204(1) (2013).
	Georgia:	GA. CODE ANN. § 43-17-12(b) (2011).
	Hawaii:	HAW. REV. STAT. §§ 467B-2.1, 467B-6.5, 467B-9, and 467B-10.5
	Idaho:	IDAHO CODE ANN. § 48-1203(1).
	Illinois:	225 ILL. COMP. STAT. §§ 460/15(a); 460/15(b)(6); 460/18(b); and
		460/9(c).
	Indiana:	IND. CODE § 24-5-0.5-3(b)(1).
	Iowa:	IOWA CODE § 714.16.
	Kansas:	KAN. STAT. ANN. §§ 17-1769(b) and (h).
	Kentucky:	KY. REV. STAT. ANN. § 367.170(1).
	Louisiana:	LA. REV. STAT. ANN. §§ 51:1405 and 51:1905.
	Maine:	ME. REV. STAT. ANN. tit. 5 § 207.
	Maryland:	MD. CODE ANN., BUS. REG. §§ 6-608, 6-613 (2010 Repl. Vol.)
		(2014 Suppl.).
	Massachusetts:	MASS. GEN. LAWS ch. 12 § 8F; ch. 68 §§ 19, 32; and ch. 93A § 2.
	Michigan:	MICH. COMP. LAWS § 400.288(u)(ii).

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Minnesota:	MINN. STAT. § 309.53, subd. 3 and § 309.55, subd. 5.
Mississippi	MISS. CODE ANN. § 79-11-519(3)(d).
Missouri:	MO. REV. STAT. § 407.020.
Montana:	MONT. CODE ANN. § 30-14-103.
Nebraska:	NEB. REV. STAT. §§ 59-1602, 87-302(15), and 87-303.01.
Nevada:	NEV. REV. STAT. §§ 598.1305 and 598.0915(15).
New	N.H. REV. STAT. ANN. §§ 7:28-f, I (a), (b), (e).
Hampshire:	
New Jersey:	N.J. STAT. ANN. § 45:17A-33(b)(1); § 56:8-2.7; and N.J. ADMIN
Now Mariaa	CODE §§ 13:48-13.3(a)(1). NM STAT $\$$ 57 22 6 2(A)(1) and (2); and $\$$ 57 12 2 (1078)
New Mexico: New York:	N.M. STAT. §§ 57-22-6.3(A)(1) and (3); and § 57-12-3 (1978).
New York:	N.Y. EXEC. L. §§ 63(12) and 172-d.1-4; and N.Y. GEN. BUS. L. § 349.
North Carolina:	N.C. GEN. STAT. § 75-1.1; §§ 131F-20 (9), (15), and (18); and § 131F-21.
North Dakota:	N.D. CENT. CODE §§ 51-15-02 and 50-22-04.3.
Ohio:	Ohio Rev. Code Ann. § 1716.14(A).
Oklahoma:	OKLA. STAT. ANN. tit. 18 § 552.14a(A)(1) and (5).
Oregon:	OR. REV. STAT. §§ 128.886 and 646.608(1)(dd).
Pennsylvania:	10 PA. CONS. STAT. § 162.15(a)(2).
Rhode Island:	R.I. GEN. LAWS § 5-53.1-7(2).
South Carolina:	S.C. CODE ANN. §§ 33-56-120(A) and 33-56-140(C).
South Dakota:	S.D. CODIFIED LAWS §§ 37-30-17 through 37-30-21.
Tennessee:	TENN. CODE ANN. §§ 48-101-504(a), 48-101-509(a)(1), and 48-101-513(b).
Texas:	TEX. BUS. & COM. CODE ANN. §§ 17.46(a), (b)(1), (b)(5), and (b)(24) (West 2014).
Utah:	UTAH CODE ANN. § 13-22-15; <i>see also</i> UTAH ADMIN. CODE R152-22- 4; <i>accord</i> UTAH CODE ANN. § 13-22-1(b)(ix).
Vermont:	VT. STAT. ANN. tit. 9 § 2453 and 2475.
Virginia:	VA. CODE ANN. §§ 57-48 and 57-57(L).
Washington:	WASH. REV. CODE §§ 19.86.020, 19.09.100(15), and 19.09.340.
West Virginia:	W.VA. CODE § 46A-6-101 <i>et seq.</i> ; W.VA. CODE §§ 29-19-8, -13.
Wisconsin:	WIS. STAT. § 202.16(1)(a), formerly § 440.46(1)(a).
Wyoming:	WYO. STAT. ANN. §§ 40-12-105(a)(iii) and (xv).
wyonnig.	W10.51/11./100. 38 40 12 105(u)(iii) and (XV).
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Count IV Misrepresentations about Programs Related to International GIK (By the FTC and the Plaintiff States)

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172. Plaintiffs incorporate by reference all the foregoing paragraphs.

173. In numerous instances, in connection with soliciting charitable contributions from donors, Defendants have represented, directly or through telemarketers, expressly or by implication, that the primary focus of their charitable programs was to provide direct assistance within the United States to individuals with cancer, children with cancer, or individuals with breast cancer.

174. In truth and in fact, using Corporate Defendants' reported valuations, the vast majority of the aid that Corporate Defendants claimed to provide was related to the shipment of GIK goods to organizations in developing countries whose use of the goods was not restricted to assisting individuals with cancer and who did not in fact use the goods primarily to assist individuals with cancer.

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 ¹⁵
 ¹⁶ Therefore, the acts and practices described in Paragraph 173 constitute
 ¹⁵ deceptive practices in violation of Section 5 of the FTC Act, 15 U.S.C. § 45(a).

¹⁶ 176. The foregoing practices also violate the laws of the Plaintiff States as
 ¹⁷ follows:

18		
	Alabama:	ALA. CODE §§13A-9-76(a)(3-4).
19	Alaska:	ALASKA STAT. §§ 45.68.050(1) and 45.50.471.
20	Arizona:	ARIZ. REV. STAT. ANN. § 44-1522(A).
21	Arkansas:	ARK. CODE ANN. §§ 4-28-412(1) and 4-88-107(a)(7).
	California:	CAL. BUS. & PROF. CODE §§ 17200 through 17206; CAL. GOV.
22		CODE §§ 12581 through 12582.1; § 12599.6.
	Colorado:	COLO. REV. STAT. § 6-1-105(1)(hh); and §§ 6-16-111(1)(g) and (i).
23	Connecticut:	CONN. GEN. STAT. §§ 21a-190h and 42-110b(a).
24	Delaware:	DEL. CODE ANN. tit. 6, §§ 2513(a), 2532(a)(12), and 2595(a), (b)(4)
		and (6).
25	Florida:	FLA. STAT. §§ 496.415(7), 496.416, and 501.204(1) (2013).
26	Georgia:	GA. CODE ANN. § 43-17-12(d) (2011).
27		

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Hawaii:	HAW. REV. STAT. §§ 467B-2.1, 467B-6.5, 467B-9, and 467B-10.
Idaho:	IDAHO CODE ANN. § 48-1203(1).
Illinois:	225 ILL. COMP. STAT. §§ 460/15(a); 460/15(b)(6); 460/18(b); and
	460/9(c).
Indiana:	IND. CODE §§ 23-7-8-7(a)(4); and §§ 24-5-0.5-3(b)(1) and (7).
Iowa:	IOWA CODE § 714.16.
Kansas:	KAN. STAT. ANN. §§ 17-1769(b) and (h).
Kentucky:	Ky. Rev. Stat. Ann. § 367.170(1).
Louisiana:	LA. REV. STAT. ANN. §§ 51:1405 and 51:1905.
Maine:	ME. REV. STAT. ANN. tit. 5 § 207.
Maryland:	MD. CODE ANN., BUS. REG. §§ 6-608, 6-610 (2010 Repl. Vol.) (2
	Suppl.).
Massachusetts:	MASS. GEN. LAWS ch. 68 § 32 and ch. 93A § 2.
Michigan:	MICH. COMP. LAWS § 400.288(n).
Minnesota:	MINN. STAT. § 309.55, subd. 5.
Mississippi:	MISS. CODE ANN. §§79-11-519(3)(a) and (h).
Missouri:	MO. REV. STAT. § 407.020.
Montana:	Mont. Code Ann. § 30-14-103.
Nebraska:	NEB. REV. STAT. §§ 59-1602, 87-302(15), and 87-303.01.
Nevada:	NEV. REV. STAT. §§ 598.1305; and 598.0915(15).
New	N.H. REV. STAT. ANN. §§ 7:28-f, I(a), (b), (e).
Hampshire:	
New Jersey:	N.J. STAT. ANN. §§ 45:17A-32(a), 45:17A-32(c), 56:8-2.7; and N
-	ADMIN. CODE § 13:48-13.2(a).
New Mexico:	N.M. Stat. §§ 57-22-6.3(A)(1) and (3); and § 57-12-3 (1978).
New York:	N.Y. EXEC. L. §§ 63(12) and 172-d.2-4; N.Y. GEN. BUS. L. § 349.
North Carolina:	N.C. GEN. STAT. § 75-1.1; §§ 131F-20(9), (15), and (18); and
	§ 131F-21.
North Dakota:	N.D. CENT. CODE §§ 51-15-02 and 50-22-04.3.
Ohio:	Ohio Rev. Code Ann. § 1716.14(A).
Oklahoma:	OKLA. STAT. ANN. tit. 18 § 552.14a(A)(5).
Oregon:	OR. REV. STAT. §§ 128.886 and 646.608(1)(dd).
Pennsylvania:	10 PA. CONS. STAT. § 162.15(a)(2).
Rhode Island:	R.I. GEN. LAWS § 5-53.1-7(2).
South Carolina:	S.C. CODE ANN. §§ 33-56-120(A) and 33-56-140(C).
South Dakota:	S.D. CODIFIED LAWS §§ 37-30-17 through 37-30-21.
Tennessee:	Tenn. Code Ann. § 48-101-513(b).
Texas:	TEX. BUS. & COM. CODE ANN. \S 17.46(a), (b)(4), (b)(5), (b)(7),
TUAUS.	and (b)(24) (West 2014). $(b)(24)$ (West 2014).
Utah:	UTAH CODE ANN. 13-22-12(1)(b)(v), -13(3); 13-26-11(1)(c);
Otan.	11-4(2)(a), (i), (o).
	VT. STAT. ANN. tit. 9 § 2453 and 2475.
Vermont:	

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VA. CODE ANN. §§ 57-48 and 57-57(L).

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Virginia:

Washington:

Wisconsin:

Wyoming:

West Virginia:

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Count V

False and Misleading Filings with State Charities Regulators

WASH. REV. CODE §§ 19.86.020, 19.09.100(15), and 19.09.340.

W.VA. CODE § 46A-6-101 *et seq*.; and §§ 29-19-8, -13. WIS. STAT. § 202.16(1)(a), formerly § 440.46(1)(a).

WYO. STAT. ANN. §§ 40-12-105(a)(i), (ii), (iii), and (xv).

(By the Plaintiff States Alabama, Alaska, Arkansas, California, Colorado, Connecticut, Florida, Georgia, Hawaii, Illinois, Kansas, Kentucky, Louisiana, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, Tennessee, Utah, Virginia, Washington, and West Virginia) (collectively, the "charging Plaintiff States")

177. Plaintiffs incorporate by reference all the foregoing paragraphs.

As required by law, each of the Corporate Defendants filed financial 178. 12 statements, often certified under penalty of perjury, with the charging Plaintiff States. In 13 some instances, to satisfy state law requirements, Defendants filed their Forms 990 14 together with certain transmittal information; in others, Defendants filed reports cross-15 referencing to or summarizing the information on their Forms 990; and in other instances, 16 with certain states, Defendants filed full audited financial statements. The charging 17 Plaintiff States disseminated or otherwise made available the financial information 18 contained in those filings to the public. Together with the public, state charities 19 regulators relied on the financial information submitted in evaluating the performance 20 and effectiveness of the Corporate Defendants. 21

179. For each of the years 2008 through 2012, the financial information filed by each of the Corporate Defendants with the charging Plaintiff States included materially false and misleading information about certain international GIK transactions, including, in numerous instances:

a. the Corporate Defendants' annual revenues included the value of certain GIK goods that they had received as donations and owned; and

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1	b.	the Corporate Defendants' annual program expenses included the	
2	value of certain GIK goods that the Corporate Defendants distributed to recipients		
3	in developing	countries.	
4	180. In trut	h and in fact, in numerous instances in connection with certain	
5	international GIK tra	ansactions:	
6	a.	the Corporate Defendants did not own the GIK goods they reported	
7	receiving as d	lonations and their reported annual revenues should not have	
8	included the v	value of those GIK goods; and	
9	b.	the Corporate Defendants did not own the GIK goods that they	
10	claimed to ha	ve distributed to recipients in developing countries and their reported	
11	annual program expenses should not have included the value of such GIK goods.		
12	Through these false statements, the Corporate Defendants disseminated to the public false		
13	and misleading depictions of their operations and their effectiveness.		
14	181. The Co	prporate Defendants certified, in many instances under penalty of	
15	perjury, that the fina	ncial information they filed was true and accurate. The Individual	
16	Defendants, includir	g those who signed certifications attesting to the truth and accuracy	
17	of the Corporate Def	fendants' filings, knew that these filings were false and misleading.	
18	182. In filin	g and causing to be filed false and misleading financial statements,	
19	Defendants have vio	lated the laws of the charging Plaintiff States as follows:	
20	Alabama:	ALA. CODE § 13A-9-76(a)(4).	
21	Alaska:	ALASKA STAT. §§ 45.68.010(g), 45.68.050(1), and 45.50.471.	
	Arkansas:	ARK. CODE ANN. § 4-28-412(8).	
22	California:	CAL. BUS. & PROF. CODE §§ 17200 through 17206; CAL. GOV.	
23	Coloreda	CODE §§ 12581 through 12582.1; and § 12599.6.	
24	Colorado:	COLO. REV. STAT. § 6-1-105(1)(hh); and §§ 6-16-111(1)(f) and (g).	
25	Connecticut:	CONN. GEN. STAT. § 21a-190h.	
	Florida:	FLA. STAT. §§ 496.415(2), 496.416 and 501.204(1) (2013).	
26	Georgia:	GA. CODE ANN. § 43-17-12(b) (2011).	
27	Hawaii:	Haw. Rev. Stat. §§ 467B-2.1, 467B-6.5, 467B-9, and 467B-10.5.	
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1	Illinois:	225 ILL. COMP. STAT. §§ 460/15(a); 460/15(b)(6); and 460/9(c).
	Kansas:	KAN. STAT. ANN. §§ 17-1769(a), (b), (c).
2	Kentucky:	KY. REV. STAT. ANN. § 367.170(1).
3	Louisiana:	LA. REV. STAT. ANN. §§ 51:1405 and 51:1905.
4	Maryland:	MD. CODE ANN., BUS. REG. §§ 6-608, 6-613 (2010 Repl. Vol.) (2014 Suppl.).
5	Massachusetts:	MASS. GEN. LAWS ch. 12 § 8F and ch. 68 §§ 19, 32.
	Michigan:	MICH. COMP. LAWS § 400.288(y).
6	Minnesota:	MINN. STAT. §§ 309.53, subd. 3 and 309.55, subd. 5.
7	Mississippi:	MISS. CODE ANN. § 79-11-519(3)(d).
	New Hampshire:	N.H. REV. STAT. ANN. §§ 7:28-f, I(a), (b), and (e); 7:28-f, II(a),
8		(c), (d) and (e); and 641:8.
9	New Jersey:	N.J. STAT. ANN. §§ 45:17A-33(b)(1) and 56:8-2.7; and N.J.
9		ADMIN. CODE § $13:48-13.3(a)(1)$.
10	New Mexico:	N.M. STAT. ANN. §§ 57-22-6.3(A)(1), (3); and § 57-12-3 (1978).
11	New York:	N.Y. EXEC. L. §§ 63(12), 172-b.2, and 172-d.1-2; N.Y. GEN. BUS.
11		L. § 349.
12	North Carolina:	N.C. GEN. STAT. § 75-1.1; §§ 131F-20 (9), (15), and (18); and
		§ 131F-21.
13	North Dakota:	N.D. CENT. CODE §§ 50-22-01 through 50-22-07.
14	Ohio:	OHIO REV. CODE ANN. § 1716.14(A).
	Oklahoma:	
15		OKLA. STAT. ANN. tit. 18 § 552.14a(A)(1).
16	Oregon:	OR. REV. STAT. § 128.886 and OR. REV. STAT. § 646.608(1)(dd).
	Pennsylvania:	10 PA. CONS. STAT. § 162.15(a)(2).
17	Rhode Island:	R.I. GEN. LAWS § 5-53.1-7(1).
18	South Carolina:	S.C. CODE ANN. §§ 33-56-120(A) and 33-56-140(C).
	Tennessee:	TENN. CODE ANN. § 48-101-504(a).
19	Utah:	UTAH CODE ANN. §§ 13-22-12(1)(a), -15.
20	Virginia:	VA. CODE ANN. § 57-57(O).
20	Washington:	WASH. REV. CODE §§ 19.86.020, 19.09.071, 19.09.075(h), and
21		19.09.340
22	West Virginia:	W.VA. CODE § 29-19-1 <i>et seq</i> .
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Count VI

Means and Instrumentalities of Deception by CFA, CCFOA, & BCS (By the Federal Trade Commission and Plaintiff States Alabama, Alaska, California, Connecticut, Delaware, Florida, Georgia, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maryland, Massachusetts, Michigan, Minnesota, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Pennsylvania, South Carolina, South Dakota, Texas, Utah, Virginia, Washington, and West Virginia) (collectively, the "charging Plaintiff States") 183. Plaintiffs incorporate by reference all the foregoing paragraphs.

8 In numerous instances, in connection with soliciting charitable 184. 9 contributions from donors, CFA, CCFOA, and BCS, individually or in concert with 10 others, have provided telemarketers with the means and instrumentalities to deceive 11 donors. The means and instrumentalities that CFA, CCFOA, and BCS have provided 12 include, but are not limited to, affiliation with a purported charitable organization in 13 whose name solicitations can be made and telemarketing scripts and other solicitation 14 materials, such as brochures, donor invoices, and thank you letters that make 15 misrepresentations about the purported programs of CFA, CCFOA, and BCS. 16 185. By providing the means and instrumentalities to others for the commission 17 of deceptive acts and practices as described in Paragraph 184, Defendants have violated 18 Section 5(a) of the FTC Act, 15 U.S.C. § 45(a). 19 The foregoing practices also violate the laws of the charging Plaintiff States 186. 20 as follows:

21 Alabama: ALA. CODE § 8-19-5(27) and § 13A-9-76(a)(3). 22 ALASKA STAT. §§ 45.68.050(1) and 45.50.471. Alaska: CAL. BUS. & PROF. CODE §§ 17200 through 17206; CAL. GOV. California: 23 CODE §§ 12581 through 12582.1, 12599.6. 24 CONN. GEN. STAT. §§ 21a-190h and 42-110b(a). Connecticut: Delaware: DEL. CODE ANN. tit. 6, §§ 2513(a), 2532(a)(12), and 2595(a), 25 (b)(4) and (6). 26 Florida: FLA. STAT. § 501.204(1) (2013). GA. CODE ANN. § 10-1-393 (2012). Georgia: 27 IDAHO CODE § 48-1203(1). Idaho: 28 225 ILL. COMP. STAT. § 460/9(c). Illinois:

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Indiana:	IND. CODE §§ 23-7-8-7(a)(4); and §§ 24-5-0.5-3(b)(1) and (7).
Iowa:	IOWA CODE § 714.16.
Kansas:	KAN. STAT. ANN. §§ 17-1764, 17-1765, 17-1766, and 17-
	1769(b),(c), and (e).
Kentucky:	Ky. Rev. Stat. Ann. § 367.170(1).
Louisiana:	LA. REV. STAT. ANN. §§ 51:1405 and 51:1905.
Maryland:	MD. CODE ANN., BUS. REG. §§ 6-607, 6-608 (2010 Repl. Vol.) (2014 Suppl.).
Massachusetts:	MASS. GEN. LAWS. ch. 68 § 32 and ch. 93A § 2.
Michigan:	MICH. COMP. LAWS § 400.288(q).
Minnesota:	MINN. STAT. § 309.55, subd. 5.
Montana:	Mont. Code Ann. § 30-14-103.
Nebraska:	NEB. REV. STAT. §§ 59-1602, 87-302(15), and 87-303.01.
Nevada:	NEV. REV. STAT. §§ 598.1305 and 598.0915(15).
New Hampshire:	N.H. REV. STAT. ANN. §§ 7:28-f, I(a), (b), (c), and (e).
New Jersey:	N.J. STAT. ANN. §§ 56:8-2.7, 45:17A-32(a), 45:17A-32 (c); and N.J. ADMIN. CODE § 13:48-13.2(a).
New Mexico:	N.M. STAT. §§ 57-22-6.3(A)(1), (3); §§ 57-22-8(A), (B); and § 57-
	12-3 (1978).
New York:	NY EXEC. L. §§ 63(12) and 172-d.1-3; N.Y. GEN'L BUS. L. § 349.
North Carolina:	N.C. GEN. STAT. § 75-1.1.
North Dakota:	N.D. CENT. CODE §§ 50-22-01 through 50-22-07; and §§ 51-15-01 through 51-15-11.
Ohio:	OHIO REV. CODE ANN. § 1716.14(A).
Pennsylvania:	10 P.S. § 162.15(a)(2).
South Carolina:	S.C. CODE ANN. §§ 33-56-120(A) and 33-56-140(C).
South Dakota:	S.D. CODIFIED LAWS §§ 37-30-17 through 37-30-21.
Texas:	TEX. BUS. & COM. CODE ANN. § 17.46(a) (WEST 2014).
Utah:	UTAH CODE ANN. § 13-26-3(5): <i>see also</i> UTAH ADMIN. CODE R152-
	26-5(3)(a).
Virginia:	VA. CODE ANN. §§ 57-48 and 57-57(L).
Washington:	WASH. REV. CODE §§ 19.86.020, 19.09.100(15), and 19.09.340.
West Virginia:	W.VA. CODE § 29-19-13 and § 46A-6-101 <i>et seq.</i>
	<u>^</u>
VIOLA	ATIONS OF THE TELEMARKETING SALES RULE
187 Cong	rass directed the ETC to prescribe rules prohibiting obusive and
187. Congress directed the FTC to prescribe rules prohibiting abusive and	
deceptive telemarketing acts or practices pursuant to the Telemarketing Act, 15 U.S.C.	
	1994. On August 16, 1995, the FTC adopted the Telemarketing Sales
Kule (the "Original	TSR"), 16 C.F.R. Part 310, which became effective on December 31,
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1995. On January 29, 2003, the FTC amended the Original TSR by issuing a Statement
 of Basis and Purpose and the final amended Telemarketing Sales Rule (the "TSR"). 68
 Fed. Reg. 4580, 4669.

⁴ 188. The Telemarketing Act also authorizes attorneys general to initiate federal
⁵ district court proceedings to enjoin telemarketing activities that violate the TSR, and in
⁶ each such case, to obtain damages, restitution and other compensation on behalf of their
⁷ residents. 15 U.S.C. § 6103(a).

8 189. The TSR defines "charitable contribution" to mean "any contribution or gift
9 of money or any other thing of value." 16 C.F.R. § 310.2(f).

10 190. The TSR defines "donor" to mean "any person solicited to make a
11 charitable contribution." 16 C.F.R. § 310.2(m).

12 191. The TSR defines "telemarketer" to mean "any person who, in connection
13 with telemarketing, initiates or receives telephone calls from a customer or donor."
14 16 C.F.R. § 310.2(bb).

15 192. The TSR defines "telemarketing" to mean "a plan, program, or campaign
which is conducted to induce the purchase of goods or services or a charitable
contribution, by use of one or more telephones and which involves one or more interstate
telephone call." 16 C.F.R. § 310.2(cc).

19 193. The TSR prohibits any person from providing substantial assistance or
 support to any seller or telemarketer when that person knows or consciously avoids
 knowing that the seller or telemarketer is engaged in any practice that violates Sections
 310.3(a), (c), or (d) or 310.4 of the Rule. 16 C.F.R. § 310.3(b).

194. The TSR prohibits telemarketers from making a false or misleading statement to induce a charitable contribution. 16 C.F.R. Part 310.3(a)(4).

195. The TSR prohibits, inter alia, telemarketers from misrepresenting, directly or by implication, the nature, purpose, or mission of an entity on behalf of which a charitable contribution is being requested; the purpose for which any charitable contribution will be used; the percentage or amount of any charitable contribution that

> FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. Complaint, Page 91 of 148

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1 will go to a charitable organization or any particular charitable program; and a charitable 2 organization's or telemarketer's affiliation with, or endorsement or sponsorship by, any 3 person or government entity. 16 C.F.R. § 310.3(d)(1), (3), (4), and (6). 4 **Count VII** Assisting & Facilitating Telemarketing Violations by CFA, CCFOA, & BCS 5 (By Plaintiffs Federal Trade Commission and the Attorneys General of the Plaintiff б States and the District of Columbia) 7 Plaintiffs incorporate by reference all the foregoing paragraphs. 196. 8 In numerous instances, in connection with soliciting charitable 197. 9 contributions by telephone, CFA, CCFOA, and BCS have provided substantial assistance 10 or support to telemarketers while knowing or consciously avoiding knowing that the 11 telemarketers were engaged in acts or practices that violate Sections 310.3(a) (4) and 12 310.3(d)(1), (3), (4), and (6) of the TSR, thereby violating Section 310.3(b) of the TSR. 13 16 C.F.R. § 310.3(b). 14 **Count VIII Telemarketing Misrepresentations by Defendant CSS** 15 (By Plaintiffs Federal Trade Commission and the Attorneys General of the Plaintiff 16 States and the District of Columbia) 17 198. Plaintiffs incorporate by reference all the foregoing paragraphs. 18 199. In numerous instances, in connection with soliciting charitable 19 contributions by telephone, CSS has made false or misleading statements to induce a 20 charitable contribution, including: 21 a. misrepresenting, directly or by implication, the nature, purpose, or 22 mission of an entity on behalf of which a charitable contribution is being 23 requested; 24 the purpose for which any charitable contribution will be used; and b. 25 the percentage or amount of any charitable contribution that will go c. 26 to a charitable organization or any particular charitable program. 27 28 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al.

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CSS has thereby violated Sections 310.3(a)(4) and 310.3(d)(1), (3), and (4) of the TSR. 16 C.F.R. § 310.3(a) (4) and 310.3(d) (1), (3), and (4).

INJURY

200. Donors have suffered and will continue to suffer substantial injury as a result of Defendants' violations of the FTC Act, the TSR, and state law. In addition, Defendants have been unjustly enriched as a result of their unlawful acts or practices. Absent injunctive relief by this Court, Defendants are likely to continue to injure donors, reap unjust enrichment, and harm the public interest.

THIS COURT'S POWER TO GRANT RELIEF

11 Section 13(b) of the FTC Act, 15 U.S.C. § 53(b), empowers this Court to 201. 12 grant injunctive and such other relief as the Court may deem appropriate to halt and 13 redress violations of any provision of law enforced by the FTC. The Court, in the 14 exercise of its equitable jurisdiction, may award ancillary relief, including rescission or 15 reformation of contracts, restitution, the refund of monies paid, and the disgorgement of 16 ill-gotten monies, to prevent and remedy any violation of any provision of law enforced 17 by the FTC.

18 Section 19 of the FTC Act, 15 U.S.C. § 57b, and Sections 4(a) and 6(b) of 202. 19 the Telemarketing Act, 15 U.S.C. §§ 6103(a) and 6105(b), authorize this Court to grant 20 such relief as the Court finds necessary to redress injury to consumers resulting from 21 Defendants' violations of the TSR, including the rescission and reformation of contracts, 22 and the refund of money.

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203. Pursuant to 28 U.S.C. § 1367, this Court has supplemental jurisdiction to 24 allow the Plaintiff States to enforce their state laws against Defendants in this Court and 25 to grant such relief as provided under the following state laws including injunctive relief, 26 rescission or reformation of contracts, restitution, the refund of monies paid, the 27 disgorgement of ill-gotten monies, removal of officers and directors, civil penalties,

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attorneys' fees, expenses, costs, and such other relief to which the Plaintiff States may be
 entitled:

3		
4	Alabama:	ALA. CODE §§ 8-19-8 and 13A-9-76(a-b).
	Alaska:	ALASKA STAT. §§ 45.50.501, 45.50.537, and 45.50.551.
5	Arizona:	ARIZ. REV. STAT. ANN. §§ 44-1528, 44-1531, and 44-1534.
6	Arkansas:	ARK. CODE ANN. §§ 4-28-416 and 4-88-113.
	California:	CAL. BUS. & PROF. CODE §§ 17200 through 17206; CAL. GOV.
7		CODE §§ 12586.2, 12591, 12591.1, 12597, and 12598.
8	Colorado:	COLO. REV. STAT. §§ 6-1-110, 112 and 113(4); §§ 6-16-111(5) and
		6-16-111(6)(c).
9	Connecticut:	CONN. GEN. STAT. §§ 21a-1901 and 42-110m(a).
10	Delaware:	DEL. CODE ANN. tit. 6, §§ 2522 through 2526, 2533, and 2597; and
		tit. 29, §§ 2520 and 2522.
11	Florida:	FLA. STAT. §§ 496.416, 501.207, and 501.2075 (2013).
.2	Georgia:	GA. CODE ANN. §§ 43-17-13 through 43-17-14 (2011).
	Hawaii:	HAW. REV. STAT. § 28-5.2; §§ 467B-9.6, 467B-9.7(d), and 467B-
13		10.5; and § 480-15.
14	Idaho:	IDAHO CODE ANN. §§ 48-606(1), 48-607, and 48-1204.
	Illinois:	225 ILL. COMP. STAT. §§ 460/9(f), 9(g), 9(h), and 9(j); 460/15(b)(6)
15		and 15(c); 460/16(a) and 16(b); 460/18(g); and 460/9(c).
16	Indiana:	IND. CODE §§ 23-7-8-8; and 24-5-0.5-4 and -8.
	Iowa:	IOWA CODE § 714.16.
17	Kansas:	KAN. STAT. ANN. §§ 17-1768, 17-1773(a), and 17-1776.
18	Kentucky:	KY. REV. STAT. ANN. §§ 367.190(1), 367.190(3), 367.200, 367.210,
		367.990(2), and 367.665.
19	Louisiana:	LA. REV. STAT. ANN. §§ 51:1403, 51:1407, 51:1408, and 51:1416.
20	Maine:	ME. REV. STAT. ANN. tit. 5 § 209 and tit. 14 § 1522(1)(A); and M.R. Civ. P. 65.
21	Maryland:	MD. CODE ANN., BUS. REG. § 6-205 (2010 Repl. Vol.) (2014
	5	Suppl.).
22	Massachusetts:	MASS. GEN. LAWS ch. 12 § 8F; ch. 68 § 32; and ch. 93A § 4.
23	Michigan:	MICH. COMP. LAWS § 400.290.
24	Minnesota:	MINN. STAT. § 8.31, subds. 1 and 309.57.
24	Mississippi:	MISS. CODE ANN. §§ 79-11-509(4) and (6).
25	Missouri:	MO. REV. STAT. § 407.020.
26	Montana:	MONT. CODE ANN. §§ 30-14-131, 30-14-142, and 30-14-144.
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Nebraska:	NEB. REV. STAT. §§ 21-1977, 21-19,142(c), 21-19,143, 59-1608, 59-
Neoraska.	1609, 59-1614, 87-303, 87-303.05, 87-303.07, and 87-303.11.
Nevada:	NEV. REV. STAT. §§ 598.0999(1) through (4), and (6).
New	
	N.H. REV. STAT. ANN. §§ 7:28, II(c) through 7:28, II(g).
Hampshire: New Jersey:	N.J. STAT. ANN. §§ 45:17A-33(d-e), 56:8-8, 56:8-9, 56:8-11, 56:8-
new Jeisey.	13, and 56:8-19; and N.J. ADMIN. CODE § 13:48-14.1.
New Mexico:	N.M. STAT. §§ 57-22-9(A), (B); 57-22-9.1(J); 57-12-8; and 57-12-
	11 (1978).
New York:	N.Y. EXEC. LAW §§ 63(12), 175; and N.Y. NOT-FOR-PROFIT CORP.
	LAW § 112.
North Carolina:	N.C. GEN. STAT. §§ 75-14 through 75-15.2; §§ 75-16.1; and § 131F-
	24(a).
North Dakota:	N.D. CENT. CODE §§ 51-15-07, 51-15-08, 51-15-10, 51-15-11, 50-
	22-05, and 50-22-06.
Ohio:	Ohio Rev. Code Ann. § 1716.16.
Oklahoma:	OKLA. STAT. ANN. tit. 18 § 552.14a(D)(1)-(6), (H), (I).
Oregon:	OR. REV. STAT. §§ 646.632 and 646.636.
Pennsylvania:	10 PA. CONS. STAT. § 162.19.
Rhode Island:	R.I. GEN. LAWS §§ 5-53.1 through 5-53.1-18.
South Carolina:	S.C. CODE ANN. § 33-56-140(C).
South Dakota:	S.D. CODIFIED LAWS §§ 37-30-17 through 37-30-21; and §§ 21-34-
South Dukota.	1 through 21-34-14.
Tennessee:	TENN. CODE ANN. §§ 48-101-514(a)(1) and 48-101-514(c).
Texas:	TEX. BUS. & COM. CODE ANN. §§ 17.47(a), (c), and (d) (West
	2014); and TEX. GOV'T CODE § 402.006(c) (West 2014).
Utah:	UTAH CODE ANN. § 13-2-5(3); §§ 13-22-3(4)(a), (c) through (g);
	and §§ 13-11-17, 13-11-17.5, 13-26-8(2), and 13-26-10.
Vermont:	VT. STAT. ANN. tit. 9 §§ 2458, 2459, 2460, 2461, and 2475.
Virginia:	VA. CODE ANN. §§ 57-59(D) and (E).
Washington:	WASH. REV. CODE §§ 19.86.020, 19.86.080, 19.86.140, and
,, ashington.	19.09.340.
West Virginia:	W.VA. CODE § 46A-7-101 <i>et seq.</i> ; W.VA. CODE §§ 29-19-15, -15a,
,, est , inglinu.	and -15b.
Wisconsin:	WIS. STAT. § 202.18(1)(b).
Wyoming:	WYO. STAT. ANN. §§ 40-12-106, 111, and 113.
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FIC	, 50 States, and D.C. v. Cancer Fund of America, Inc., et al.
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1	PRAYER FOR RELIEF		
2	WHEREFORE, the FTC, the Plaintiff States, and the District of Columbia		
3	respectfully request that the Court:		
4	A. Award Plaintiffs such preliminary injunctive and ancillary relief as may be		
5	necessary to avert the likelihood of donor injury during the pendency of this action and to		
6	preserve the possibility of effective final relief, including, but not limited to, a		
7	preliminary injunction, removal of the corporate officers and directors of each Corporate		
8	Defendant, an accounting of assets, and appointment of a receiver;		
9	B. Enter a permanent injunction to prevent Defendants from future violations		
10	of the FTC Act, state law, and the TSR;		
11	C. Award such relief as the Court finds necessary to redress injury to donors		
12	resulting from Defendants' violations of the FTC Act, state laws, and the TSR, including,		
13	but not limited to, removal of the corporate officers and directors, rescission or		
14	reformation of contracts, restitution, the refund of monies paid, and the disgorgement of		
15	ill-gotten monies;		
16	D. Award Plaintiffs the costs of bringing this action, attorneys' fees, and such		
17	other and additional relief as the Court may determine to be just and proper; and		
18	E. Award Plaintiff States civil penalties for each violation of their respective		
19	state laws, attorneys' fees, and expenses as provided under state law.		
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	FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. Complaint, Page 96 of 148		

Respectfully Submitted,

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FOR THE FEDERAL TRADE COMMISSION:

Jonathan E. Nuechterlein General Counsel CHARLES A HARWOOD Regional Director

By:

Tracy S. Thorleifson Sophie H. Calderón, Krista K. Bush, and Connor Shively Attorneys Federal Trade Commission 915 2nd Ave., Suite 2896 Seattle, WA 98174 Email: tthorleifson@ftc.gov scalderon@ftc.gov kbush@ftc.gov cshively@ftc.gov Telephone: (206) 220-6350 Attorneys for Plaintiff Federal Trade Commission

Signed <u>May 15</u>, 2015

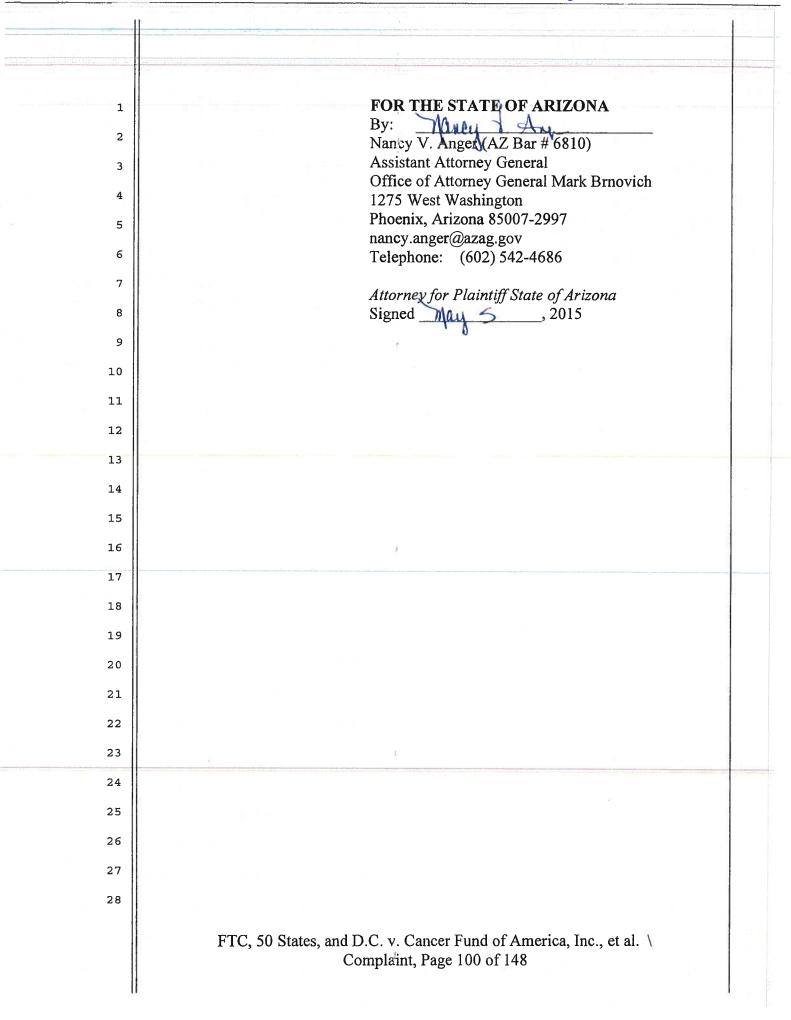
FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. Complaint, Page 97 of 148

1	FOR THE STATE OF ALABAMA
2	By:
2	Kyle Beckman (AL Bar #ASB-6046-E63B)* Assistant Attorney General
3	Office of Attorney General Luther Strange
4	501 Washington Avenue
5	Montgomery, AL 36104-0152
	kbeckman@ago.state.al.us
6	Telephone: (334) 353-2619
7	*Application for pro hac vice pending
8	Attorney for Plaintiff State of Alabama Signed OS/12, 2015
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	FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \ Complaint, Page 98 of 148

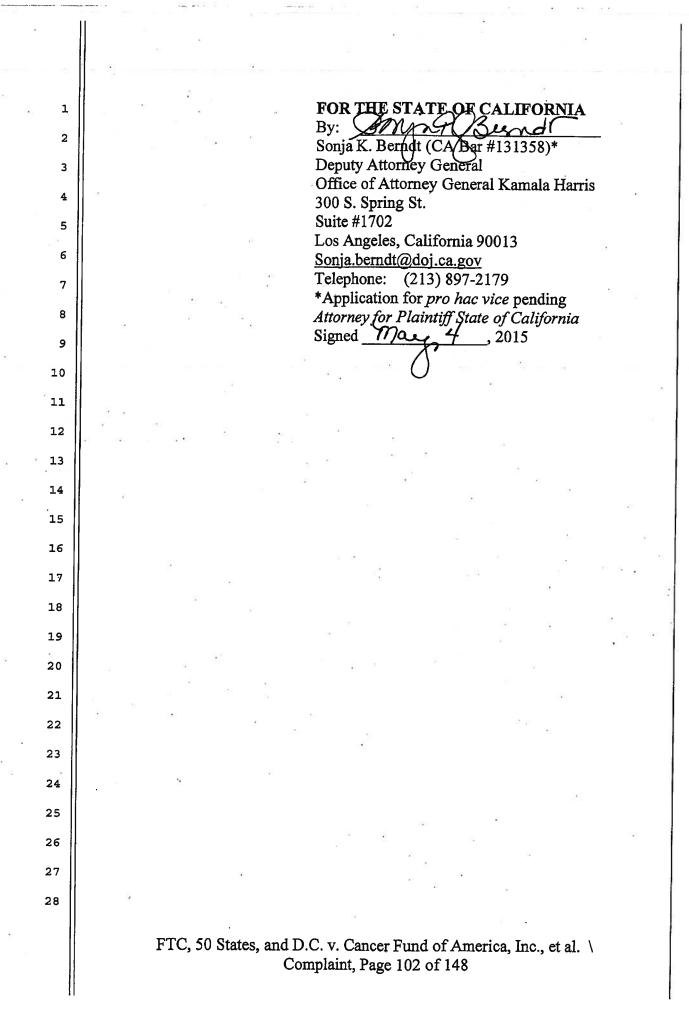
Case 2:15-cv-00884-NVW Document 7 Filed 05/18/15 Page 99 of 148

FOR THE STATE OF ALASKA By: unt Cynthia Drinkwater, Alaska Bar No. 8808159* Assistant Attorney General Office of Attorney General Craig W. Richards 1031 W. 4th Ave, Suite 200 Anchorage, AK 99501 cynthia.drinkwater@alaska.gov Telephone: (907) 269-5200 *Application for pro hac vice pending Attorney for Plaintiff State of Alaska Signed May //__, 2015 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \ Complaint, Page 99 of 148

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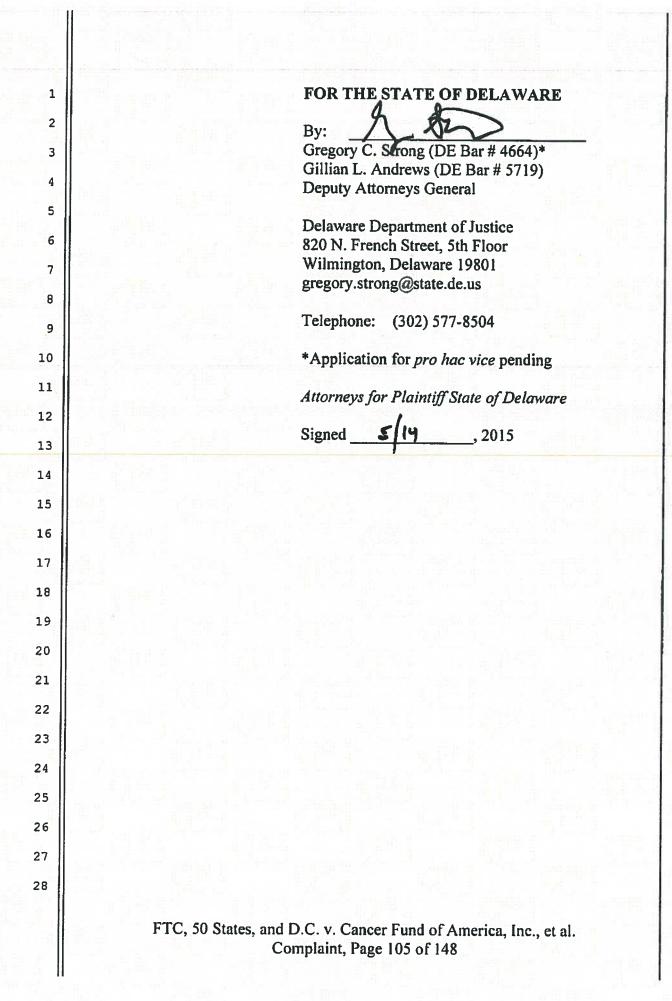


FOR THE STARE OF ARKANSAS By: Kevin Wells (AR Bar # 2007213)* Assistant Attorney General Office of Attorney General Leslie Rutledge 323 Center Street, Suite 500 Little Rock, Arkansas 72201 kevin.wells@arkansasag.gov Telephone: (501) 682-8063 *Application for pro hac vice pending Attorney for Plaintiff State of Arkansas Signed May 8, 2015 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \ Complaint, Page 101 of 148



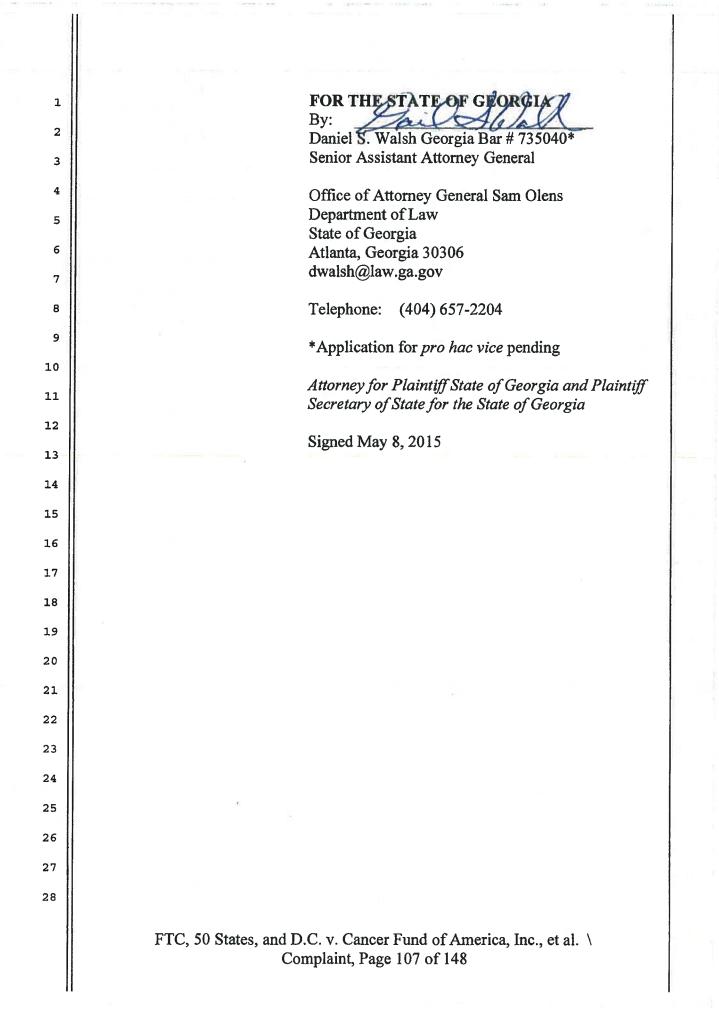
FOR THE COLORADO SECRETARY OF STATE 1 2 By: T LEANN MORRILL (CO Bar #38742) 3 First Assistant Attorney General 4 Office of Attorney General Cynthia H. Coffman **Public Officials Unit** 5 1300 Broadway, 6th Floor 6 Denver, Colorado 80203 Email: leann.morrill@state.co.us 7 Telephone: (720) 508-6159 8 Attorney for Plaintiff Colorado Secretary of State 9 , 2015 Signed 10 11 12 FOR THE STATE OF COLORADO 13 By: -14 ALISSA GARDENSWARTZ (CO Bar# 36126) 15 First Assistant Attorney General Office of Attorney General Cynthia H. Coffman 16 **Consumer Protection Section** 1300 Broadway, 7th Floor 17 Denver, Colorado 80203 18 Email: alissa.gardenswartz@state.co.us Telephone: (720) 508-6204 19 20 *Application for pro hac vice pending 21 Attorney for Plaintiff Colorado Attorney General 22 Signed Mary 6, 2015 23 24 25 26 27 28 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \ Complaint, Page 103 of 148

FOR THE STATE OF ST **FICUT** By: Gary W. Hawes (CT Bar # 415091)* Assistant Attorney General Office of Attorney General George Jepsen 55 Elm Street P.O. Box 120 Hartford, Connecticut 06141-0120 Gary.Hawes@ct.gov Telephone: (860) 808-5020 *Application for pro hac vice pending Attorney for Plaintiff State of Connecticut Signed FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \ Complaint, Page 104 of 148



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FOR THE STATE OF FLORIDA By: 1 (In Rebecca H. Sikke (FL Bar # 42312)* Assistant Attorney General Office of Attorney General Pam Bondi 135 West Central Blvd., Suite 670 Orlando, Florida 32801 Rebecca.Sirkle@myfloridalegal.com Telephone: (407) 316-4840 *Application for pro hac vice pending Attorney for Plaintiff State of Florida Signed May 5+4, 2015 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \ Complaint, Page 106 of 148



FOR THE STATE OF HAWAII

By:

Jodi L. K. Yi HI Bar #6625* Deputy Attorney General

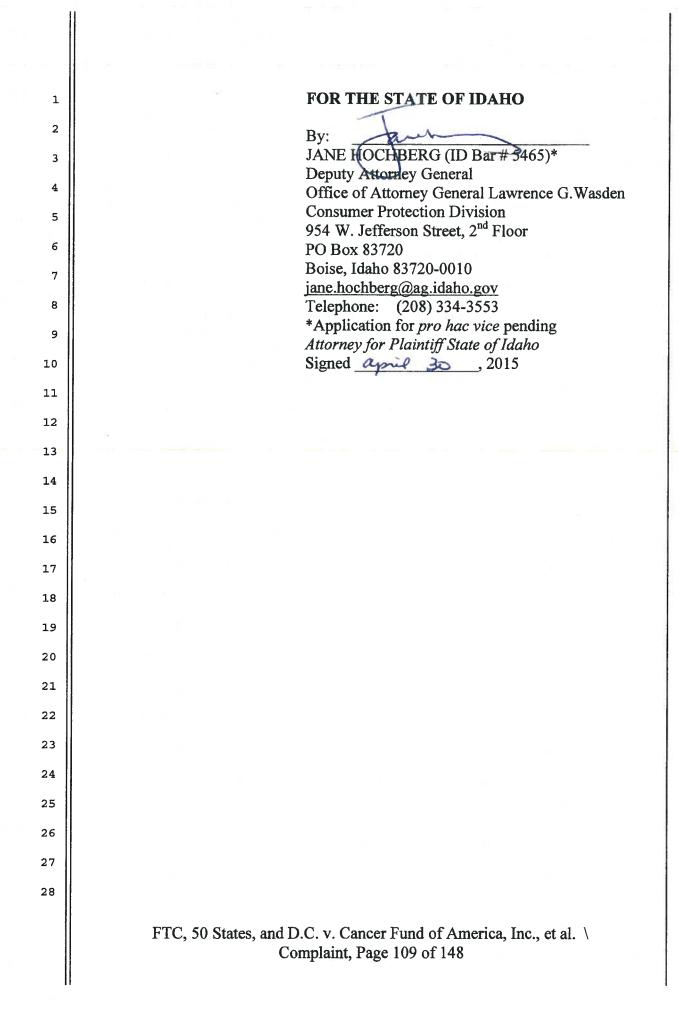
John L. K. Yr

Attorney General Douglas S. Chin Department of the Attorney General 425 Queen Street Honolulu, Hawaii 96813 Jodi.K.Yi@Hawaii.gov Telephone: (808) 586-1470

*Application for pro hac vice pending Attorney for Plaintiff State of Hawaii

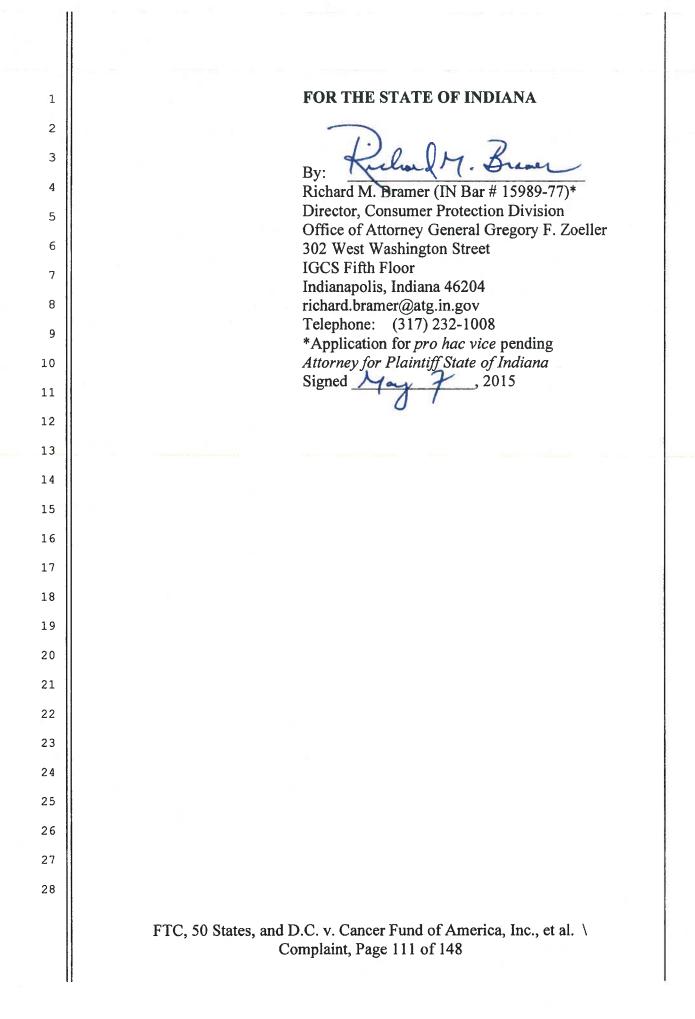
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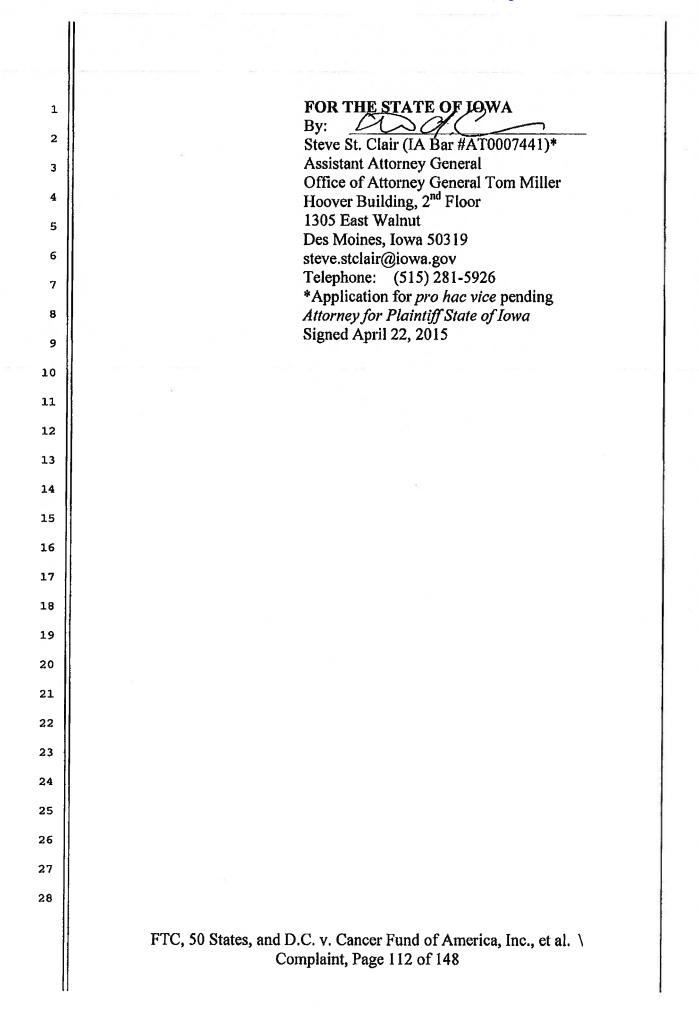


1	FOR THE PEOPLE OF THE STATE OF ILLINOIS
2	By: Some y wille
3	Barry & Goldberg
5	Assistant Attorney General (IL Bar # 6269821)*
4	Assistant Bureau Chief
5	Charitable Trust Bureau Office of Illinois Attomay Conservable in Madiana
_	Office of Illinois Attorney General Lisa Madigan 100 West Randolph Street, 11 th Floor
6	Chicago, Illinois 60601
7	bgoldberg@atg.state.il.us
8	Telephone Charitable Trust Bureau: (312) 814-2595
0	Therese Harris, Bureau Chief
9	Charitable Trust Bureau
10	Office of Illinois Attorney General Lisa Madigan
	100 West Randolph Street, 11th Floor
11	Chicago, Illinois 60601
12	tharris@atg.state.il.us
13	Telephone Charitable Trust Bureau: (312) 814-2595
13	*Application for pro hac vice pending
14	Attorney for Plaintiff State of Illinois
15	
16	Signed April. <u>30</u> , 2015
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	FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. Complaint, Page 110 of 148

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FOR THE STATE OF KANSAS all Innette By: Lynette R. Bakker (KS Bar # 22104)* Assistant Attorney General Office of Attorney General Derek Schmidt 120 S.W. 10th Avenue, 2nd Floor Topeka, Kansas 66612-1597 lynette.bakker@ag.ks.gov Telephone: (785) 296-3751 *Application for pro hac vice pending Attorney for Plaintiff State of Kansas Signed May 5 , 2015 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \ Complaint, Page 113 of 148

FOR THE COMMONWEALTH OF KENTUCKY

By:

Leah Cooper Boggs (KY Bar # 83471)* Assistant Attorney General Office of Attorney General Jack Conway 1024 Capital Center Drive Suite 200 Frankfort, Kentucky 40601 Leah.boggs@ky.gov Telephone: (502) 696-5389 *Application for *pro hac vice* pending *Attorney for Plaintiff State of Kentucky*

Signed They 7 __, 2015

FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \ Complaint, Page 114 of 148 Case 2:15-cv-00884-NVW Document 7 Filed 05/18/15 Page 115 of 148

FOR THE STATE OF LOUISIANA By: Cathring E. Sub Cathryn E. Gits (IA Bar #35144) Assistant Attorney General Office of Attorney General James D. "Buddy" Caldwell 1885 N. Third Street Baton Rouge, Louisiana 70802 gitsc@ag.state.la.us Telephone: (225) 326-6400 *Application for pro hac vice pending Attorney for Plaintiff State of Louisiana Signed May 7, 2015 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \ Complaint, Page 115 of 148

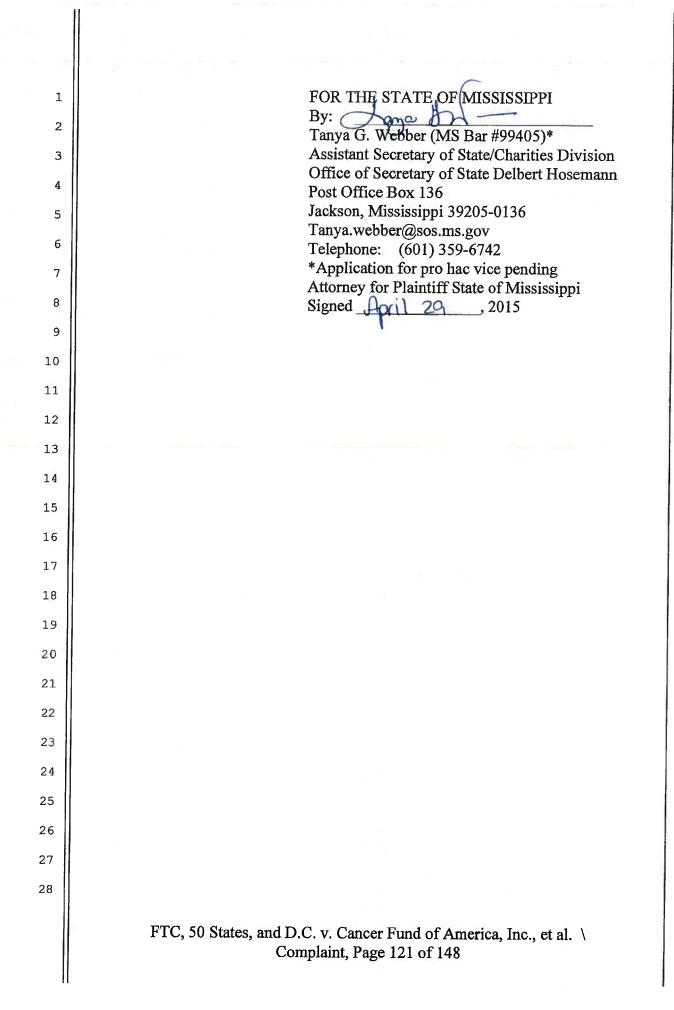
FOR THE STATE OF MAINE Janet T. Mills Maine Attorney General arthe By: Carolyn A. Silsby (ME Bar # 3030)* Assistant Attorney General Office of the Maine Attorney General Burton Cross State Office Building 111 Sewall Street, 6th Floor Augusta, Maine 04330 Carolyn.silsby@maine.gov Telephone: (207) 626-8829 *Application for pro hac vice pending Attorney for Plaintiff State of Maine Signed april 22, 2015 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \ Complaint, Page 116 of 148

FOR THE STATE OF MARYLAND By: C. Beatrice Nuñez-Bellamy* Assistant Attorney General Office of Attorney General Brian E. Frosh 200 St. Paul Place Baltimore, MD 21202 bnunezbellamy@oag.state.md.us Telephone: (410) 576-6300 *Application for pro hac vice pending Attorney for Plaintiff State of Maryland and Secretary of State John Wobensmith Signed May 14, 2015 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \ Complaint, Page 117 of 148

1	FOR THE COMMONWEALTH OF
2	MASSACHUSETTS
3	MAURA HEALEY, ATTORNEY GENERAL
4	R D M AD
5	By:
6	Brett J. Blank (MA Bar # 686635)*
	Assistant Attorney General
7	Office of Attorney General Maura Healey
8	One Ashburton Place
9	Boston, Massachusetts 02108 brett.blank@state.ma.us
10	Telephone: (617) 727-2200
11	
	*Application for <i>pro hac vice</i> pending
12	Attorney for Plaintiff Commonwealth of Massachusetts
13	
14	Signed May 8, 2015
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	FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \ Complaint, Page 118 of 148

FOR THE STATE OF MICHIGAN By: <u>hir Blacker</u> William R. Bloomfield (MI Bar #68515)* Assistant Attorney General Office of Attorney General Bill Schuette Corporate Oversight Division P.O. Box 30755 Lansing, MI 48909 bloomfieldw@michigan.gov Telephone: (517) 373-1160 *Application for pro hac vice pending Attorney for Plaintiff State of Michigan Signed May 4 , 2015 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \ Complaint, Page 119 of 148

FOR THE STATE OF MINNESOTA By: LIVIA hallenen ELIZABETH KREMENAK (MN Bar # 0390461)* Assistant Attorney General Office of Attorney General Lori Swanson 445 Minnesota Street, Suite 1200 St. Paul, MN 55101-2130 elizabeth.kremenak@ag.state.mn.us Telephone: (651) 757-1423 *Application for pro hac vice pending Attorney for Plaintiff State of Minnesota Signed May 7 ___, 2015 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \ Complaint, Page 120 of 148



1	FOR THE STATE OF MISSOURI
2	CHRIS KOSTER
3	Attorney General
4	Gal E Com
5	ROBERT E. CARLSON, # 54602
6	Assistant Attorney General
7	P.O. Box 861
8	St. Louis, MO 63188
	(314) 340-6816 Fax: (314) 340-7957
9	bob.carlson@ago.mo.gov
= 10 11	*Application for pro hac vice pending
12	Attorney for Plaintiff State of Missouri
13	Signed <u>May</u> 1, 2015
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	FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. Complaint, Page 122 of 148

1	FOR THE STATE OF MONTANA
2	
3	By: Kelley L. Habba
4	
5	TIMOTHY C. FOX Montana Attorney General
6	E. EDWIN ECK, MT Bar No. 414* Deputy Attorney General
7	KELLEY L. HUBBARD, MT Bar No. 9604* Assistant Attorney General
8	
9	Montana Attorney General's Office P. O. Box 200151
10	Helena, MT 59620-0151 EdEck@mt.gov
11	KHubbard@mt.gov
12	Telephone: (406) 444-2026
13	*Application for pro hac vice pending
14	Attorneys for Plaintiff State of Montana
15	
16	Signed May 5, 2015
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	FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. Complaint, Page 123 of 148

FOR THE STATE OF NEBRASKA By: <u>Min Mar</u> Daniel Russell (NE Bar # 25302)* Assistant Attorney General Office of Attorney General Douglas J. Peterson 2115 State Capitol PO Box 98920 Lincoln, Nebraska 68509 daniel.russell@nebraska.gov Telephone: (402) 471-1279 *Application for pro hac vice pending Attorney for Plaintiff State of Nebraska Signed <u>May</u> 6, 2015 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. $\$ Complaint, Page 124 of 148

FOR THE STATE OF NEVADA no chion By: JOANN GIBBS NV Bar # 005324 Chief Multistate Counsel Office of Attorney General Adam Paul Laxalt 10791 W. Twain Avenue, Suite 100 Las Vegas, Nevada 89135 jgibbs@ag.nv.gov Telephone: (702) 486-3789 *Application for pro hac vice pending Attorney for Plaintiff State of Nevada Signed april 30 ,2015 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \ Complaint, Page 125 of 148

FOR THE STATE OF NEW HAMPSHIRE By: Thomas J. Donovan (NH Bar #664)* Director of Charitable Trusts Joseph A. Foster, Attorney General 33 Capitol Street Concord, NH 03301 tom.donovan@doj.nh.gov Telephone: (603) 271-1288 *Application for pro hac vice pending Attorney for Plaintiff State of New Hampshire Signed May Q, 2015 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. $\$ Complaint, Page 126 of 148

1	FOR THE STATE OF NEW JERSEY
2	JOHN J. HOFFMAN
3	ACTING ATTORNEY GENERAL OF NEW JERSEY
4	ρ . (1
5	By: Chillie
6	Erin M. Greene (NJ Bar #014512010) * Deputy Attorney General
7	Deputy Attorney General
8	
°	State of New Jersey Office of Attorney General
9	Department of Law and Public Safety
10	Division of Law
11	124 Halsey Street - 5th Floor
	P.O. Box 45029 Newark, New Jersey 07101
12	erin.greene@dol.lps.state.nj.us
13	Telephone: (973) 648-4846
14	
15	*Application for <i>pro hac vice</i> pending
16	Attorney for Plaintiff State of New Jersey
17	Signed May, 2015
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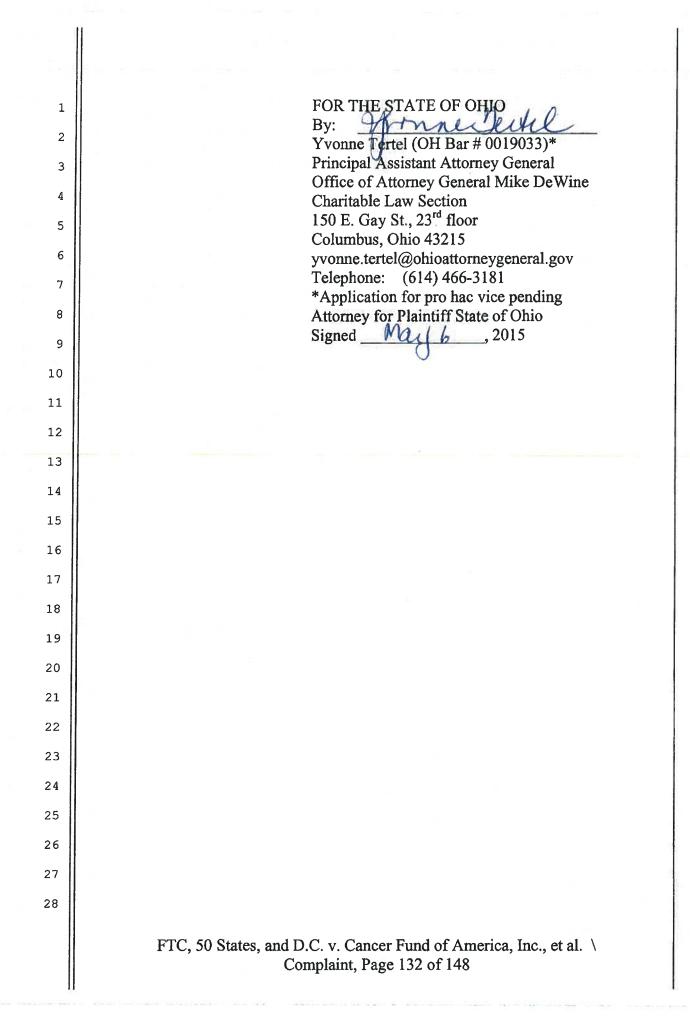
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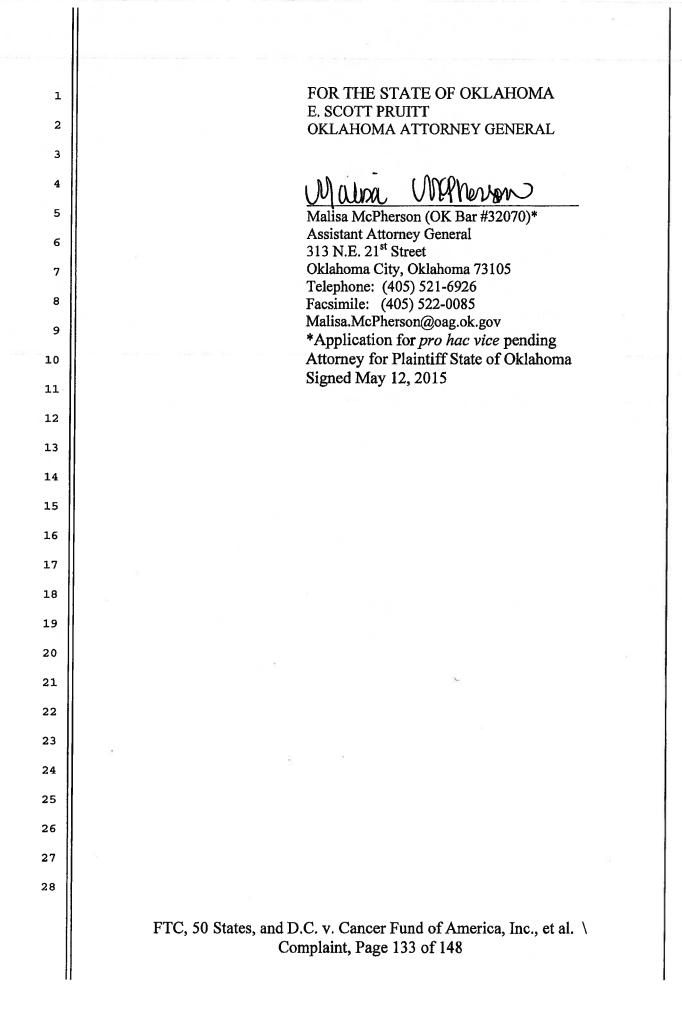
FOR THE STATE OF NEW MEXICO By: Elizabeth Korsmo (NM Bar # 8989)* Assistant Attorney General Office of Attorney General Hector Balderas 408 Galisteo St. Santa Fe, New Mexico 87501 ekorsmo@nmag.gov Telephone: (505) 827-6000 *Application for pro hac vice pending Attorney for Plaintiff State of New Mexico Signed , 2015 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \land Complaint, Page 128 of 148

1	FOR THE STATE OF NEW YORK
2	ERIC T. SCHNEIDERMAN
3	Attorney General of the State of New York
4	
5	By: Jalth
6	Yael Fuchs (NY Bar # 4542684)*
	Assistant Attorney General Charities Bureau
7	120 Broadway, 3 rd Floor
8	New York, New York 10271
9	Telephone: (212) 416-8401 yael.fuchs@ag.ny.gov
10	
11	*Application for pro hac vice pending Attorney for Plaintiff State of New York
12	
13	Signed 6, 2015
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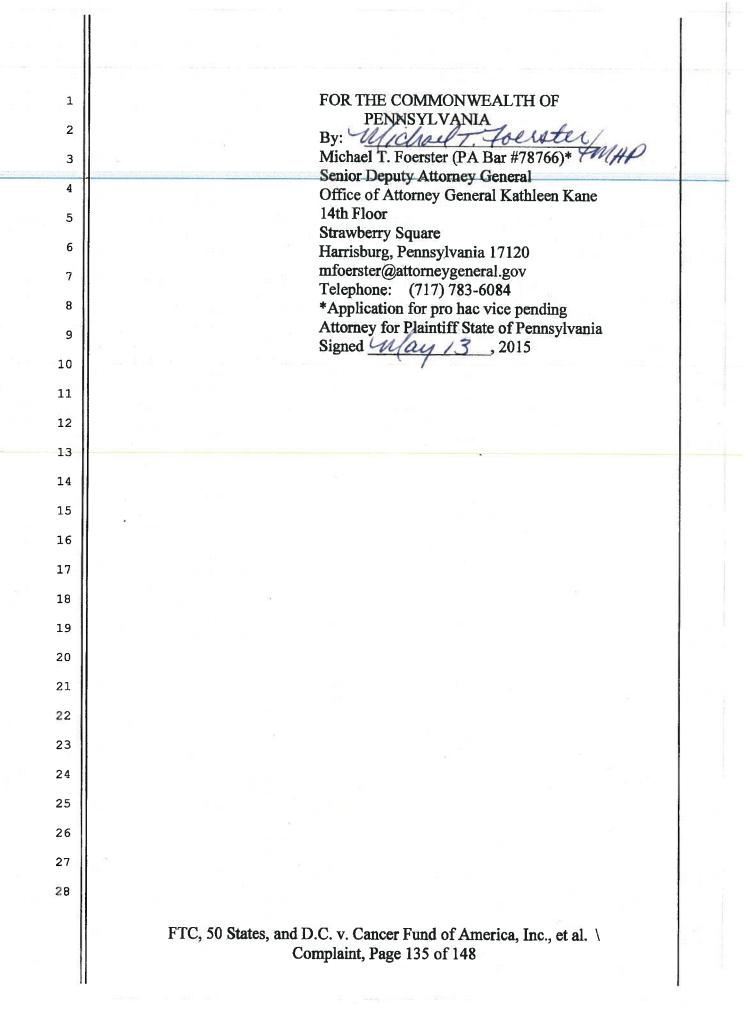
FOR THE STATE OF NOBTH CAROLINA 1 By: Creecy Johnson (NC/Bar #32619)* 2 Special Deputy Attorney General 3 Office of Attorney General Roy Cooper 4 9001 Mail Service Center Raleigh, NC 27699 5 ccjohnson@ncdoj.gov Telephone: (919) 716-6000 6 *Application for pro hac vice pending 7 Attorney for Plaintiff State of North Carolina Signed Mar 7,2015 8 9 10 By: Lareena . Phillips (NC Bar #36859)* 11 Assistant Attorney General Counsel for North Carolina Secretary of State 12 Elaine F. Marshall 13 9001 Mail Service Center Raleigh, NC 27699 14 lphillips@ncdoj.gov Telephone: (919) 716-6610 15 *Application for pro hac vice pending 16 Attorney for Plaintiff State of North Carolina Signed May 7, 2015 17 18 19 20 21 22 23 24 25 26 27 28 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \ Complaint, Page 130 of 148

1	FOR THE STATE OF NORTH DAKOTA
2	By: Will Thanpor
3	Michael C. Thompson (ND Bar # 06550)*
4	Assistant Attorney General
5	Office of Attorney General Wayne Stenehjem Consumer Protection Division
6	Gateway Professional Center
7	1050 E. Interstate Ave Ste 200 Bismarck, ND 58503-5574
8	mcthompson@nd.gov
9	Telephone: (701) 328-5570
10	*Application for <i>pro hac vice</i> pending
11	
12 13	Attorney for Plaintiff State of North Dakota
13	Signed April 23, 2015
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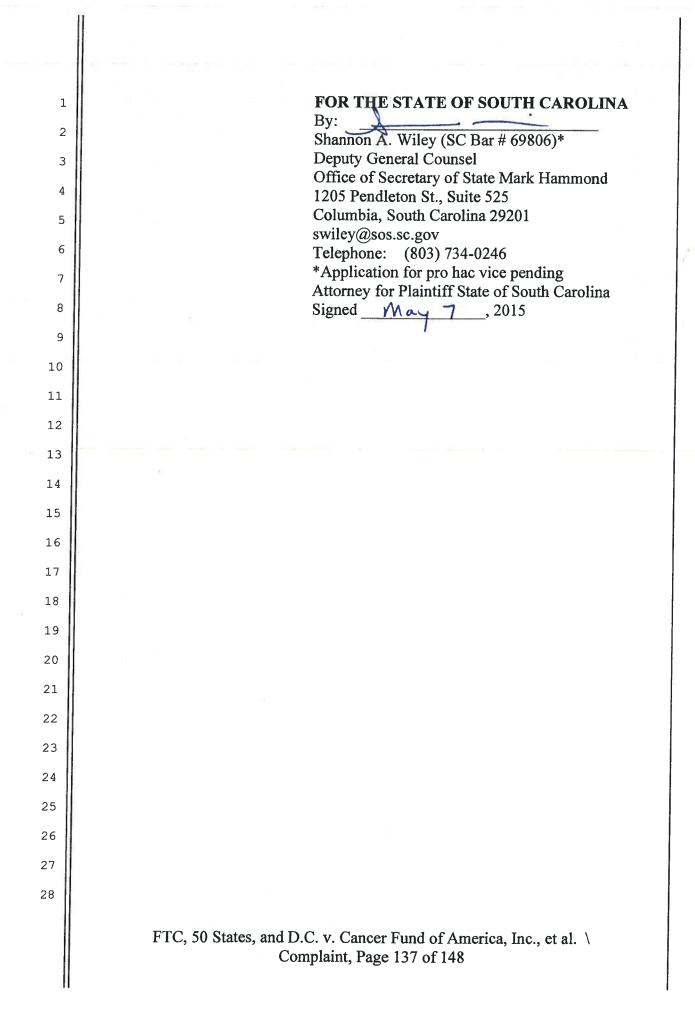




FOR THE STATE OF OREGON By: Heather L. Weigler, (OR Bar #0359 Assistant Attorney General Office of Attorney General Ellen F. Rosenblum Oregon Department of Justice 1515 SW 5th Ave., #410 Portland, Oregon 97201 Heather.l.weigler@state.or.us Telephone: (971) 673-1910 *Application for pro hac vice pending Attorney for Plaintiff State of Oregon Signed <u>May 5</u>, 2015 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. $\$ Complaint, Page 134 of 148



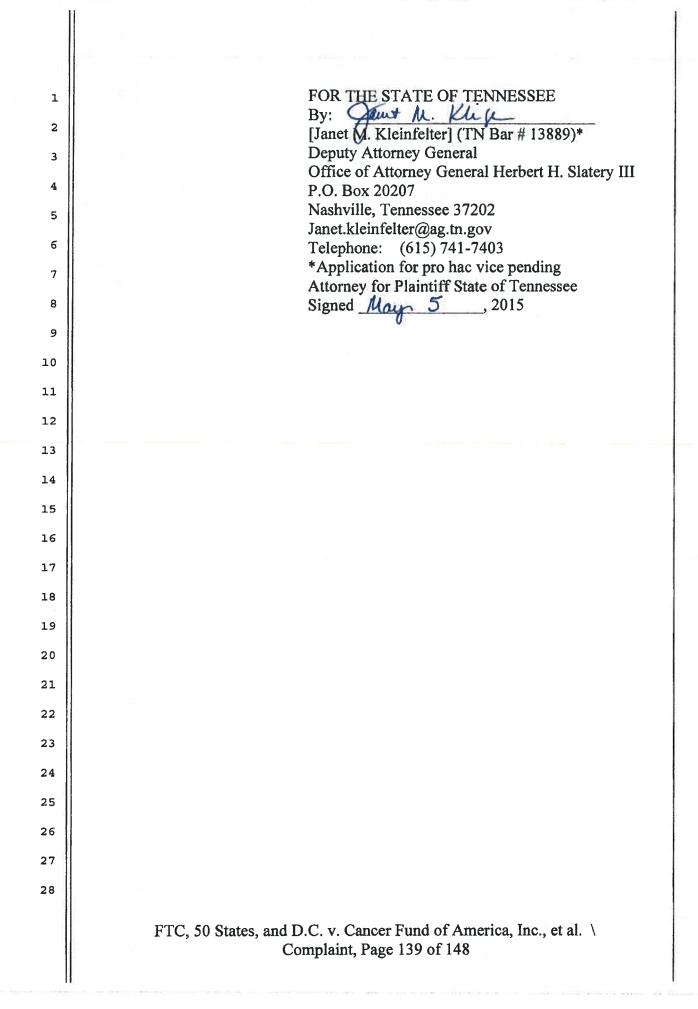
FOR THE TE OF RHODE ISLAND By: Genevieve M. Martin (RI Bar# 3918)* Assistant Attorney General Office of Attorney General Peter Kilmartin 150 South Main Street Providence, Rhode Island 02903 gmartin@riag.ri.gov Telephone: (401) 274-4400 x2300 *Application for pro hac vice pending Attorney for Plaintiff State of Rhode Island 5/1 Signed , 2015 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \ Complaint, Page 136 of 148





Philip D. Carlson (SD Bar # 3913)* Assistant Attorney General Office of Attorney General Marty Jackley 1302 E. Highway 14, Ste. 1 Pierre, South Dakota 57501 Phil.Carlson@state.sd.us Telephone: (605) 773-3215 *Application for pro hac vice pending Attorney for Plaintiff State of South Dakota Signed <u>April 29</u>, 2015

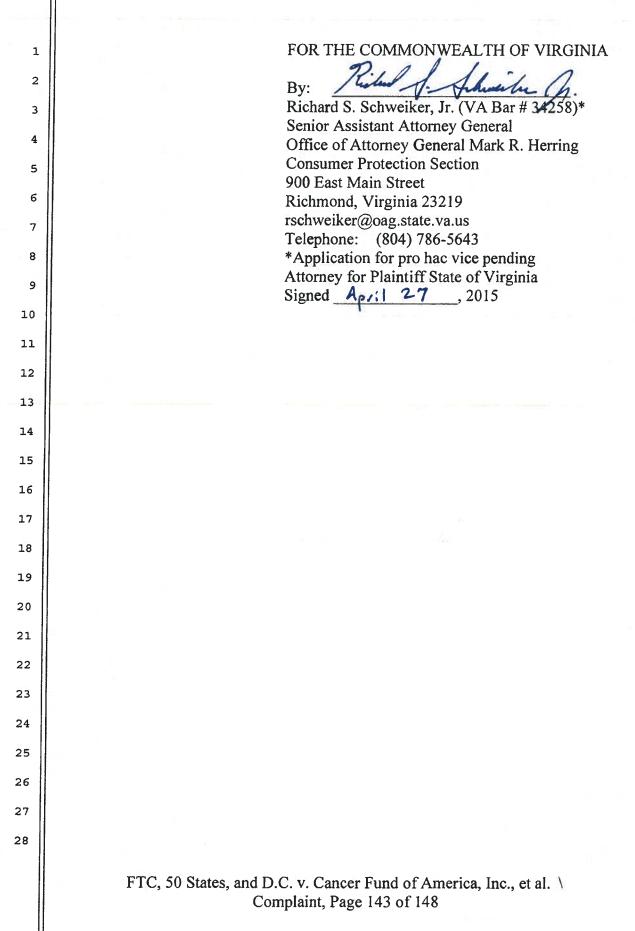
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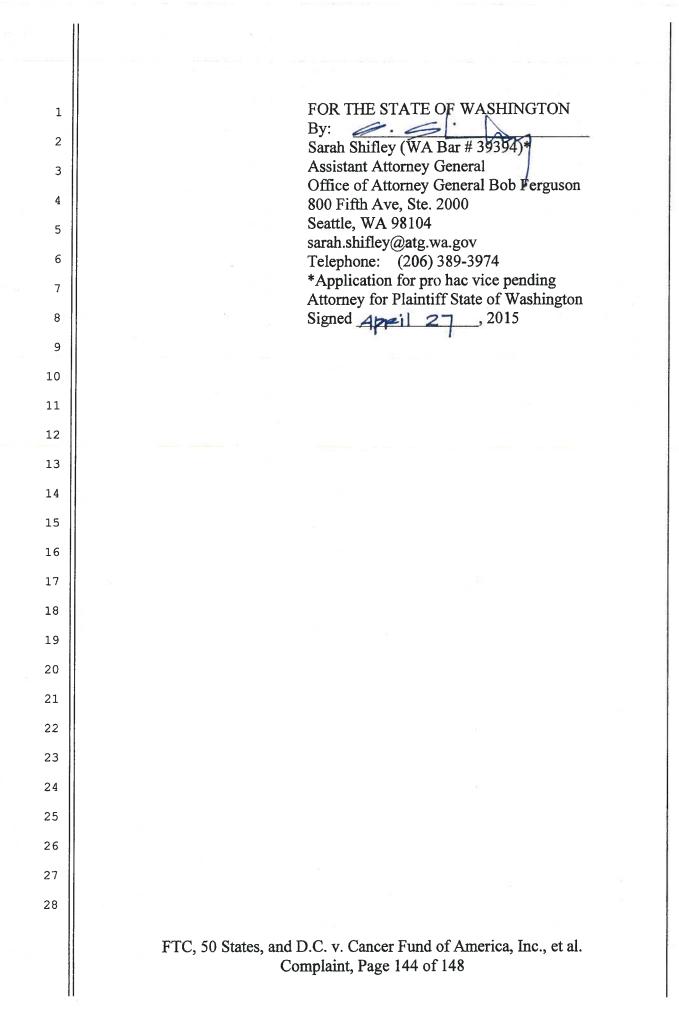


1	FOR THE STATE OF TEXAS		
2	KEN PAXTON		
3	Attorney General of Texas		
4	CHARLES E. ROY		
5	First Assistant Attorney General of Texas		
6	JAMES E. DAVIS		
7	Deputy Assistant Attorney General for Civil		
8	Litigation		
	TOMMY PRUD'HOMME		
9	Chief, Consumer Protection		
10	By: Jullast		
11	JENNIFER M ROSCETTI (TX Bar No. 24066685)*		
12	Assistant Attorney General		
13	COREY D. KINTZER (TX Bar No. 24046219) Assistant Attorney General		
14	Office of Attorney General Ken Paxton		
15	300 West 15 th Street		
16	Austin, Texas 78701 Jennifer.Roscetti@texasattorneygeneral.gov		
17	Telephone: 512-475-4673 *Application for pro hac vice pending		
18	Attorney for Plaintiff State of Texas		
19	Signed <u>May 8</u> , 2015		
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	FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. Complaint, Page 140 of 148		

FOR THE STATE OF UTAH By: Jeffrey Buckner (UT Bar 4546)* Assistant Attorney General Office of Attorney General Sean Reyes Commercial Enforcement Division 160 E. 300 South, Fifth Floor P. O. Box 140872 Salt Lake City, Utah 84114-0872 Jbuckner@utah.gov Telephone: (801) 366-0105 *Application for pro hac vice pending Attorney for Plaintiff State of Utah Signed <u>*play*</u> 12, 2015 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \setminus Complaint, Page 141 of 148

1	FOR THE STATE OF VERMONT
2 3 4	WILLIAM H. SORRELL ATTORNEY GENERAL By:
5 6	Assistant Attorney General
7 8 9	Office of Attorney General 109 State St. Montpelier, Vermont 05609 Todd.Daloz@state.vt.us
10	Telephone: (802) 828-4605
11	*Application for pro hac vice pending
12	
13	Attorney for Plaintiff State of Vermont
14	Signed May 5th, 2015
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FOR THE STATE OF WEST VIRGINIA By: By: Michael M. Morrison (WV Bar # 9822)* Assistant Attorney General Office of Attorney General Patrick Morrisey 812 Quarrier Street, 1st Floor Charleston, West Virginia 25301 P.O. Box 1789 Charleston, West Virginia 25326 Matt.M.Morrison@wvago.gov Telephone: (304) 558-8986 *Application for pro hac vice pending Attorney for Plaintiff State of West Virginia Signed Matt 2015 By: Laurel K/Lackey (WV Bar # 10267)* Assistant Attorney General Counsel for Secretary of State Natalie E. Tennant Office of Attorney General Patrick Morrisey 269 Aikens Center Martinsburg, West Virginia 25404 Laurel.K.Lackey@wvago.gov Telephone: (304) 267-0239 *Application for pro hac vice pending Attorney for Plaintiff State of West Virginia Signed <u>April 30</u>, 2015

FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \ Complaint, Page 145 of 148

ALC: N	
1	FOR THE STATE OF WISCONSIN
2	BRAD D. SCHIMEL
3	ATTORNEY GENERAL
4	By: Longin V. Sulling
5	By: Hance Vulleda Francis X. Sullivan
6	Assistant Attorney General
7	Wisconsin State Bar no. 1030932*
8	
	Wisconsin Department of Justice
9	Post Office Box 7857
10	Madison, Wisconsin 53707-7857 (608) 267-2222
11	(608) 267-2222 (608) 267-8906 (Fax)
12	sullivanfx@doj.state.wi.us
13	*Application for pro hac vice pending
14	Attorney for Plaintiff State of Wisconsin
15	
16	Signed 700 , 2015
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	FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \ Complaint, Page 146 of 148

FOR THE STATE OF WYOMING

By: Clyde W. Hutchins (WY Bar # 6-3549)* Senior Assistant Attorney General Office of Attorney General Peter K. Michael 123 State Capitol Cheyenne, WY 82002 clyde.hutchins@wyo.gov Telephone: (307) 777-7847 *Application for pro hac vice pending Attorney for Plaintiff State of Wyoming Signed May 8, 2015 FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \ Complaint, Page 147 of 148

		-
1	FOR THE DISTRICT OF COLUMBIA	
2	KARL A. RACINE	
3	Attorney General for the District of Columbia	
4	ELIZABETH SARAH GERE	
5	Acting Deputy Attorney General Public Interest Division	
6	r ubic fiterest Division	
7	BENNETT RUSHKOFF	*
8	Chief, Public Advocacy Section	
9		
10	By: Jun alohrett	
11	BRIAN'R CALDWELL (DC Bar # 979680)* Assistant Attorney General	
12	Office of Attorney General Karl A. Racine	
13	441 Fourth Street, N.W., Suite # 650-S	
14	Washington, D.C. 20001 brian.caldwell@dc.gov	
15	Telephone: (202) 727-6211	
16	*Application for pro hac vice pending	
17	Attorney for Plaintiff District of Columbia	
18	Signed: May 7 2015	
19	Signed: May 7, 2015	
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	FTC, 50 States, and D.C. v. Cancer Fund of America, Inc., et al. \ Complaint, Page 148 of 148	